

**Arizona Water Protection Fund  
FY 2014 Grant Application Review**

Application # WPF0419 Applicant: The Gila Watershed Partnership

Title of Project: Menges Ranch Water System Maintenance Project

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Additional materials were submitted with this application that could not be reproduced and distributed for review. These materials may be reviewed in person at the Arizona Water Protection Fund offices at (3550 N. Central Avenue, 2<sup>nd</sup> Floor, Phoenix). The additional materials available are the following:

Maps  
 Photographs  
 Disk  
 Other

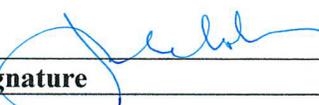
WPF 0419

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Arizona Water Protection Fund  
Application Cover Page  
FY 2014

AUG 28 2013

Water Protection Fund

<b>Title of Project:</b> Menges Ranch Water System Maintenance Project											
<b>Type of Project:</b> <input checked="" type="checkbox"/> Capital or Other <input type="checkbox"/> Water Conservation <input type="checkbox"/> Research	<b>Stream Type:</b> <input checked="" type="checkbox"/> Perennial <input type="checkbox"/> Intermittent <input type="checkbox"/> Ephemeral										
<b>Your level of commitment to maintenance of project benefits and capital improvements:</b> <input type="checkbox"/> < 5 years <input type="checkbox"/> 5-10 years <input type="checkbox"/> 11-15 years <input checked="" type="checkbox"/> 16-20 years											
<b>Applicant Information:</b> Name/Organization: The Gila Watershed Partnership Address 1: 711 S. 14th Avenue Address 2: City: Safford State: Arizona ZIP Code: 85546 Phone: 520-419-0374 Fax: 520-829-3660 Tax ID No.: <span style="background-color: black; color: black;">XXXXXXXXXX</span>											
<b>Inside an AMA:</b> Yes <input type="checkbox"/> No <input checked="" type="checkbox"/> <b>If yes, which AMA:</b> <input type="checkbox"/> Phoenix <input type="checkbox"/> Tucson <input type="checkbox"/> Prescott <input type="checkbox"/> Pinal <input type="checkbox"/> Santa Cruz											
<b>Type of Application:</b> <input type="checkbox"/> New <input type="checkbox"/> Continuation											
<b>Contact Person:</b> Name: Jan Holder Title: Executive Director Phone: 520-419-0374 Fax: 520-829-3660 e-mail: watershedholder@gmail.com											
<b>Any Previous AWPf Grants:</b> <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <b>If yes, please provide Grant #(s):</b> 07-145WPF, 08-155WPF, 11-145WPF, 11-WPF174, 11-177WPF											
<b>Arizona Water Protection Fund Grant Amount Requested:</b>  \$28,546.60  If the application is funded, will the Grantee intend to request an advance: <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No	<b>Matching Funds Obtained and Secured:</b> <table border="1"> <thead> <tr> <th><u>Applicant/Agency/Organization:</u></th> <th><u>Amount (\$):</u></th> </tr> </thead> <tbody> <tr> <td>1. Applicant</td> <td>16,885.00</td> </tr> <tr> <td>2. Matching ADEQ Grant</td> <td>78,237.50</td> </tr> <tr> <td>3.</td> <td></td> </tr> <tr> <td colspan="2" style="text-align: right;"><b>Total: \$95,122.50</b></td> </tr> </tbody> </table>	<u>Applicant/Agency/Organization:</u>	<u>Amount (\$):</u>	1. Applicant	16,885.00	2. Matching ADEQ Grant	78,237.50	3.		<b>Total: \$95,122.50</b>	
<u>Applicant/Agency/Organization:</u>	<u>Amount (\$):</u>										
1. Applicant	16,885.00										
2. Matching ADEQ Grant	78,237.50										
3.											
<b>Total: \$95,122.50</b>											
Has your legal counsel or contracting authority reviewed and accepted the Grant Award Contract General Provisions? <input checked="" type="checkbox"/> Yes <input type="checkbox"/> No <input type="checkbox"/> N/A											
<b>Signature of the undersigned certifies understanding and compliance with all terms, conditions and specifications in the attached application. Additionally, signature certifies that all information provided by the applicant is true and accurate. The undersigned acknowledges that intentional presentation of any false or fraudulent information, or knowingly concealing a material fact regarding this application is subject to criminal penalties as provided in A.R.S. Title 13. The Arizona Water Protection Fund Commission may approve Grant Awards with modifications to scope items, methodology, schedule, final products and/or budget.</b>											
Jan Holder	Executive Director										
<b>Typed Name of Applicant or Applicant's Authorized Representative</b>	<b>Title and Telephone Number</b>										
	6027113										
<b>Signature</b>	<b>Date Signed</b>										

## **2. Executive Summary**

The project is located in Greenlee County in Eastern Arizona, in the Upper Gila Watershed. The primary industry on the watershed is cattle ranching, with small amounts of private land supporting Forest Service or Bureau of Land Management leases.

The Menges Ranch, which has been owned by Suzanne and Jeff Menges since 1995, consists of two properties. One drains into the San Francisco River and one drains to the Gila River. Both ranches operate primarily on very remote Bureau of Land Management (BLM) grazing allotments. The Menges family is a good steward of the land, and they are in good standing with the BLM. However, their ranch's remote location makes maintenance of the ranch extremely difficult. It can take many hours of hard riding to reach the remote locations of many of the watering tanks and troughs. A float valve or other component of the water system could fail, and the rancher may not know for many days. This often means livestock will break down fences to gain access to the water in the river for many days before the rancher is aware of the issue. And when the rancher discovers the problem, he then has to pack in supplies by horse or mule to fix the fence and water system. It may be weeks before the fence is repaired and the cattle removed from the riparian area. This results in considerable damage to the riparian area and the water quality in the river. The riparian area is home to a wide variety of fish and wildlife. A list has been provided for us by USFW of Species of Concern in the area.

The rancher currently has five outdated diesel-powered pumps that supply water to water his cattle. Even though the solar pumps are cleaner and require less maintenance than diesel pumps, the technology for solar pumps has only recently been able to supply the necessary amount of lift to pump the water uphill in remote areas like this.

This project will update the watering system on these two ranches to make them more reliable. We intend to replace four diesel pumps with solar powered pumps, and install a telemetry system that will deliver a message to the rancher when the system is down. This updated water system will result in the restriction of the Menges livestock from Bonita Creek, which drains to the Gila River, and the San Francisco River.

### **3. Project Overview**

#### **Background**

The Gila Watershed Partnership (GWP) has been working since 1992 to protect, enhance, and restore the riparian areas of the Upper Gila Watershed of Arizona. Since that time, we have implemented many projects that benefitted our riparian areas, while improving the farming and ranching operations of private landowners. The Menges family is a good steward of the land, but in the past there was no suitable alternative to diesel pumps. Solar pumps have only recently been powerful enough to be able to supply the necessary amount of lift to pump the water uphill to their remotely-located tanks and troughs.

The Gila Watershed Partnership completed a research project that was funded by the Arizona Department of Environmental Quality to determine the source of the *E.coli* exceedence in the San Francisco River. In the study, it was determined that livestock is a contributing source of the *E.coli* exceedence in areas outside of Clifton. Although at that time, the San Francisco River below Clifton had not been listed as impaired for *E.coli*, it has now been included in EPA's 303(d) list of impaired waters. Livestock on the Menges Ranch may be a contributing factor in the *E.coli* exceedence in this area of the San Francisco River that drains from the Menges Ranch. In addition, the portion of the Gila River directly downstream from Bonita Creek where the Menges ranch grazes livestock is also listed on the Environmental Protection Agency's 303(d) list of impaired waters as impaired for *E.coli*.

The Menges family understands the value of clean water and a healthy riparian area, and has participated in projects and programs to benefit the watershed in the past. Both Suzanne and Jeff Menges are leaders in the community, having held positions as President of the Greenlee County Cattle Growers Association and the Arizona Cattle Growers Association. Suzanne Menges was instrumental in the research and evaluation of the *E.coli* research project, and continues to assist the GWP in the well-attended Watershed Steward courses held in Greenlee County. Their son, Ben Menges is now managing the Bonita Creek ranch, and is very interested in new techniques and technologies to enhance the ranch.

#### **Goals**

To enhance, protect and restore the riparian area, and improve the water quality in the Upper Gila Watershed of Arizona through the improvement of an existing livestock water supply system.

#### **Objectives**

The objective of the project are to replace the ranch's outdated diesel operated pumps and replace them with solar operated pumps to reduce the threat of environmental contamination in the area, and to install a telemetry system to alert the landowner when the water system is down. This will reduce the likelihood of cattle breaking down fences to gain access to water in Bonita Creek and reduce the amount of *E.coli* in the creek and reduce damage to the riparian area.

**Statement of Problems/Causes**

The San Francisco and Gila Rivers are impaired for *E.coli*. Although it has not been determined that the Menges ranch is a contributing factor in the *E.coli* exceedences, we have anecdotal evidence that it is. The ranch water system is utilizing outdated diesel pumps to pump water from wells located near the riparian area. Although the landowners are diligent about their responsibilities, the ranch's remote location makes maintenance of the ranch a daunting task. It can take many hours of hard riding to reach the remote locations of many of the watering tanks and troughs. A float valve or other component of the water system could fail, and the rancher may not know for many days. This often means livestock will break down fences to gain access to the water in the river for many days before the rancher is aware of the issue. And when the rancher discovers the problem, he then has to pack in supplies by horse or mule to fix the fence and water system. It may be weeks before the fence is fully repaired and all cattle removed from the riparian area. This results in considerable damage to the riparian area and the water quality in the river.

**Statement of Solutions**

We intend to update the watering system on these two ranches to make them more reliable, ensure that the livestock have sufficient water away from the riparian area, and install a telemetry system that will alert the rancher immediately if the system is down.

**Statement of Project Years of Benefit**

Based on similar projects that we have implemented in the Upper Gila Watershed, we believe that the benefits of this project will last 20 years or more.

**4. Project Location and Environmental Contaminant Information**

The project is located on the Menges Ranch, which contain two separate properties, one which drains to the Gila River and one that drains to the San Francisco River.

# Arizona Watershed Map FY 2014



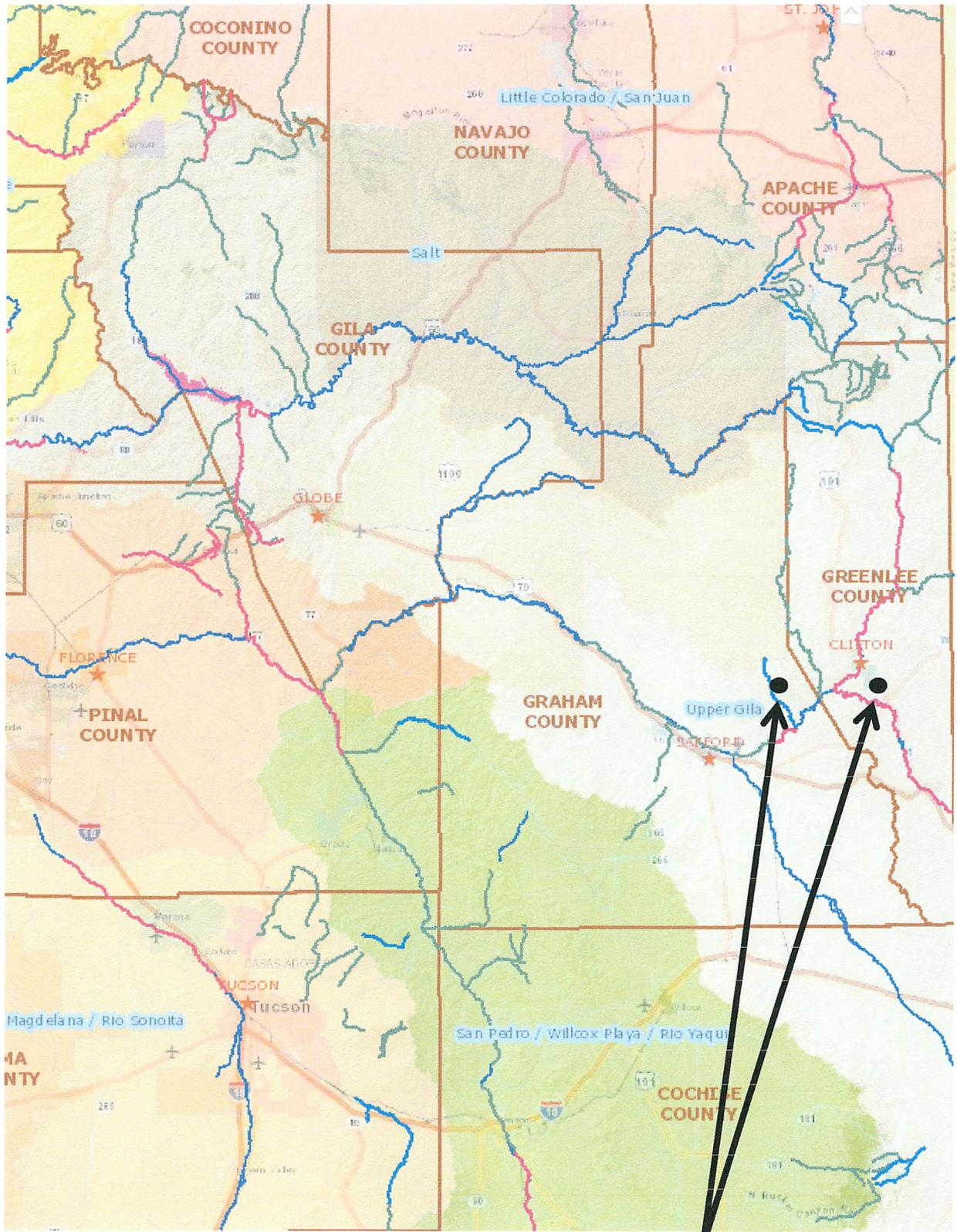
**Title of Project:** The San Francisco Restroom Project

## Project Location & Environmental Contaminant Information FY 2014

<b>Project Location Information</b>			
1. County: Greenlee and Graham	2. Section: S34, S23, S26, S24, S19	3. Township: T4S, T5S, T5S, T5S, T5S	4. Range: R27E, R27E, R27E, R29E, R30E
<p>5. Watershed: Upper Gila</p> <p>6. 8 or 10 Digit Hydrologic Unit Code (HUC): 15040004, and 1504005</p> <p>7. Name of USGS Topographic Map where project area is located: Bonita Creek - Bonita Spring US Topo, and Lone Star Mountain US Topo, San Francisco Locations - Big Lue Mountains US Topo, and Mule Creek US Topo</p> <p>8. State Legislative District: 14</p> <p>(Information available at: <a href="http://azredistricting.org/districtlocator/">http://azredistricting.org/districtlocator/</a>)</p> <p>9. Land ownership of project area: Greenlee County and Graham County</p> <p>10. Current land use of project area: Livestock Grazing</p> <p>11. Size of project area (in acres): Less than 1/2 acre</p> <p>12. Stream Name: The San Francisco River and Bonita Creek</p> <p>13. Length of stream through project area: 1/8 mile</p> <p>14. Miles of stream benefited: 30 <u>miles</u></p> <p>15. Acres of riparian habitat: 200 <u>acres</u> will be:</p> <div style="margin-left: 40px;"> <input checked="" type="checkbox"/> Enhanced  <input checked="" type="checkbox"/> Maintained  <input type="checkbox"/> Restored  <input type="checkbox"/> Created         </div>			
16. Provide directions to the project site from the nearest city or town. List any special access requirements:			
<b>Environmental Contaminant Location Information</b>			

1. Does your project site contain known environmental contaminants? YES NO If yes, please identify the contaminant(s) and enclose data about the location and levels of contaminants: The San Francisco River, and the Gila Rive downstream of the project areas are listed on the EPA's 303(d) list of Impaired River as impaired for E.coli.
2. Are there known environmental contaminants in the project vicinity? YES NO If yes, please identify the contaminant(s) and enclose data about the location and levels of contaminants:
3. Are you asking for Arizona Water Protection Fund monies to identify whether or not environmental contaminants are present? YES NO

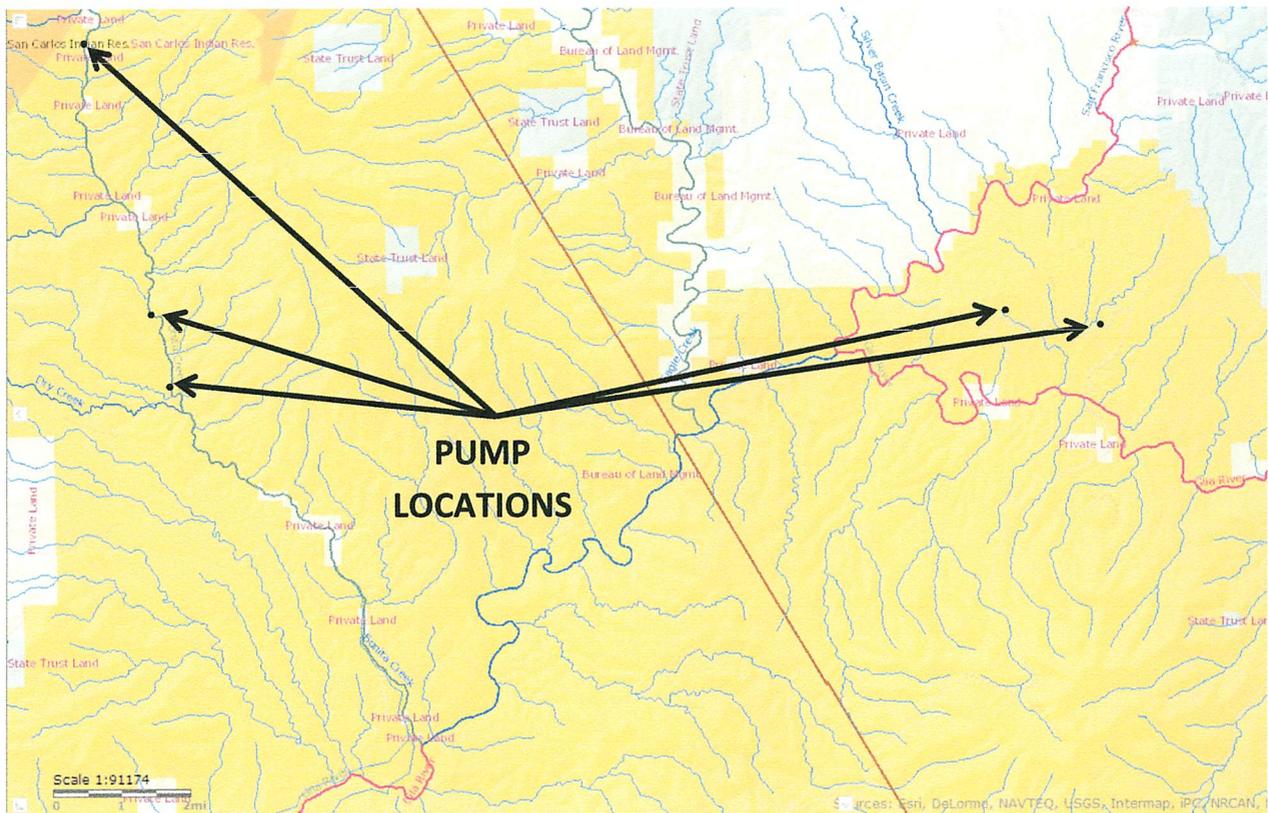
Project Location in Reference to the Watershed and *E.coli* Impairments



 *E.coli* Impaired Rivers

 Project Locations

## Project Location/Ownership Map



## Project Schematic

### 6. Scope of Work

#### Task 1: Permits, Authorizations, Clearances and Agreements

**Task Description:** The Grantee shall obtain all permits, authorizations, environmental clearances and agreements necessary to complete the tasks listed in this Scope of Work. These include but are not limited to: Forest Service access agreements, archeological clearances, Tribal agreements, etc.

**Task Purpose:** To comply with all local, state and federal permit requirements, environmental laws such as NEPA and obtain legal access to project area.

**Deliverable Description:** Copies of all approved permits, authorizations, clearances and agreements.

**Deliverable Due Date:** Prior to any ground disturbing activities, or March 31, 2013

**Reimbursable Cost:** \$7,334.29

#### Task 2: Develop Project Work Plan

**Task Description:** The implementation plan will contain the monitoring plan, the pump replacement plan, the telemetry system plan, and the education and outreach plan.

**Task Purpose:** To develop appropriate plans for all elements of the project to ensure project success.

**Deliverable Description:** Copies of all implementation plans including, the fence construction plan, the monitoring plan, and the education and outreach plan.

**Deliverable Due Date:** May 31, 2013

**Reimbursable Cost:** \$7,061.25

### **Task 3: Implement the Monitoring Plan**

**Task Description:** Implementation of the monitoring plan will include before and after photo monitoring of the portions of the San Francisco River and Bonita Creek that have previously been affected by trespass cattle, before and after *E.coli* monitoring in the reaches of the San Francisco River and Bonita Creek that have previously been affected by trespass cattle, and before and after DNA testing to determine the portion of the *E.coli* exceedence that has resulted from livestock. The post-project monitoring will be conducted one year after the project completion.

**Task Purpose:** To ensure that livestock and vehicles are being excluded from the riparian area.

**Deliverable Description:** Completion report including a narrative description of completed work, copies of all invoices, timesheets and photos.

**Deliverable Due Date:** December 31, 2015

**Reimbursable Cost:** \$4,309.31

### **Task 4: Implement the Pump Replacement Plan**

**Task Description:** The diesel pumps will be removed and solar powered pumps will replace them.

**Task Purpose:** To make the ranch water system more reliable and more environmentally sound.

**Deliverable Description** Completion report including a narrative description of completed work, copies of all invoices, and timesheets and before and after photos of the completed work.

**Deliverable Due Date:** December 31, 2014

**Reimbursable Cost:** \$ 1,249.50

### **Task 5: Implement the Telemetry System Plan**

**Task Description:** The telemetry System Plan will ensure that the system components are installed to report system failure to the landowners' cell phones, allowing for a timely response to livestock who are in need of water.

**Task Purpose:** To insure that the telemetry system meets Bureau of Land Management specifications, and allows for ease of use and immediate reporting of any system problems.

**Deliverable Description** Completion report including a narrative description of completed work, copies of all invoices, timesheets and photos or copies of the completed work.

**Deliverable Due Date:** December 31, 2014

**Reimbursable Cost:** \$2,005.50

### **Task 5: Implement the Education and Outreach Plan**

**Task Description:** The education and outreach will include a power point presentation, poster, and handout. Presentations will be made to the Gila Valley NRCD, the Greenlee County Cattle Growers, Greenlee County Supervisors, and the Gila Watershed Partnership's monthly meeting.

**Task Purpose:** To inform and educate the public about the project, and its effect on the riparian area, the fish and wildlife, and the water quality of the San Francisco River and Bonita Creek.

**Deliverable Description** Completion report including a narrative description of completed work, copies of all invoices, timesheets and photos or copies of the completed work.

**Deliverable Due Date:** December 31, 2015

**Reimbursable Cost:** \$3,001.01

#### **Task 6: Final Report**

**Task Description:** The grantee shall document and summarize the entire project, including a project narrative, summarization, future recommendations, all project data, maps, photographs, etc., as required by the Arizona Water Protection Fund.

**Task Purpose:** To document project success.

**Deliverable Description** The Final report will a narrative description of completed work, copies of all invoices, timesheets and photos or copies of the completed work.

**Deliverable Due Date:** December 31, 2015

**Reimbursable Cost:** \$5,591.25

**MENGES RANCH WATER SYSTEM MAINTENANCE PROJECT  
DETAILED BUDGET BREAKDOWN**

<b>Task 1</b>				
	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Permits, Authorizations, Agreements</b>				
<b>Direct Labor</b>				
Gila Watershed Director	30	hrs	\$ 65.00	\$ 1,950.00
Project Coordinator	30	hrs	\$ 35.00	\$ 1,050.00
Contract Archeologist	75	hrs	\$ 50.00	\$ 3,750.00
<b>Subtotal</b>				<b>\$ 6,750.00</b>
<b>Other Direct Costs</b>				
Mileage (2 round-trips to each project area@ 118 miles ea from GWP office to project)	472	miles	\$ 0.445	\$ 210.04
Office Supplies and Postage	1	each	\$ 25.00	\$ 25.00
<b>Subtotal</b>				<b>\$ 235.04</b>
<b>Task Subtotal</b>				<b>\$ 6,985.04</b>
<b>Administration Costs (5%)</b>				<b>\$ 349.25</b>
<b>Task Total</b>				<b>\$ 7,334.29</b>

<b>Task 2</b>				
	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Develop Project Work Plan (Planning and design for pump replacement plan, telemetry system plan, monitoring plan and education and outreach plan, coordinating with the BLM)</b>				
<b>Direct Labor</b>				
Gila Watershed Director	60	hrs	\$ 65.00	\$ 3,900.00
Project Coordinator	60	hrs	\$ 35.00	\$ 2,100.00
Contract Monitoring Specialist	20	hrs	\$ 35.00	\$ 700.00
<b>Subtotal</b>				<b>\$ 6,700.00</b>
<b>Other Direct Costs</b>				
Office Supplies and Postage	1	each	\$ 25.00	\$ 25.00
<b>Subtotal</b>				<b>\$ 25.00</b>
<b>Task Subtotal</b>				<b>\$ 6,725.00</b>
<b>Administration Costs (5%)</b>				<b>\$ 336.25</b>
<b>Task Total</b>				<b>\$ 7,061.25</b>

<b>Task 3</b>				
<b>Implement Monitoring Plan</b>	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Direct Labor</b>				
Gila Watershed Director	20	hrs	\$ 65.00	\$ 1,300.00
Project Coordinator	20	hrs	\$ 35.00	\$ 700.00
Contract Monitoring Specialist	120	hrs	\$ 35.00	\$ 4,200.00
<b>Subtotal</b>				<b>\$ 1,300.00</b>
<b>Other Direct Costs</b>				
DNA Testing	3	each	\$ 720.00	\$ 2,160.00
Shipping for water bottles for DNA tests	4	each	\$ 49.00	\$ 196.00
Office Supplies and Postage	1	each	\$ 25.00	\$ 25.00
E.coli testing supplies and equipment maintenance	1	each	\$ 165.00	\$ 165.00
Mileage	580	miles	\$ 0.445	\$ 258.10
<b>Subtotal</b>				<b>\$ 2,804.10</b>
<b>Task Subtotal</b>				<b>\$ 4,104.10</b>
<b>Administration Costs (5%)</b>				<b>\$ 205.21</b>
<b>Task Total</b>				<b>\$ 4,309.31</b>

<b>Task 4</b>				
<b>Implement Pump Replacement Plan</b>	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Direct Labor</b>				
Gila Watershed Director	5	hrs	\$ 65.00	\$ 325.00
Project Coordinator	24	hrs	\$ 35.00	\$ 840.00
<b>Subtotal</b>				<b>\$ 1,165.00</b>
<b>Other Direct Costs</b>				
Office Supplies and Postage	1	each	\$ 25.00	\$ 25.00
<b>Subtotal</b>				<b>\$ 25.00</b>
<b>Task Subtotal</b>				<b>\$ 1,190.00</b>
<b>Administration Costs (5%)</b>				<b>\$ 59.50</b>
<b>Task Total</b>				<b>\$ 1,249.50</b>

<b>Task 5</b>				
<b>Implement Telemetry System Plan</b>	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>

<b>Direct Labor</b>				
Gila Watershed Director	5	hrs	\$ 65.00	\$ 325.00
Project Coordinator	24	hrs	\$ 65.00	\$ 1,560.00
<b>Subtotal</b>				<b>\$ 1,885.00</b>
<b>Other Direct Costs</b>				
Office Supplies and Postage	1	each	\$ 25.00	\$ 25.00
<b>Subtotal</b>				<b>\$ 25.00</b>
<b>Task Subtotal</b>				<b>\$ 1,910.00</b>
<b>Administration Costs (5%)</b>				<b>\$ 95.50</b>
<b>Task Total</b>				<b>\$ 2,005.50</b>

<b>Task 6</b>				
<b>Implement Education &amp; Outreach Plan</b>	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Direct Labor</b>				
Gila Watershed Director	10	hrs	\$ 65.00	\$ 650.00
Gila Watershed Coordinator	30	hrs	\$ 65.00	\$ 1,950.00
<b>Subtotal</b>				<b>\$ 2,600.00</b>
<b>Other Direct Costs</b>				
Mileage	580	miles	\$ 0.445	\$ 258.10
<b>Subtotal</b>				<b>\$ 258.10</b>
<b>Task Subtotal</b>				<b>\$ 2,858.10</b>
<b>Administration Costs (5%)</b>				<b>\$ 142.91</b>
<b>Task Total</b>				<b>\$ 3,001.01</b>

<b>Task 7</b>				
<b>Final Project Report</b>	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Direct Labor</b>				
Gila Watershed Coordinator	80	hrs	\$ 65.00	\$ 5,200.00
Project Coordinator	40	hrs	\$ 35.00	\$ 1,400.00
<b>Subtotal</b>				<b>\$ 5,200.00</b>
<b>Other Direct Costs</b>				
Office Supplies and Postage	1	each	\$ 125.00	\$ 125.00
<b>Subtotal</b>				<b>\$ 125.00</b>
<b>Task Subtotal</b>				<b>\$ 5,325.00</b>
<b>Administration Costs (5%)</b>				<b>\$ 266.25</b>

<b>Task Total</b>				<b>\$ 5,591.25</b>

<b>Total Requested AWP</b>				<b>\$ 28,546.60</b>
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**MENGES RANCH WATER SYSTEM MAINTENANCE PROJECT  
DETAILED MATCHING BREAKDOWN**

<b>Task 3</b>				
	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Implement Monitoring Plan</b>				
<b>Direct Labor</b>				
Gila Watershed Director	20	hrs	\$ 65.00	\$ 1,300.00
Project Coordinator	20	hrs	\$ 35.00	\$ 700.00
Contract Monitoring Specialist	1	each	\$ 1,500.00	\$ 1,500.00
<b>Subtotal</b>				<b>\$ 3,500.00</b>
<b>Other Direct Costs</b>				
DNA Testing	1	each	\$ 720.00	\$ 720.00
E.coli testing supplies and equipment maintenance	1	each	\$ 200.00	\$ 200.00
Mileage	505.62	miles	\$ 0.445	\$ 225.00
<b>Subtotal</b>				<b>\$ 1,145.00</b>
<b>Task Total</b>				<b>\$ 4,645.00</b>

<b>Task 4</b>				
	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Implement Pump Replacement Plan</b>				
<b>Direct Labor</b>				
Gila Watershed Director	5	hrs	\$ 65.00	\$ 325.00
Project Coordinator	24	hrs	\$ 35.00	\$ 840.00
Pump Installation Labor	100	hrs	\$ 50.00	\$ 5,000.00
<b>Subtotal</b>				<b>\$ 6,165.00</b>
<b>Equipment</b>				
Sola Pumps (4)	5	each	\$ 420.00	\$ 2,100.00
Solar Equipment	5	each	\$ 6,560.00	\$ 32,800.00
<b>Subtotal</b>				<b>\$ 34,900.00</b>
<b>Material &amp; Supplies</b>				
Solar Pump Materials and Supplies	1	ttl	\$ 800.00	\$ 800.00
<b>Subtotal</b>				<b>\$ 800.00</b>
<b>Task Total</b>				<b>\$ 41,865.00</b>

<b>Task 5</b>				
	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Implement Telemetry System Plan</b>				
<b>Direct Labor</b>				
Gila Watershed Director	5	hrs	\$ 65.00	\$ 325.00
Project Coordinator	24	hrs	\$ 65.00	\$ 1,560.00
Telemetry System Labor	1	ttl	\$ 6,000.00	\$ 6,000.00
<b>Subtotal</b>				<b>\$ 7,885.00</b>
<b>Equipment</b>				
Telemetry System Equipment	1	ttl	\$ 16,000.00	\$ 16,000.00
<b>Subtotal</b>				<b>\$ 16,000.00</b>
<b>Material &amp; Supplies</b>				
Telemetry System Materials and Supplies	1	ttl	\$ 3,000.00	\$ 3,000.00
<b>Subtotal</b>				<b>\$ 3,000.00</b>
<b>Task Total</b>				<b>\$ 26,885.00</b>

<b>Task 6</b>				
	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Implement Education &amp; Outreach Plan</b>				
<b>Direct Labor</b>				
Gila Watershed Director	40	hrs	\$ 65.00	\$ 2,600.00
Project Coordinator	35.5	hrs	\$ 35.00	\$ 1,242.50
<b>Subtotal</b>				<b>\$ 3,842.50</b>
<b>Task Total</b>				<b>\$ 3,842.50</b>

<b>Task 7</b>				
	<b>Amount</b>	<b>Unit</b>	<b>Cost per Unit</b>	<b>Total Cost</b>
<b>Final Project Report</b>				
<b>Direct Labor</b>				
Project Coordinator	1	each	\$ 1,000.00	\$ 1,000.00
<b>Subtotal</b>				<b>\$ 1,000.00</b>
<b>Task Total</b>				<b>\$ 1,000.00</b>

<b>Administration Match from ADEQ grant</b>	<b>\$ 12,600.00</b>
---	---------------------

<b>Total Matching Funds</b>	<b>\$ 78,237.50</b>
-----------------------------	---------------------

<b>Total Requested AWPf</b>	<b>\$ 28,546.60</b>
-----------------------------	---------------------

## STATE HISTORIC PRESERVATION OFFICE Review Form

In accordance with the State Historic Preservation Act (SHPO), A.R.S. 41-861 *et seq*, effective July 24, 1982, each State agency must consider the potential of activities or projects to impact significant cultural resources. Also, each State agency is required to consult with the State Historic Preservation Officer with regard to those activities or projects that may impact cultural resources. Therefore, it is understood that **recipients of state funds are required to comply with this law** throughout the project period. All projects that affect the ground-surface that are funded by AWPf require SHPO clearance, **including those on private and federal lands.**

The State Historic Preservation Office (SHPO) must review each grant application recommended for funding in order to determine the effect, if any, a proposed project may have on archaeological or cultural resources. To assist the SHPO in this review, the following information **MUST** be submitted with each application for funding assistance:

- A completed copy of this form, and
  - A United States Geological Survey (USGS) 7.5 minute map
  - A copy of the cultural resources survey report if a survey of the property has been conducted, and
  - A copy of any comments of the land managing agency/landowner (i.e., state, federal, county, municipal) on potential impacts of the project on historic properties.
- NOTE: If a federal agency is involved, the agency must consult with SHPO pursuant to the National Historic Preservation Act (NHPA); a state agency must consult with SHPO pursuant to the State Historic Preservation Act (SHPA),
- OR**
- A copy of SHPO comments if the survey report has already been reviewed by SHPO.

**Please answer the following questions:**

1. Grant Program: Arizona Water Protection Fund
2. Project Title: The Menges Ranch Water System Maintenance Project
3. Applicant Name and Address: Jan Holder, The Gila Watershed Partnership, 711 S. 14th Ave., Safford, AZ85546
4. Current Land Owner/Manager(s): the U.S. Bureau of Land Management
5. Project Location, including Township, Range, Section: T4S, R27E S34 , T5S, R27E S23 , T5S R 27E S26, T5S R29E S24, T5S R30E S19
6. Total Project Area in Acres (or total miles if trail): Less than 1 acre in each area
7. Does the proposed project have the potential to disturb the surface and/or subsurface of the ground?       YES       NO
8. Please provide a brief description of the proposed project and specifically identify any surface or subsurface impacts that are expected: We will be replacing the existing diesel pumps with solar powered pumps. A post will be mounted at the project site, within the formerly disturbed area to mount a pole for the telemetry system.

9. Describe the condition of the current ground surface within the entire project boundary area (for example, is the ground in a natural undisturbed condition, or has it been bladed, paved, graded, etc.). Estimate horizontal and vertical extent of existing disturbance. Also, attach photographs of project area to document condition: We are replacing an existing diesel pump with a solar pump. A post for the telemetry system will be mounted either on the existing pump house or in the sustrubed are right next to the pump house.

10. Are there any known prehistoric and/or historic archaeological sites in or near the project area?  
 YES  NO

11. Has the project area been previously surveyed for cultural resources by a qualified archaeologist?  
 YES  NO  UNKOWN

**If YES, submit a copy of the survey report. Please attach any comments on the survey report made by the managing agency and/or SHPO**

12. Are there any buildings or structures (including mines, bridges, dams, canals, etc.), which are 50- years or older in or adjacent to the project area?  YES  NO

**If YES, complete an Arizona Historic Property Inventory Form for each building or structure, attach it to this form and submit it with your application.**

13. Is your project area within or near a historic district?  YES  NO

**If YES, name of the district:**

**Please sign on the line below certifying all information provided for this application is accurate to the best of your knowledge.**

 / 6/27/13 JAN HOLDER  
Applicant Signature /Date Applicant Printed Name

FOR SHPO USE ONLY	
SHPO Finding: <input type="checkbox"/> Funding this project will not affect historic properties. <input type="checkbox"/> Survey necessary – further GRANTS/SHPO consultation required ( <i>grant funds will not be released until consultation has been completed</i> ) <input type="checkbox"/> Cultural resources present – further GRANTS/SHPO consultation required ( <i>grant funds will not be released until consultation has been completed</i> )	
SHPO Comments	
For State Historic Preservation Office:	Date:

**STATE OF ARIZONA  
HISTORIC PROPERTY INVENTORY FORM**

*Please type or print clearly. Fill out each applicable space accurately and with as much information as is known about the property.*

**PROPERTY IDENTIFICATION**

For properties identified through survey: Site No. \_\_\_\_\_ Survey Area: \_\_\_\_\_

Historic Names (enter the name(s), if any that best reflect the property's historic importance): \_\_\_\_\_

Address: \_\_\_\_\_

City or Town: \_\_\_\_\_  Vicinity County: \_\_\_\_\_ Tax Parcel No.: \_\_\_\_\_

Township: \_\_\_\_\_ Range: \_\_\_\_\_ Section: \_\_\_\_\_ Quarters: \_\_\_\_\_ Acreage: \_\_\_\_\_

Block: \_\_\_\_\_ Lot(s): \_\_\_\_\_ Plat (Addition): \_\_\_\_\_ Year of plat (addition): \_\_\_\_\_

UTM Reference – Zone: \_\_\_\_\_ Easting: \_\_\_\_\_ Northing: \_\_\_\_\_

USGS 7.5' quadrangle map: \_\_\_\_\_

ARCHITECT: \_\_\_\_\_  not determined  known Source: \_\_\_\_\_

BUILDER: \_\_\_\_\_  not determined  known Source: \_\_\_\_\_

CONSTRUCTION DATE: \_\_\_\_\_  known  estimated Source: \_\_\_\_\_

**STRUCTURAL CONDITION**

- Good (*well maintained; no serious problems apparent*)
- Fair (*some problems apparent*) Describe: \_\_\_\_\_
- Poor (*major problems; imminent threat*) Describe: \_\_\_\_\_
- Ruin/Uninhabitable

**USES/FUNCTIONS**

Describe how the property has been used over time, beginning with the original use: \_\_\_\_\_

Sources: \_\_\_\_\_

**PHOTO INFORMATION**

Date of photo: \_\_\_\_\_

View Direction (looking towards): \_\_\_\_\_

Attach a recent photograph of property in this space.  
Additional photographs may be appended.

**SIGNIFICANCE**

*To be eligible for the National Register, a property must represent an important part of the history or architecture of an area. The significance of a property is evaluated within its historic context, which are those patterns, themes, or trends in history by which a property occurred or gained importance. Describe the historic and architectural contexts of the property that may make it worthy of preservation.*

- A. HISTORIC EVENTS/TRENDS – Describe any historic events/trends associated with the property: \_\_\_\_\_
- B. PERSONS – List and describe persons with an important association with the building: \_\_\_\_\_
- C. ARCHITECTURE – Style: \_\_\_\_\_  no style

Stories: \_\_\_\_\_  Basement Roof Form: \_\_\_\_\_

Describe other character-defining features of its massing, size and scale: \_\_\_\_\_

### **INTEGRITY**

*To be eligible for the National Register, a property must have integrity (i.e. it must be able to visually convey its importance). The outline below lists some important aspects of integrity. Fill in the blanks with as detailed a description of the property as possible.*

Location -  Original Site  Moved: Date: \_\_\_\_\_ Original Site: \_\_\_\_\_

### **DESIGN**

Describe alterations from the original design, including dates: \_\_\_\_\_

### **MATERIALS**

*Describe the materials used in the following elements of the property:*

Walls (structure): \_\_\_\_\_

Walls (sheathing): \_\_\_\_\_

Windows: \_\_\_\_\_

Roof: \_\_\_\_\_

Foundation: \_\_\_\_\_

### **SETTING**

Describe the natural and/or built environment around the property: \_\_\_\_\_

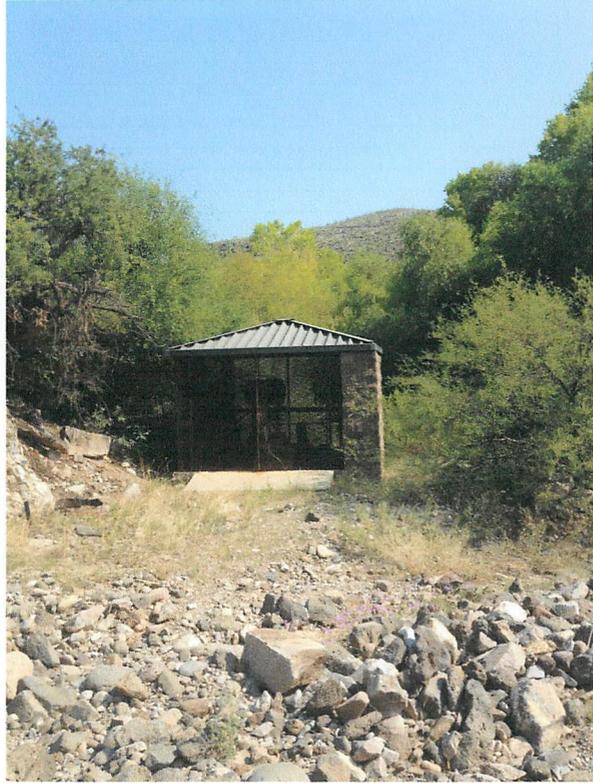
How has the environment changed since the property was constructed? \_\_\_\_\_

### **WORKMANSHIP**

Describe the distinctive elements, if any, of craftsmanship or method of construction: \_\_\_\_\_

### **NATIONAL REGISTER STATUS (if listed, check the appropriate box)**

Individually Listed;  Contributor;  Non-contributor to \_\_\_\_\_ Historic District



Menges Ranch Pump House – Bonita Creek West and Bonita Creek East are pictured here, but all 5 are almost identical in configuration, and were constructed approximately 25 years ago.

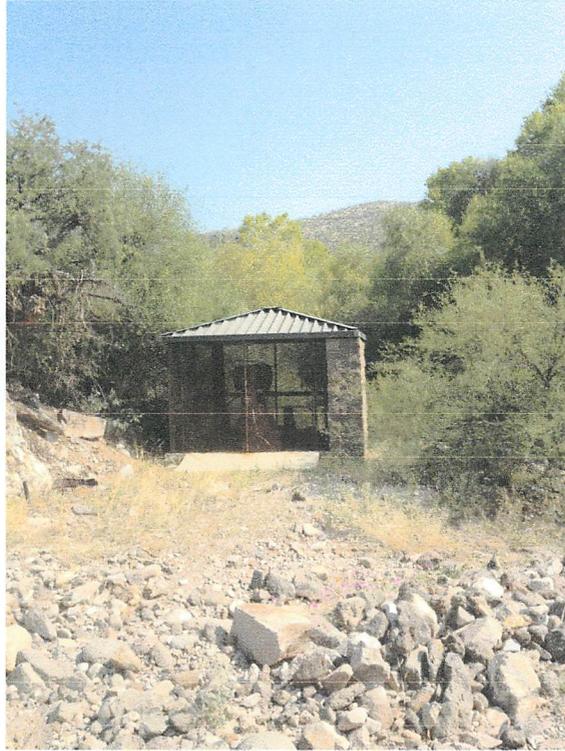
**A. Key Personnel**

**Jan Holder**, the Executive Director for the Gila Watershed Partnership, will be administering the grant. Jan has been with the GWP for 11 years , and has implemented over 46 projects during to protect, enhance, and restore the Upper Gila Watershed of Arizona.

**Deana Stone**, Office Administrator for the Gila Watershed Partnership. Deana has over ten years' experience in grant administration, grant coordination, and bookkeeping. She will oversee the financial portions of the project, and assist in the reporting.

**Deborah Mendelsohn**, Project Coordinator and monitoring specialist for the Gila Watershed Partnership, will act as Project Coordinator, develop the monitoring plan, and perform the monitoring for the project. Ms. Mendelsohn coordinated the highly-successful Watershed Improvement Plan grant project, wrote the Watershed Improvement Plan approved by ADEQ and EPA, has been active in GWP's Watershed Steward Education program for the GWP and has performed water quality monitoring for five important restoration projects. She is also the manager for the GWP water quality laboratory in Greenlee County.

**B. Project Site Photographs**



**C. Description of Monitoring/Sampling Plans**

To ensure the water sampling and photographic monitoring will accurately indicate the project's success, will enlist the cooperation with the BLM Range Conservationist for the Menges Ranch, David Arthun. Due to the very remote locations of the watering system elements, we will need to ride horseback or hike in to determine where the livestock have been entering the riparian areas. This is necessary to find the best locations to perform upstream and downstream *E.coli* monitoring to determine the contribution of the Menges livestock, and eliminate any other sources from the results. *E.coli* monitoring will be conducted to document the before and after levels of *E.coli* from bovine fecal material.

In addition, we will perform before and after photographic monitoring to document the absence of livestock in the affected riparian areas, and the regrowth of riparian vegetation.

All monitoring will be conducted prior to any groundbreaking activities, and one year after project completion.

**D. Description of Revegetation/Restoration Plans or Research Designs**

There will be no revegetation or restoration plans or research designs for this project, nor have any been completed in the past.

**E. Existing Plans, Reports, Information Relevant to the Project**

Please see the ADEQ and EPA approved Watershed Improvement Plan for the San Francisco and lower Blue Rivers, attached.

**GAIL GRIFFIN  
STATE SENATOR, DISTRICT 14**

CAPITOL COMPLEX, SENATE BUILDING  
1700 WEST WASHINGTON  
PHOENIX, ARIZONA 85007-2890  
(602) 926-5895  
TOLL FREE: 1-800-352-8404  
FAX: (602) 417-3150

E-MAIL: [ggriffin@azleg.gov](mailto:ggriffin@azleg.gov)

**COMMITTEES:**

WATER, LAND USE & RURAL DEVELOPMENT,  
CHAIR

COMMERCE & ENERGY, VICE-CHAIR

BORDER SECURITY, FEDERALISM & STATES'  
SOVEREIGNTY

NATURAL RESOURCES & TRANSPORTATION

VETERANS & MILITARY AFFAIRS

August 29, 2013

Arizona Water Protection Fund  
3550 North Central Ave.  
Phoenix, AZ 85012

Dear Representatives of the Arizona Water Protection Fund:

It is my great privilege to express my support for the Menges Ranch Water System Maintenance Project.

This project is of critical importance to the local community and the state in a number of ways. Foremost, if constructed, the project will reduce incidents of *E.coli*, providing a significant public health benefit to local residents. Second, the project will restore, enhance and protect the riparian area of the San Francisco River and Bonita Creek—a benefit that aligns perfectly with the Water Protection Fund's stated goal of "developing and implementing measures that maintain, enhance, and restore rivers, streams, and riparian habitat." Finally, the project will support local ranchers who have proven themselves over the years to be good stewards of the land and our ranching heritage. I submit that it is in the state's interest to support those who have supported the state through their responsible land management and stewardship.

In my years as a state lawmaker, I have had numerous opportunities to work with the Gila Watershed Partnership and have found them to be among the most proactive and forward-thinking groups in the state. I am confident that they will effectively execute the Menges Ranch Water System Maintenance Project and provide a great service to local residents and the state.

Thank you.

Sincerely,



Gail Griffin  
State Senator  
District 14



# United States Department of the Interior



BUREAU OF LAND MANAGEMENT  
Safford Field Office  
711 South 14th Avenue, Suite A  
Safford, Arizona 85546-3335  
[www.blm.gov/az/](http://www.blm.gov/az/)

August 26, 2013

In Reply Refer To:  
8354 (G010)

Arizona Water Protection Fund  
3550 North Central Ave.  
Phoenix, Arizona 85012

Dear Representatives of the Arizona Water Protection Fund:

I am writing this letter to express my support for the Gila Watershed Partnership and their application for grant funding for the Menges Ranch Water System Maintenance Project. This grant is important as it will reduce *E.coli* and restore, enhance and protect the riparian area of the San Francisco River and Bonita Creek.

I support their efforts to secure these grant funds and I am confident that they will be used in a very worthwhile and efficient manner.

Thank you for your consideration in this matter.

Sincerely,

Scott C. Cooke  
Field Manager

RECEIVED

AUG 28 2013

Water Protection Fund



# Town of Clifton

P.O. BOX 1415

CLIFTON, ARIZONA 85533

PHONE (928) 865-4146  
FAX (928) 865-4472  
TDD (928) 865-5109

August 22, 2013

Arizona Water Protection Fund  
3550 North Central Ave.  
Phoenix, AZ 85012

Dear Representatives of the Arizona Water Protection Fund:

I am writing this letter to express my support for the Gila Watershed Partnership and their application for grant funding for the Menges Ranch Water System Maintenance Project. This grant is important as it will reduce *E.coli* and restore, enhance and protect the riparian area of the San Francisco River and Bonita Creek.

I support their efforts to secure these grant funds and I am confident that they will be used in a very worthwhile and efficient manner.

Thank you for your consideration in this matter.

Sincerely,

John Decker, Mayor  
Town of Clifton



FRIENDS  
OF THE  
FRISCO

August 23, 2013

Arizona Water Protection Fund  
3550 North Central Ave.  
Phoenix, AZ 85012

Dear Representatives of the Arizona Water Protection Fund:

The Friends of the Frisco, a community-based volunteer group, is pleased to support the Gila Menges Ranch Water System Maintenance Project.

Our 100+ volunteers are out on Graham and Greenlee County's rivers and adjacent areas year-round, picking up trash and educating the public. We would very much like to see the improvements to the infrastructure for the Menges Ranch that are being considered in this application.

This grant is important as it will reduce *E. coli* and restore, enhance and protect the riparian area of the San Francisco River and Bonita Creek.

We support their efforts to secure these grant funds and we are confident that they will be used in a very worthwhile and efficient manner. Please call on us if we can be of any further assistance.

My contact information is below. Many thanks.

Thank you for your consideration in this matter.

Sincerely,

A handwritten signature in black ink, appearing to read 'Deborah Mendelsohn'.

Deborah Mendelsohn  
Co-founder  
116 Main Street Duncan, Arizona 85534 (928) 200-0790  
rivers@drgroup.net

## Greenlee County Planning and Zoning

Director Voice - (928) 865 4762  
P.O. Box 908 253 Fifth Street  
Clifton, Arizona 85533

Facsimile - (928) 865 4763  
email - pronnerud@co.greenlee.az.us

Board of Supervisors

David Gomez, Chair, District 1  
Ron Campbell, District 2  
Robert Corbell, District 3

Administrator

Deborah K. Gale

Clerk

Yvonne Pearson

August 23, 2013

Arizona Water Protection Fund  
3550 North Central Avenue  
Phoenix, AZ 85012

Dear Representatives of the Arizona Water Protection Fund:

Greenlee County supports the Gila Watershed Partnership's application for grant funding for Menges Ranch Water System Maintenance Project. This grant is important as it will reduce *E.coli* in the San Francisco River and in Bonita Creek. Wildlife will also benefit from improved water supply.

I support their efforts to secure these grant funds and I am confident that they will be used in a very worthwhile and efficient manner.

Thank you for your consideration in this matter.

Sincerely,



Philip Ronnerud  
Planning Director

C. Board  
Clerk  
Administrator



450 S. Haskell Avenue, Willcox AZ 85643-2790 • 520-384-3594 • Fax: 520-384-3681

1140 N. Colombo, Sierra Vista AZ 85635-2390 • 520-458-8278 ext. 2141 • Fax: 520-458-5823 • [extension.arizona.edu/cochise](http://extension.arizona.edu/cochise)

August 26, 2013

Arizona Water Protection Fund  
3550 North Central Ave.  
Phoenix, AZ 85012

Dear Arizona Water Protection Fund,

This is a letter of support for the grant application titled "Menges Ranch Water System Maintenance Project" proposed by the Gila Watershed Partnership. This grant proposal includes state of the art technology to improve the ranch watering system and will ensure that livestock are dispersed in the upper watershed areas, reducing effects of livestock grazing on the riparian areas in the San Francisco River and Bonita Creek. Of particular interest to the Watershed Partnership is the reduction of *E. coli* in these riparian systems.

The Gila Watershed Partnership has a good track record in implementing projects to enhance watershed and riparian conditions in the Upper Gila Watershed of Graham and Greenlee counties. I fully support this grant proposal.

Sincerely,

A handwritten signature in black ink that reads "Kim McReynolds".

Kim McReynolds  
Area Extension Agent, Natural Resources  
Cochise, Graham & Greenlee Counties

PO Box 127 • 2100 S. Bowie Avenue • Solomon AZ 85551-0127 • (928) 428-2611 • FAX: (928) 428-7023

August 26, 2013

Arizona Water Protection Fund  
3550 North Central Ave.  
Phoenix, AZ 85012

Dear Representatives of the Arizona Water Protection Fund:

I am writing this letter to express my support for the Gila Watershed Partnership and their application for grant funding for the Menges Ranch Water System Maintenance Project. During my 32 year tenure at the Safford Field Office BLM I was extremely involved with the management of the Bonita Creek, Johnny Creek and Smuggler Peak Allotments which the Menges's now own. The Bonita Creek and Johnny Creek contain the majority of Bonita Creek within the Gila Box Riparian National Conservation Area. I was personally involved in the planning and construction of many of the range improvements including the water systems and riparian fencing on the ranches while I was a Range Conservationist. Many of the improvement are extremely remote and access is difficult making management very difficult at best.

These projects when funded will enable the Menges's to manage their livestock water systems very efficiently thus providing for better management of Bonita Creek and the San Francisco River below Clifton which will reduce E.coli and help continue to restore, enhance and protect these riparian areas. I whole heartily support their efforts to secure these grant funds and I am confident that they will be used in a very worthwhile and efficient manner.

Thank you for your consideration in this matter. If you have questions feel free to contact me.

Sincerely Yours



William K. Brandau  
Graham County Cooperative Extension Director  
Area Agent, Agriculture and Natural Resources  
University of Arizona Cooperative Extension  
P.O. Box 127  
Solomon, Arizona 85551  
928-428-2611  
[wbrandau@cals.arizona.edu](mailto:wbrandau@cals.arizona.edu)

August 9, 2013

Arizona Water Protection Fund  
3550 North Central Ave.  
Phoenix, AZ 85012

Dear Representatives of the Arizona Water Protection Fund:

I am writing this letter to express my support for the Gila Watershed Partnership and their application for grant funding for the Menges Ranch Water System Maintenance Project. This grant is important as it will reduce *E.coli* and restore, enhance and protect the riparian area of the San Francisco River and Bonita Creek.

I support their efforts to secure these grant funds and I am confident that they will be used in a very worthwhile and efficient manner.

Thank you for your consideration in this matter.

Sincerely,



Chase Caldwell  
President  
Greenlee County Cattle Growers  
1182 W. Breckenridge Avenue  
Gilbert, AZ 85233

**OPERATOR COPY**

AUTH NUMBER: 0204616  
DATE PRINTED: 2/2/2009

Form 4130-2a  
(February 1999)

UNITED STATES  
DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT

STATE AZ  
OFFICE LLAZG01000  
AUTH NUMBER 0204616  
PREFERENCE CODE 03  
DATE PRINTED 02/02/2009  
TERM 02/02/2009 TO 02/01/2019

GRAZING PERMIT

JEFF MENGES  
P.O. BOX 842  
SAFFORD AZ 85548

BUREAU OF LAND MANAGEMENT  
SAFFORD FIELD OFFICE  
711 14TH AVE  
SAFFORD AZ 85546

THIS GRAZING PERMIT IS OFFERED TO YOU UNDER 43 CFR PART 4100 BASED ON YOUR RECOGNIZED QUALIFICATIONS. YOU ARE AUTHORIZED TO MAKE GRAZING USE OF LANDS, UNDER THE JURISDICTION OF THE BUREAU OF LAND MANAGEMENT AND COVERED BY THIS GRAZING PERMIT, UPON YOUR ACCEPTANCE OF THE TERMS AND CONDITIONS OF THIS GRAZING PERMIT AND PAYMENT OF GRAZING FEES WHEN DUE. CONTACT YOUR LOCAL BLM OFFICE AT 928-348-4400 IF YOU HAVE QUESTIONS.

**MANDATORY TERMS AND CONDITIONS**

<u>ALLOTMENT</u>	<u>PASTURE</u>	<u>LIVESTOCK NUMBER</u>	<u>KIND</u>	<u>GRAZING PERIOD</u>		<u>% PL TYPE USE</u>	<u>AUMS</u>
				<u>BEGIN</u>	<u>END</u>		
46160 BONITA CREEK		287	CATTLE	03/01	02/28	97 ACTIVE	3341

**OTHER TERMS AND CONDITIONS:**

AS A TERM AND CONDITION OF THIS PERMIT YOU ARE REQUIRED TO DO THE FOLLOWING:

THIS PERMIT IS SUBJECT TO ALL TERMS AND CONDITIONS FOUND ON THE BACK SIDE OF THIS PERMIT.

IN ORDER TO IMPROVE LIVESTOCK DISTRIBUTION ON THE PUBLIC LANDS, ALL SALT BLOCKS AND/OR MINERAL SUPPLEMENTS WILL NOT BE PLACED WITHIN A 1/4 MILE OF ANY RIPARARIAN AREA, WET MEADOW, OR WATERING FACILITY (EITHER PERMANENT OR TEMPORARY) UNLESS STIPULATED THROUGH A WRITTEN AGREEMENT OR DECISION IN ACCORDANCE WITH 43 CFR 4130.3-2(C).

IF IN CONNECTION WITH ALLOTMENT OPERATIONS UNDER THIS AUTHORIZATION, ANY HUMAN REMAINS, FUERARY OBJECTS, SACRED OBJECTS OR OBJECTS OF CULTURAL PATRIMONY AS DEFINED IN THE NATIVE AMERICAN GRAVES PROTECTION AND REPATRIATION ACT (P.L.101-601;104 STAT. 3048;U.S.C.3001) ARE DISCOVERED, THE PERMITTEE/LESSEE SHALL STOP OPERATIONS IN THE IMMEDIATELY AREA OF THE DISCOVERY, PROTECT THE REMAINS AND OBJECTS, AND IMMEDIATELY NOTIFY THE AUTHORIZED OFFICER OF THE DISCOVERY. THE PERMITTEE/LESSEE SHALL CONTINUE TO PROTECT THE IMMEDIATE AREA OF DISCOVERY UNTIL NOTIFIED BY THE AUTHORIZED OFFICER THAT OPERATIONS MAY RESUME.

IN ACCORDANCE WITH SEC. 325, TITLE III, H.R. 2691, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, 2004 (P.L. 108-108), WHICH WAS ENACTED ON NOVEMBER 10, 2003, THIS GRAZING PERMIT OR LEASE IS RENEWED UNDER SECTION 402 OF THE FEDERAL LAND POLICY AND MANAGEMENT ACT OF 1976, AS AMENDED (43 U.S.C. 1752), TITLE III OF THE BANKHEAD-JONES FARM TENANT ACT (7 U.S.C. 1010 ET SEQ.), OR , IF APPLICABLE, , SECTION 510 OF THE CALIFORNIA DESERT PROTECTION ACT (16 U.S.C. 410AAA-50). IN ACCORDANCE WITH PUBLIC LAW 108-108 THE TERMS AND CONDITIONS CONTAINED IN THE EXPIRED OR TRANSFERRED PERMIT OR LEASE AND SHALL CONTINUE IN EFFECT UNDER THE RENEWED PERMIT OR LEASE UNTIL SUCH TIME AS THE SECRETARY OF THE INTERIOR COMPLETES PROCESSING OF

OPERATOR COPY

AUTH NUMBER: 0204615  
DATE PRINTED: 2/2/2009

Form 4130-2a  
(February 1999)

UNITED STATES  
DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT

STATE AZ  
OFFICE LLAZG01000  
AUTH NUMBER 0204615  
PREFERENCE CODE 03  
DATE PRINTED 02/02/2009  
TERM 02/02/2009 TO 02/01/2019

GRAZING PERMIT

JEFF MENGES  
P.O. BOX 842  
SAFFORD AZ 85548

BUREAU OF LAND MANAGEMENT  
SAFFORD FIELD OFFICE  
711 14TH AVE  
SAFFORD AZ 85546

THIS GRAZING PERMIT IS OFFERED TO YOU UNDER 43 CFR PART 4100 BASED ON YOUR RECOGNIZED QUALIFICATIONS. YOU ARE AUTHORIZED TO MAKE GRAZING USE OF LANDS, UNDER THE JURISDICTION OF THE BUREAU OF LAND MANAGEMENT AND COVERED BY THIS GRAZING PERMIT, UPON YOUR ACCEPTANCE OF THE TERMS AND CONDITIONS OF THIS GRAZING PERMIT AND PAYMENT OF GRAZING FEES WHEN DUE. CONTACT YOUR LOCAL BLM OFFICE AT 928-348-4400 IF YOU HAVE QUESTIONS.

MANDATORY TERMS AND CONDITIONS

ALLOTMENT	PASTURE	LIVESTOCK		GRAZING PERIOD		% PL TYPE USE	AUMS
		NUMBER	KIND	BEGIN	END		
46150 JOHNNY CREEK		176	CATTLE	03/01	02/28	70 ACTIVE	1478

OTHER TERMS AND CONDITIONS:

SEE ATTACHED LIST

IN ORDER TO IMPROVE LIVESTOCK DISTRIBUTION ON THE PUBLIC LANDS, ALL SALT BLOCKS AND/OR MINERAL SUPPLEMENTS WILL NOT BE PLACED WITHIN A 1/4 MILE OF ANY RIPARIAN AREA, WET MEADOW, OR WATERING FACILITY (EITHER PERMANENT OR TEMPORARY) UNLESS STIPULATED THROUGH A WRITTEN AGREEMENT OR DECISION IN ACCORDANCE WITH 43 CFR 4130.3-2(C).

IF IN CONNECTION WITH ALLOTMENT OPERATIONS UNDER THIS AUTHORIZATION, ANY HUMAN REMAINS, FUERARY OBJECTS, SACRED OBJECTS OR OBJECTS OF CULTURAL PATRIMONY AS DEFINED IN THE NATIVE AMERICAN GRAVES PROTECTION AND REPATRIATION ACT (P.L.101-601;104 STAT. 3048;U.S.C.3001) ARE DISCOVERED, THE PERMITTEE/LESSEE SHALL STOP OPERATIONS IN THE IMMEDIATELY AREA OF THE DISCOVERY, PROTECT THE REMAINS AND OBJECTS, AND IMMEDIATELY NOTIFY THE AUTHORIZED OFFICER OF THE DISCOVERY. THE PERMITTEE/LESSEE SHALL CONTINUE TO PROTECT THE IMMEDIATE AREA OF DISCOVERY UNTIL NOTIFIED BY THE AUTHORIZED OFFICER THAT OPERATIONS MAY RESUME.

AS A TERM A  
REPORT OF A  
GRAZING PER  
MARCH 1, OF  
GRAZING PER

IN ACCORDAN  
INTERIOR AN  
WHICH WAS E  
IS RENEWED  
ACT OF 1976  
JONES FARM  
, SECTION 5  
(16 U.S.C.  
AND CONDITI

2/3/09  
Jeff,  
Here is your copy of the Johnny Creek & Banta Creek Permits  
[Signature]  
I faxed copies to Ruth @ FSA

OPERATOR COPY

AUTH NUMBER: 0204010  
DATE PRINTED: 11/18/2004

Form 4130-2a  
(February 1999)

UNITED STATES  
DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT

GRAZING PERMIT

STATE AZ  
OFFICE 410  
AUTH NUMBER 0204010  
PREFERENCE CODE 03  
DATE PRINTED 11/18/2004  
TERM 03/01/2005 TO 02/28/2015

JEFF MENGES  
P.O. BOX 792  
MORENCI AZ 85540

BUREAU OF LAND MANAGEMENT  
SAFFORD FIELD OFFICE  
711 14TH AVE  
SAFFORD AZ 85546

THIS GRAZING PERMIT IS OFFERED TO YOU UNDER 43 CFR PART 4100 BASED ON YOUR RECOGNIZED QUALIFICATIONS. YOU ARE AUTHORIZED TO MAKE GRAZING USE OF LANDS, UNDER THE JURISDICTION OF THE BUREAU OF LAND MANAGEMENT AND COVERED BY THIS PERMIT, UPON YOUR ACCEPTANCE OF THE TERMS AND CONDITIONS OF THIS PERMIT AND PAYMENT OF GRAZING FEES WHEN DUE. CONTACT YOUR LOCAL BLM OFFICE AT 928-348-4400 IF YOU HAVE QUESTIONS.

MANDATORY TERMS AND CONDITIONS

GRAZING SCHEDULE:

ALLOTMENT	PASTURE	LIVESTOCK NUMBER KIND	GRAZING BEGIN	PERIOD END	%PL ---	TYPE ---	AUMS -----
40100 SMUGGLER PEAK		103 CATTLE	03/01	02/28	100	ACTIVE	1236

OTHER TERMS AND CONDITIONS:

AS A TERM AND CONDITION OF THIS PERMIT YOU ARE REQUIRED TO DO THE FOLLOWING:

- SUBMIT A REPORT OF THE ACTUAL USE MADE ON THE ALLOTMENT FOR THE PREVIOUS GRAZING PERIOD MARCH 1 TO FEBRUARY 28. FAILURE TO SUBMIT SUCH A REPORT BY MARCH 15 OF THIS YEAR MAY RESULT IN SUSPENSION OR CANCELLATION OF YOUR GRAZING PERMIT OR LEASE.
- THIS PERMIT IS SUBJECT TO ALL TERMS AND CONDITIONS FOUND ON THE BACK SIDE OF THIS GRAZING PERMIT.

IN ACCORDANCE WITH SEC. 325, TITLE III, H.R. 2691, DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES APPROPRIATIONS ACT, 2004 (P.L. 108-108), WHICH WAS ENACTED ON NOVEMBER 10, 2003, THIS GRAZING PERMIT OR LEASE IS RENEWED UNDER SECTION 402 OF THE FEDERAL LAND POLICY AND MANAGEMENT ACT OF 1976, AS AMENDED (43 U.S.C. 1752), TITLE III OF THE BANKHEAD-JONES FARM TENANT ACT (7 U.S.C. 1010 ET SEQ.), OR , IF APPLICABLE, SECTION 510 OF THE CALIFORNIA DESERT PROTECTION ACT (16 U.S.C. 410AAA-50). IN ACCORDANCE WITH PUBLIC LAW 108-108 THE TERMS AND CONDITIONS CONTAINED IN THE EXPIRED OR TRANSFERRED PERMIT OR LEASE AND SHALL CONTINUE IN EFFECT UNDER THE RENEWED PERMIT OR LEASE UNTIL SUCH TIME AS THE SECRETARY OF THE INTERIOR COMPLETES PROCESSING OF THIS PERMIT OR LEASE IN COMPLIANCE WITH ALL APPLICABLE LAWS AND REGULATIONS, AT WHICH TIME THIS PERMIT OR LEASE MAY BE CANCELED, SUSPENDED, OR MODIFIED, IN WHOLE OR IN PART, TO MEET THE REQUIREMENTS OF SUCH APPLICABLE LAWS AND REGULATIONS.

ALLOT NO CONDITIONS  
AZ 40100 SEE BACK OF PERMIT.

IN ORDER TO IMPROVE LIVESTOCK DISTRIBUTION ON THE PUBLIC LANDS, ALL SALT BLOCKS AND/OR MINERAL SUPPLEMENTS WILL NOT BE PLACED WITHIN A 1/4 MILE OF ANY RIPARARIAN AREA, WET MEADOW, OR WATERING FACILITY (EITHER PERMANENT OR TEMPORARY) UNLESS STIPULATED THROUGH A WRITTEN AGREEMENT OR DECISION IN ACCORDANCE WITH 43 CFR 4130.3-2(C).

## Bonita Creek Species of Concern

Lowland Leopard Frog	Spotted Bat
Sonoran Desert Toad	Greater Western Mastiff Bat
Arizona Toad	Allen's Big-eared Bat
Western Yellow-billed Cuckoo	Western Red Bat
Southwestern Willow Flycatcher	California Leaf-nosed Bat
American Peregrine Falcon	Arizona Myotis
Bald Eagle	Cave Myotis
Mexican Spotted Owl	Yuma Myotis
Wood Duck	Pocketed Free-tailed Bat
Western Grasshopper Sparrow	Rocky Mountain Bighorn Sheep
Golden Eagle	Arizona Gray Squirrel
American Bittern	Mexican Free-tailed Bat
Ferruginous Hawk	Kit Fox
Common Nighthawk	Gila Monster
Gilded Flicker	Gila Spotted Whiptail
Evening Grosbeak	Arizona Black Rattlesnake
Broad-billed Hummingbird	Tiger Rattlesnake
Yellow Warbler	Sonora Mud Turtle
Lincoln's Sparrow	Sonoran Whipsnake
Gila Woodpecker	Sonora Sucker
Savannah Sparrow	Speckled Dace
Abert's Towhee	Mexican Gray Wolf
Desert Purple Martin	Ocelot
Pacific Wren	Jaguar
Arizona Bell's Vireo	Harris' Antelope Squirrel
Gila Chub	American Beaver
Razorback Sucker	Pale Townsend's Big-eared Bat
Longfin Dace	Banner-tailed Kangaroo Rat
Desert Sucker	

ADEQ Project Budget

MATCHING ADEQ BUDGET

ADEQ Grant Award #		Project Title: Menges Ranch Water Supply				
Time Period From:		To: Maintenance Project				
Line Item #	Grant Expenditures	Original Budget	Prior Expenditures	Current Expenditures	Cumulative Expenditures	Budget Remaining
<b>Admin. Costs (10% Max)</b>						
01-XXX						
	Administration	\$7,000.00				
<b>Personnel</b>						
02-XXX	Salaries					
	Solar installation	\$5,000.00				
	Telemetry system installation	\$6,000.00				
	Monitoring Labor	\$1,500.00				
	Grant reports	\$1,000.00				
<b>Direct Costs</b>						
03-XXX	Equipment					
	Pumps	\$2,100.00				
	Solar Equipment	\$32,800.00				
	Telemetry System equipment	\$16,000.00				
04-XXX	Supplies					
	Solar materials and supplies	\$800.00				
	Telemetry system materials and supplies	\$3,000.00				
	E.coli testing supplies	\$200.00				
05-XXX	Other					
	DNA tests	\$720.00				
	Monitoring mileage	\$225.00				
	<b>Sub-Total Grants</b>	<b>\$76,345.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>
Verify Totals (This number should be the same as the Sub-Total Grants Budget Remaining cell above)						\$76,345.00
	<b>Totals</b>	<b>Original Budget</b>	<b>Prior Expenditures</b>	<b>Current Expenditures</b>	<b>Cumulative Expenditures</b>	<b>Budget Remaining</b>
	Sub-Total Match	\$52,107.00	\$0.00	\$0.00	\$0.00	\$0.00
	<b>Grand Total</b>	<b>\$128,452.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>

Line Item #	Match Expenditures	Original Budget	Prior Expenditures	Current Expenditure	Cumulative Expenditures	Budget Remaining
<b>Admin. Costs (10% Max)</b>						
M01-XXX						
	Administration Match	\$5,600.00				
<b>Personnel</b>						
M02-XXX	Salaries					
	Greenlee County oversight	\$1,200.00				
	Landowner oversight	\$2,950.00				
	GWP project coordination	\$3,500.00				
	GWP coordination and negotiation with the BLM	\$4,440.00				
	Landowner road grading and improvement	\$3,685.00				
	Landowner fence repair	\$1,400.00				
	Cooperative Extension telemetry assistance	\$2,500.00				
	Landowner labor for photomonitoring	\$1,800.00				
<b>Direct Costs</b>						
M03-XXX	Equipment					
	Caterpillar and trucks for road grading	\$12,800.00				
	Trucks for fence repair	\$2,910.00				
M04-XXX	Supplies					
	Fence materials and supplies	\$950.00				
	Road improvement materials and supplies	\$350.00				
M05-XXX	Other					
	GWP mileage	\$885.00				
	Greenlee County and Cooperative Ext mileage	\$687.00				
	GWP development of E&O materials	\$3,500.00				
	Landowner presentation to Greenlee Cty Cattlegrowers & Gila Valley NRC	\$1,100.00				
	GWP presentation to Greenlee Cty Supervisors & GWP mtg	\$1,850.00				
	<b>Sub-Total Match</b>	<b>\$52,107.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>
Verify Totals (This number should be the same as the Sub-Total Match Budget Remaining cell above)						\$52,107.00

## **Gila Watershed Partnership Photo Monitoring Guidelines**

Photographic monitoring qualitatively documents changes that occur on a project site due to project activities. To ensure that the results of the photo documentation are successful, we have established the following procedures. The procedure should be followed exactly for each photo monitoring session.

### **1. Identify the types of changes you wish to document.**

This should relate to your project objectives. Each camera point or group of points should record the specific activity that was implemented in the grant project. For instance, the grant is for a fence replacement, the photographs should document the fence construction, any livestock or wildlife presence, as well as any changes in vegetation or other variables.

### **2. Permanently mark photo point locations.**

Mark the site with something that is fairly permanent, such as rebar driven into the ground, or PVC pipe filled with cement. The marker should be located directly under the camera position. Permanently mark the photo point number on the location monument so that it appears in the photos.

### **3. Fill out the form at each photo monitoring session.**

Complete the photo monitoring form accurately. Check the form for completeness before leaving the site.

### **4. Pinpoint locations on maps and photos.**

After the photo point marker and reference points are in place, accurately mark and label the point location on an aerial photograph or USGS quad map.

### **5. Set up the photograph.**

- Preferably, use a tripod at a set height, such as 1 meter. If no tripod is available, set a standard lens height above ground and use some type of measuring device. Record the camera height.
- Frame the picture so that some horizon or sky is visible, preferably including a fixed object in the photo, such as a distant hill or rock outcropping.
- Try to level the camera as near to horizontal as possible
- Using a compass, identify the directional (in degrees) at which the picture is being taken (e.g. east at 92 degrees).
- Weather conditions: a sunny day is preferred, although a high and bright overcast day is also good. Record an estimate of the time of day as a guide for scheduling return visits.
- Document the photo number to identify the pictures.

### **6. Retaking Photographs - Match Original Procedure**

- Use the camera and lens that produced the original photograph, if possible. Otherwise, duplicate the equipment as closely as possible.
- Set the camera directly over the location stake, and at the original height above ground. Align the camera on the original compass bearing as close to horizontal as possible. Check to see that the resulting view coincides with that in the original photograph.

Project \_\_\_\_\_ Grant \_\_\_\_\_ Monitoring Session # \_\_\_\_\_

PHOTO POINT # \_\_\_\_\_ COMPASS BEARING \_\_\_\_\_ DATE \_\_\_\_\_ TIME \_\_\_\_\_ AM PM

DIRECTION: \_\_\_\_\_ GPS UNIT \_\_\_\_\_ CAMERA \_\_\_\_\_

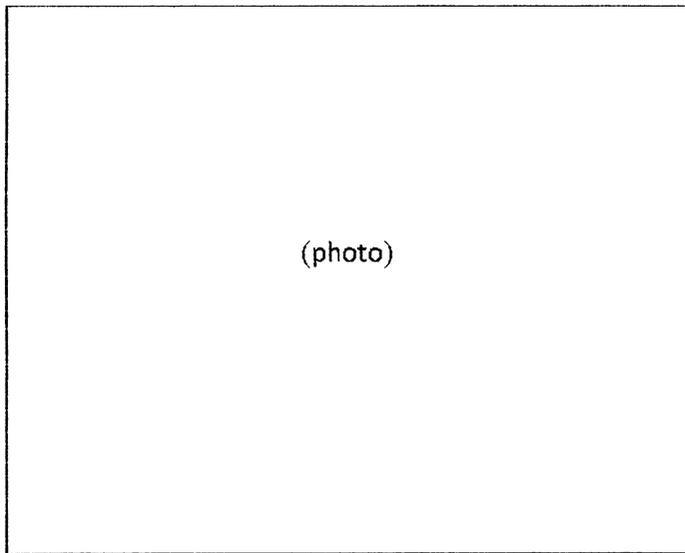
GPS COORDINATES (UTMs, Lat/Long): \_\_\_\_\_

Datum (NAD83, NAD 27, etc.): \_\_\_\_\_

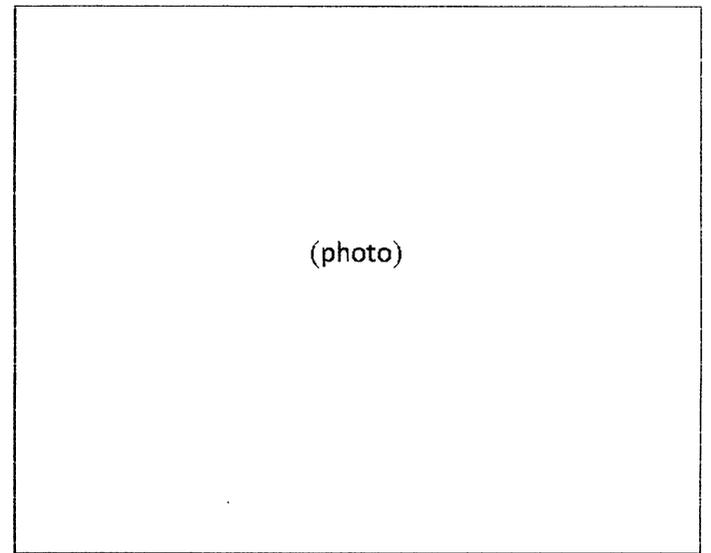
PHOTOGRAPHER: \_\_\_\_\_ CAMERA HEIGHT: \_\_\_\_\_

NOTES: \_\_\_\_\_

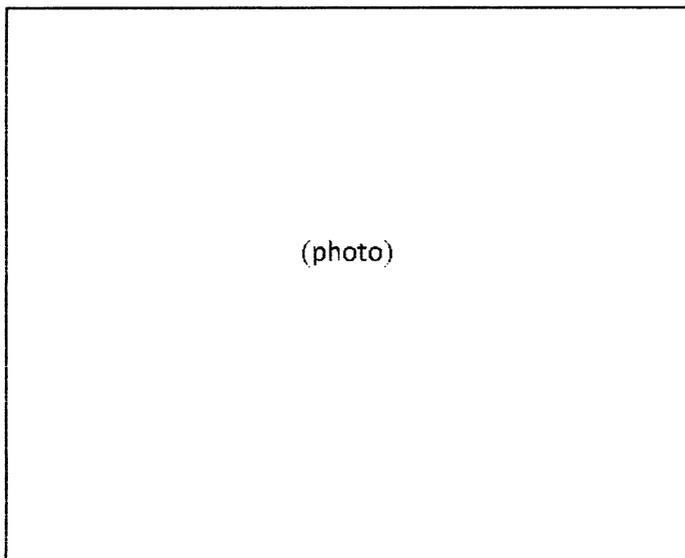
WEST



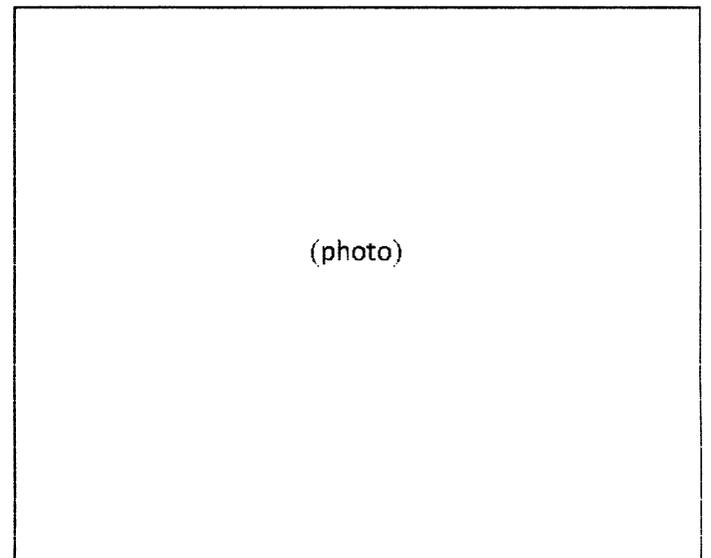
NORTH



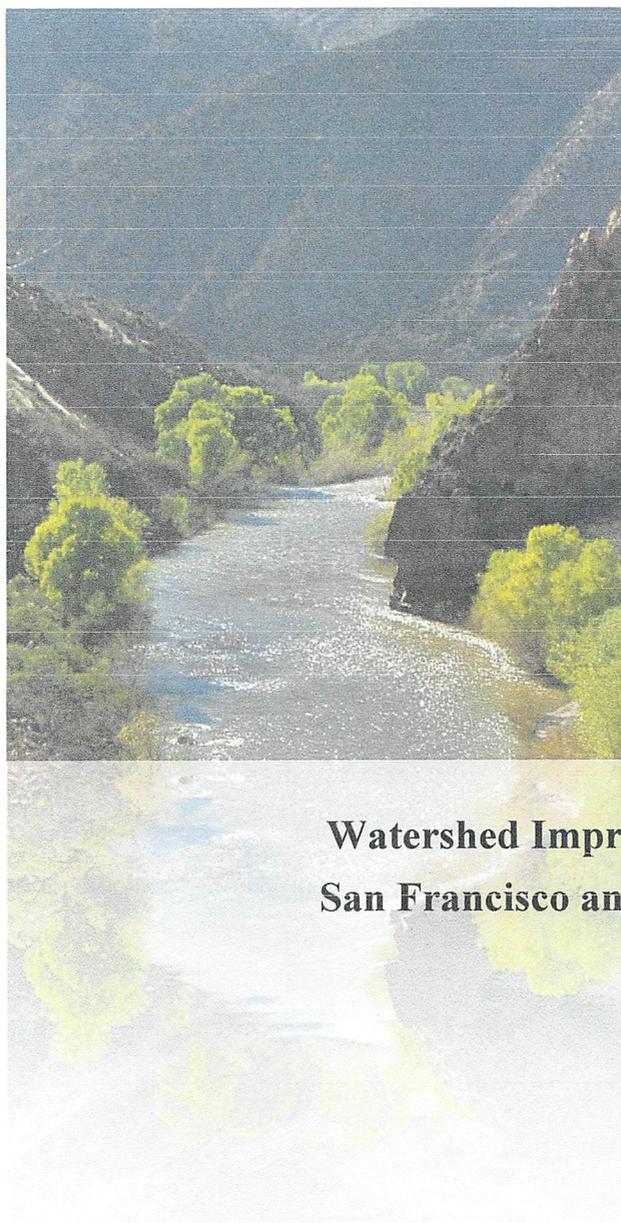
EAST



SOUTH



**GILA**   
**WATERSHED**  
**PARTNERSHIP**  
**OF ARIZONA**



**Watershed Improvement Plan**  
**San Francisco and Blue Rivers**  
**June 2012**

## Acknowledgments

Gila Watershed Partnership has enjoyed robust participation of many kinds in its Targeted Watershed project for the San Francisco and Blue Rivers. The Watershed Improvement Council (WIC) meetings have attracted a broad representation of citizens and local governments. The following individuals have been important presences as the WIC and its offshoot – the volunteer organization Friends of the San Francisco – have evolved:

Greenlee County Supervisors David Gomez and Richard Lunt, Greenlee County Engineer Philip Ronnerud, Greenlee County Health Department Deputy Director Dr. Matt Bolinger, educator and rancher Dr. Suzanne Menges, retired District Ranger and environmental consultant Frank Hayes, newspaper editor Walter Mares, health care technician Chandler McElroy, geologist Ludie Henning, naturalist and educator Nancy Gregory, wildlife educator Terry Johnson, rancher Richard Kaler, educators Steve Ahmann and Susan Snyder, former Clifton town manager Alan Baker, mining heavy equipment operator Marshall Hagan, and landscape designer and arborist Bill Cook.

The following agencies have contributed on a consistent basis to research, analysis and planning: Arizona Department of Environmental Quality, Surface Water Division; University of Arizona Cooperative Extension, Arizona NEMO; University of Arizona Cooperative Extension, Graham/Greenlee Counties; University of Arizona Maricopa Agricultural Center, Water Quality Lab; U.S. Bureau of Land Management, Safford Office; U.S. Forest Service, Springerville Office and Clifton Ranger District. The following individuals in particular have contributed invaluable guidance: Dave Arthun, Christopher Morris, Deb Morris and Rich Law of the U.S. Bureau of Land Management; Bill Brandau, Cooperative Extension county director and community educator; Dr. Channah Rock, University of Arizona; Thomas Subirge, U.S. Forest Service, Apache-Sitgreaves National Forest; Kristine Uhlman, C.E., formerly of Arizona NEMO.

The following volunteers have made exceptional efforts in field work and community education: Nancy Gregory, Chandler McElroy and Terry A. Johnson.



## Forward

The San Francisco River watershed is one of Arizona's most significant. It is the largest tributary to the Gila River, once a major waterway to its confluence with the Colorado, and the target of historic water rights battles and legislation. The San Francisco's waters are critical not just to downstream agriculture and recreation but increasingly to distant urban areas that are now looking east for future water supplies.

Remote by any measure with its rugged topography traversing two states and its sparse human settlement – about two people per square mile overall – the San Francisco-Blue Watershed is mostly wilderness, with soaring vistas and abundant wildlife. Greenlee is Arizona's least populous county, and the local economy is tied to the fortunes of global mining interests. The watershed, particularly the San Francisco River, has potential to help stabilize the local economy through thoughtfully developed tourism and better managed recreation. This potential has only recently been examined in earnest by a group of local leaders. The bacterial contamination of the river and that conditions that cause it are concerns for those looking to build that new economic engine.

Before our project's multiple public education efforts were unrolled, very few people in the region understand *that* there were contamination issues or *why* there were contamination issues. Those who were aware that the Arizona Department of Environmental Quality had listed sections of the San Francisco and Blue Rivers as impaired for *E. coli* did not know about *E. coli*'s role as an indicator pathogen.

The fundamental principle of this project at the beginning was to bring representatives of the various parts of the community together to build first a common vocabulary and, as understanding increased, sets of shared observations and eventually shared goals. The team did this through an *iterative assessment* process. This methodology originated in the medical world as “translation science,” a process by which providers and patients exchange and integrate information. Translational science has been adapted to other contexts, and is now being used by the University of Arizona and other institutions for watershed assessment in particular. Iterative assessment emphasizes *social learning*: collective self-reflection through interaction and dialogue among diverse participants, followed by co-production of knowledge.

In this project, we have seen that once people see for themselves the conditions that research shows to be causal to *E. coli* exceedances, they grow interested in finding solutions. The evidence compiled in the course of our research rarely fails to be disturbing to people concerned with their own and their loved ones' health. And there is now a sense among our group of advisors and volunteers – our Watershed Improvement Council – that the community has the power to do something about these conditions.

There is also recognition that this could have exponential benefits over time because of the potential to protect and develop the river as a recreation and tourism center.

This Watershed Improvement Plan details the research conducted by the project team and volunteers, the results of review and discussion at various stages by the Watershed Improvement Council, and short-term best-management practices (BMPs) either implemented or in the process of implementation. It also describes and prioritizes possible BMPs for the future.

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## Abbreviations

A&Wc	Aquatic & Wildlife cold water
A&Ww	Aquatic & Wildlife warm water
ADEQ	Arizona Department of Environmental Quality
ADOT	Arizona Department of Transportation
AgI	Agriculture irrigation
AgL	Agriculture livestock watering
ASL	Arizona State Lands
BLM	U.S. Bureau of Land Management
BMP	Best management practice
Bo	Bovine
BR	Blue River
C	Celsius
CFS	Cubic feet per second
CFU	Colony-forming unit
<i>E. coli</i>	<i>Escherichia coli</i>
EPA	U.S. Environmental Protection Agency
FBC	Full body contact
FC	Fish consumption
FS	U.S. Forest Service
GWP	Gila Watershed Partnership
Hu	Human
HUC	Hydrologic unit code
MPN	Most probable number
NEMO	(Historically) Non-point Education for Municipal Officials
OHV	Off-highway vehicle
SFR	San Francisco River
SSC	Suspended sediment count
U of A	University of Arizona
WIC	Watershed improvement council
WIP	Watershed improvement plan

## Chapter 1 Background

### Water Quality Concern and Watershed Description

The Targeted Watershed grant, *E. coli Reduction on the San Francisco and Blue Rivers*, was devised by the Gila Watershed Partnership with the support of the Arizona Department of Environmental Quality (ADEQ) and the U.S. Department of Environmental Quality (EPA). Its purpose is to research sources of bacterial contamination on portions of the San Francisco and Blue, and to develop a stakeholder-supported plan for addressing these sources.

#### Pollutants of Concern

ADEQ has placed certain river reaches of the two rivers on the Clean Water Act 303(d) Impaired Waters List as impaired for the bacterium *Escherichia coli* (*E. coli*), based on testing results accumulated over years. It is widely agreed within the scientific and land management communities that *E. coli* is an “indicator pathogen” that suggests the presence of other pathogens potentially dangerous to humans. *E. coli* testing is done in place of tests for other pathogens because it is comparatively easy and inexpensive.

Since the enactment of the Clean Water Act of 1972, many rivers, lakes and other surface waters across the United States continue to fail to meet standards for various levels of use. Those standards, developed by the U.S. Environmental Protection Agency and adopted by the Arizona Department for Environmental Quality, define different levels of safety thresholds for drinking, full body contact (as in swimming) and partial body contact (as in boating).<sup>1</sup> In monitoring the waters of the San Francisco and Blue Rivers over the years, ADEQ has repeatedly found levels of *E. coli* that exceed the safety standard for full body contact. These findings have occurred only on particular stretches of the two rivers, and it is those stretches that have been listed as “impaired for *E. coli*.”

There are several hundred types of *E. coli*, a bacterium that occurs naturally in the intestines of warm-blooded animals. The great majority are harmless to humans. It is just a handful of the types that can cause illness if ingested by humans. *E. coli* passes through the intestines of warm-blooded animals through their feces and in that way enters the environment. In a rural riparian area with rangeland and recreational uses, wildlife feces along with livestock, pet and human feces may enter recreational waters, either directly or via surface flows during rain events, contributing not just *E. coli* but a number of waterborne pathogens that pose risks to human health.

#### Potential Public Health Risks

As noted above, water quality monitoring professionals commonly use *E. coli* as an indicator for other waterborne pathogens that may pose more serious health risks to people. Such pathogens include other types of bacteria as well as parasites, amoebas and viruses. Some are relatively familiar to the public. *Salmonella*, a well-known type of disease-causing bacteria, is found in the

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<sup>1</sup> See pages 6-9 for more information on Standards and Designated Uses applicable to the San Francisco-Blue watershed.

intestinal tracts of animals and humans, as well as in contaminated water. *Cryptosporidium* and *Giardia* are parasites found in contaminated water that often cause gastro-intestinal and other illness. Among the disease-causing viruses that can be found in water are adenoviruses, which can cause respiratory illness, and rotaviruses, whose effects on the human system are often mistaken for “stomach flu,” but can cause very serious cases of diarrhea.

The waterborne pathogens that scientists believe are most likely to cause disease in humans from exposure during recreation include *Norovirus*, rotavirus, adenovirus, *Giardia lamblia*, *Campylobacter jejuni*, *Cryptosporidium* spp. and *Salmonella enterica*. *E. coli* is used as the indicator pathogen in surface-water quality research because testing for other pathogens is more complex and expensive. Few laboratories have the capacity to test for other pathogens, and analysis can be very complex and time-consuming, and therefore costly.

It's not necessary to drink contaminated water to ingest harmful enteric pathogens. According to the standards of the Arizona Department of Environmental Quality, at certain times it may be unsafe to have “full body contact” with surface water. Full body contact refers to swimming, splashing or floating in the water. Boating can also lead to full body contact, whether intentional or not.

Accidentally swallowing a little stream water increases the risks of full body contact. Chances are good that a healthy person's immune system will help keep intestinal bacteria in balance so that she or he will not become ill from full body contact, but it is a chance and not a certainty. Very young children, old people and anyone with a compromised immune system are at greater risk.

There are no clear data showing how long *E. coli* can survive in the water or in sediments, outside of the warm, protected environment of an intestinal tract. Scientists are surprised again and again to see *E. coli* surviving under conditions that were believed to be inhospitable, but there is certainty that when the weather and the water start warming up, *E. coli* survives more easily. If there is suspended sediment in the water – muddied water from rains or from vehicles or animals or people stirring up the stream bed or eroding the banks – *E. coli* is assisted by the presence of those sediments, which it attaches to and travels with. Runoff from heavy summer storms can deposit fecal matter along with sediments directly into the stream, creating an environment that can sustain pathogenic life within the stream itself.

Many people, learning about this research project, have said, “But the river is self-cleaning!” In some ways this is true: particularly after significant rainfall, a river flushes out a great deal of the material. But all that material goes somewhere, and along the way downstream are the Gila Box National Conservation Area – a popular recreation site – and many agricultural fields. Moreover, this self-cleaning is far from instantaneous. GWP's research shows that *E. coli* remains at unsafe levels in the rivers for weeks after the summer rains begin.

Scientists know for certain that a few of the *E. coli* bacteria in cow intestines can be harmful or fatal to humans that ingest them. Notorious recent cases of poisoning from commercial packaged spinach have been traced back to irrigation water contaminated by bovine fecal matter. Scientists also know for certain that human intestines carry a few bacteria, viruses, amoebas and parasites that can be harmful or lethal to another human. That's why they are so concerned about disposable diapers left near public waters.

And, of course, all warm-blooded wildlife also carry *E. coli* in their intestines and disperse it into the environment all the time. ADEQ is not concerned with removing wildlife from our rivers—only with controlling the contributions that are influenced by human activities. These may include direct contributions of human fecal matter, fecal matter from pets and livestock, and increased wildlife fecal contributions attributed to recreational activity, such as trash or food scraps that attract wildlife.

### **Typical Sources of Contamination in the San Francisco-Blue Rivers Watershed**

#### **I. Recreation**

In warm weather, when there is an increase in the recreational use of surface waters, the presence in the water of pathogens harmful to humans increases. Public health experts are most concerned about waterborne pathogens that originate from the feces of humans and cattle.<sup>2</sup> In studies of recreational waters, these are shown to cause more illness in humans than those originating from other animals.



*Fig. 1* Unmanaged recreation on the San Francisco River, May 2010

Even in a well-managed water recreation area equipped with toilet facilities, human fecal matter may enter the stream in small quantities, particularly when there are babies and very small children playing in the water. On the San Francisco and Blue River, where there are no toilet facilities, the potential for human fecal matter in the water is far greater. Unmanaged rural recreational areas with no facilities generally have informal toilet zones not far from campsites, where it is common to see human fecal matter and toilet paper exposed to the air. The contents of such areas are often washed into the streams, either by rain flowing over the surface of the land or by high water caused by upstream precipitation and/or snowmelt. The San Francisco and Blue Rivers are particularly vulnerable to influences from open toilet areas because of steep canyon walls that contain all human activity very close to the mainstem streams.

The two rivers are also affected by lack of facilities for trash disposal. Used disposable diapers are a fairly common sight in popular recreation areas in the watershed. Babies and small children carry as many pathogens in their intestines as older people, so used diapers can present real health hazards to others, especially when left near the water where they can easily be washed in by rain or rising water levels.

---

<sup>2</sup> P. Standish-Lee and E. Loboshevshy, Protecting public health from the impact of body contact recreation, *Water Science and Technology* Vol 53 No 10 pp 201-207; A. Soller, M.E.. Schoen, T. Bartrand, J.E. Ravenscroft, N.J. Ashbolt, Estimated human health risks from exposure to recreational waters impacted by human and non-human sources of faecal contamination, *Water Research* 44 (2010) pp 4674-4891.

Human fecal inputs to recreational waters rise and fall with the seasons. Water-based recreation is far more common during the warm months of the year, with far more full-body contact occurring than in cooler seasons. Since warmer water temperatures support the survival of *E. coli* and other pathogens outside of the intestines of host animals, the late spring through early fall months tend to be the times in which pathogen numbers are highest in recreational waters.

## **II. Livestock watering**

For more than a century, cattle and sheep ranchers in the Gila River watershed have taken advantage of natural watering sites used by wildlife. Perennial streams like the San Francisco and Blue Rivers are year-round resources that, until the last 15 to 20 years, were available to livestock with few restrictions. In the uplands above the mainstem streams, various kinds of tanks hold gravity-fed spring water or trap rain water as it runs down canyons and draws, again concentrating both livestock and wildlife in small areas where water is available usually year-round. Fecal material from these areas is carried during rainstorms down the ephemeral drainages to the rivers.

Livestock watering is still common in the San Francisco-Blue watershed, though access has been increasingly restricted in recent years by the U.S. Forest Service and the U.S. Bureau of Land Management. This rollback of grazing and watering permits has affected some reaches of the San Francisco and Blue but has left others open to livestock watering.

## **III. Wildlife**

The San Francisco-Blue watershed is dominated by wilderness, with wildlife naturally relying upon perennial streams for watering. Many kinds of wildlife that frequent the streams are assumed to contribute enteric pathogens from their fecal matter to the water.

Many kinds of wildlife will tend to concentrate around watering tanks created in the uplands for livestock, as described above, leading to more wildlife fecal contributions related to human activity. Also as noted above, human recreation also increases wildlife presence in an area because of trash and food scraps.

*E. coli* is passed into the environment from the intestines of warm-blooded animals, including humans. Fecal contributions to the environment by humans and cattle are most often linked by scientists to illness in humans who have ingested recreational water. Other pathogens potentially dangerous to humans if ingested may be contributed by birds as well as by mammals. For example, in 2006 an Arizona man became ill with vibrio cholera following full-body contact with Gila River water. ADEQ's investigation did not reach a conclusion as to the source of the bacteria but included among its hypotheses that the bacteria could have been introduced to the watershed by migrating waterfowl.<sup>3</sup>

## **IV. Faulty or sub-standard septic systems**

A few longtime residents of Greenlee County have reported that at least two domestic sewage pipes emptied directly into the San Francisco River upstream of Clifton in years gone by. There is no trace of those pipes on the San Francisco today, but there is a question as to whether older habitations on either river that are outside of municipal sewage systems (as all the habitations on

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<sup>3</sup>Arizona Department of Environmental Quality, Arizona Department of Health Services, *Gila River Vibrio cholerae investigation* (2007) pp 10-11 <http://www.azdeq.gov/environ/water/assessment/download/vibrio.pdf>

the Blue River are), might have inadequate septic systems. Because there have been no *E. coli* exceedances recorded on the upper Blue River except one following the Wallow fire which we believe to be anomalous (see below), local residents have not wanted to engage in testing for septic problems. Questions remain about a handful of outlying properties on the San Francisco and lower Blue Rivers, but land owners there similarly are not interested in investigating. In both cases there is no simple way to distinguish possible contamination from inadequate septic systems from that which comes from surface runoff during the summer recreation season.

### V. Fire

Fire had not been a significant factor in the San Francisco-Blue Watershed in recent years, but that changed dramatically in June of 2011 when the Wallow fire devastated some 535,000 acres in Arizona and New Mexico, an area comparable in size to the state of Rhode Island. Multiple areas of the upper San Francisco-Blue system were severely burned: the slopes feeding the San Francisco River headwaters around Alpine, Arizona, as well as the riparian corridor just upstream of Luna, New Mexico, and well over 50% of the western side of the upper Blue River watershed in Arizona along with small portions of the eastern side. Several zones on the western side of the upper Blue were classified as severely burned, including portions of the Blue Primitive Area, which is not accessible for ground-based restoration efforts. Residents of the upper Blue River would have lost their homes but for the skill of the firefighting teams whose back-burning operations saved a number of dwellings.

Approximately 90% of the San Francisco-Blue Watershed in both states is managed by the U.S. Forest Service as the Apache-Sitgreaves and Gila National Forests. According to the Forest Service Southwestern Region Fire/Fuels report on the Wallow fire<sup>4</sup>, a combination of low 2010-2011 winter precipitation, high loading of fine grass fuels remaining from the previous year, and forest and range vegetation far denser than the

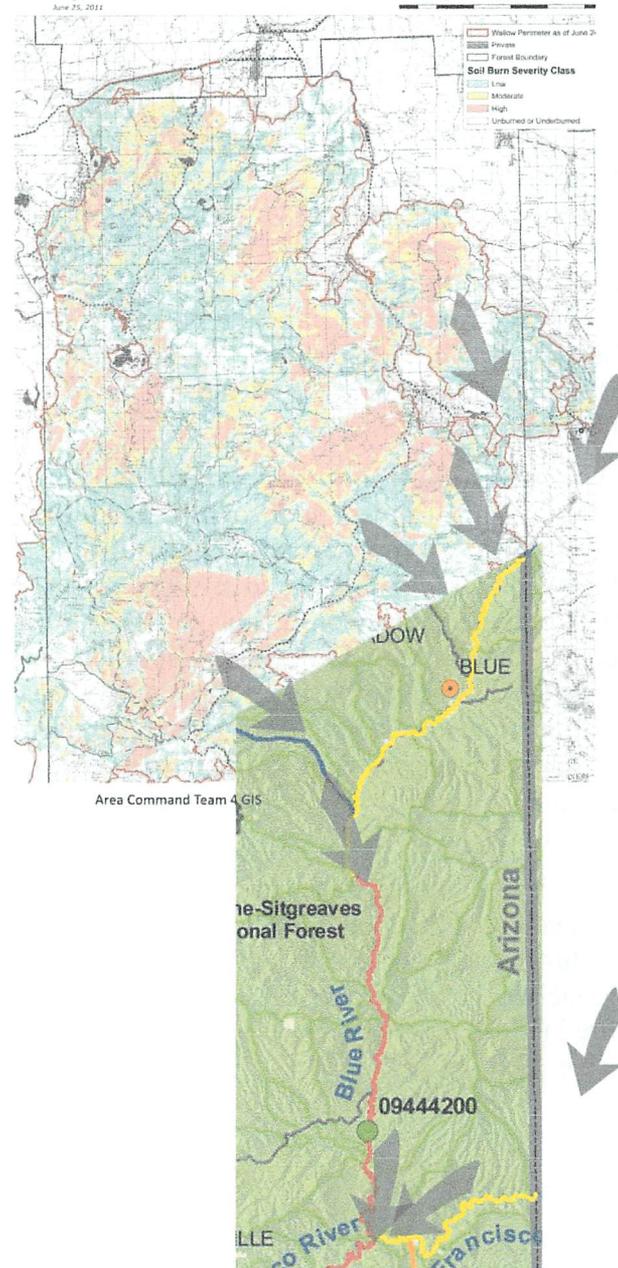


Fig. 2 Burn Severity Map of Wallow Fire, Drainages into Blue and San Francisco Rivers

<sup>4</sup> [http://www.fs.usda.gov/Internet/FSE\\_DOCUMENTS/stelprdb5333354.pdf](http://www.fs.usda.gov/Internet/FSE_DOCUMENTS/stelprdb5333354.pdf)

historical range of variability for fuel conditions, created conditions for uncharacteristic fire intensity and severity. Apache-Sitgreaves Forest Supervisor Jim Zorne has warned downstream residents that for some years to come flows will be increased during significant rainfall events: he said to expect four to five times normal flows during such events due to the fire's impacts on slopes in the watershed.

The fire's aftermath had pronounced social impacts over the summer of 2011. First were coordinated efforts to prepare for catastrophic flooding, which occupied county personnel for weeks. The summer monsoon storms came in a dispersed fashion and were relatively light, so flooding occurred only in the upper Blue after one early event. But the threat of high water remained, with so many upstream riparian area slopes destabilized by the fire. In addition, recreation on both rivers was curtailed throughout the summer of 2011 by the condition of the river and its banks. Even the lower San Francisco, many miles from the fire's boundaries, was dense with heavy, ash-colored sediment and lined with fish corpses, which altogether made the immediate banks as unattractive for recreation as the stream itself. Fishing came to a complete halt and both camping and recreational OHV use were significantly down from the prior year. By summer's end both the stream and the banks were beginning to appear normal again, but the high recreation season was over.

While some forest fires may bring biological benefits to a riparian region over time, Dr. Phil Guertin of the University of Arizona School of Natural Resources and the Environment states that the Wallow fire's extraordinarily high intensity created sterile zones in the upper watershed that would be very difficult to re-vegetate and hence would remain highly unstable, affecting both sedimentation and water chemistry with every run-off event for months and even years to come. Retired District Forest Ranger Frank Hayes, now head of the Greenlee County Firewise program, has personally investigated many areas affected by the Wallow fire and concurs with that opinion. Post-fire runoff can increase nutrients in streams, especially nitrate and phosphorus, which is transported with sediments. Higher nutrient levels in the stream are well known to promote the growth of *E. coli*.

As of this writing, the Whitewater-Baldy Complex fire is burning mountainous tracts of the San Francisco River watershed in New Mexico. Summer 2012 surface flows into Whitewater Creek will enter the San Francisco River near Glenwood, New Mexico. The potential for a destructive Sediments and ash from both the Wallow and the Whitewater-Baldy fire areas could hit the San Francisco River more or less simultaneously. Based on *E. coli* test results following the Wallow fire in 2011, it is reasonable to anticipate unusually elevated *E. coli* levels in the San Francisco River again in 2012.

Land Ownership and Uses Map

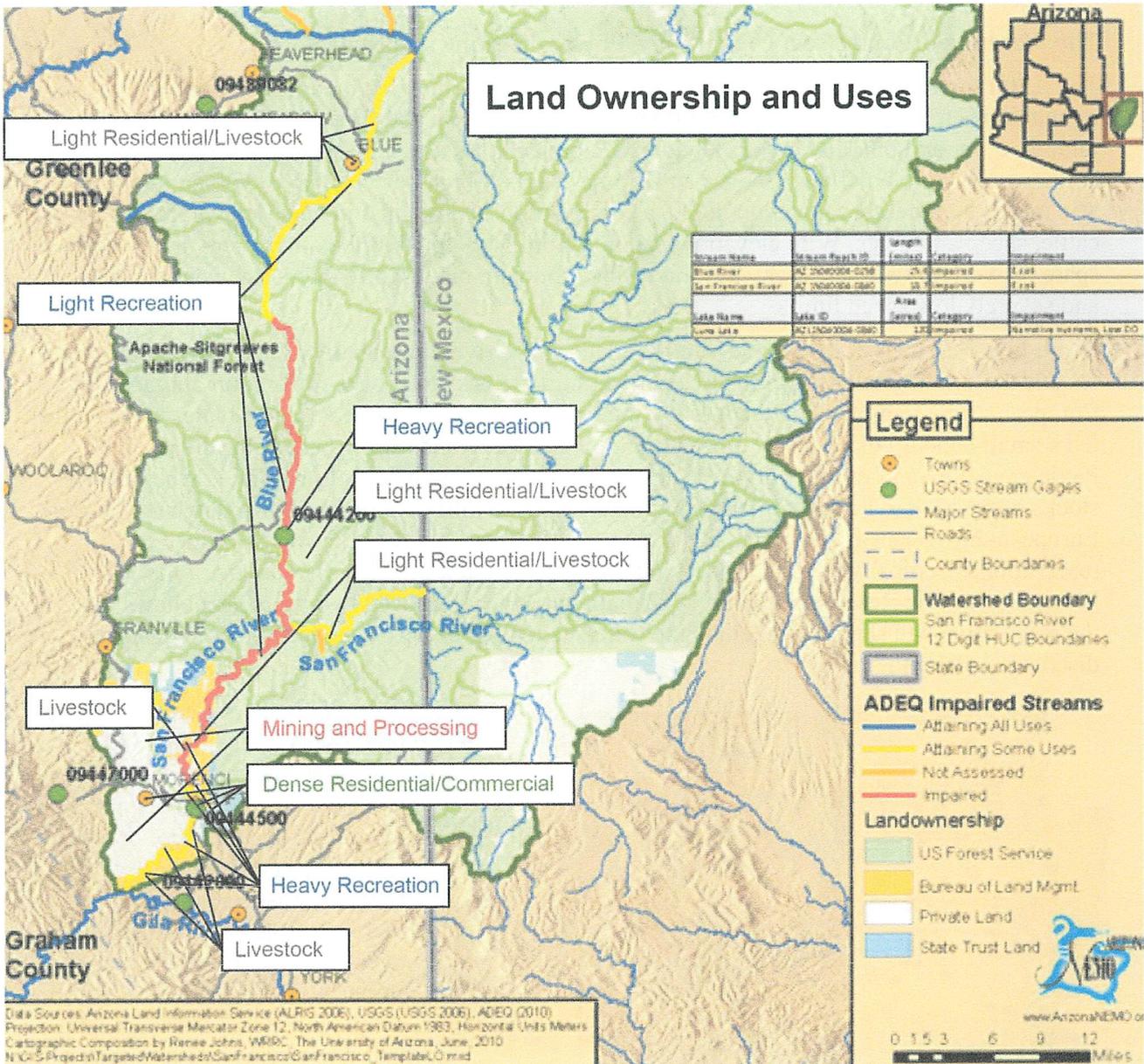
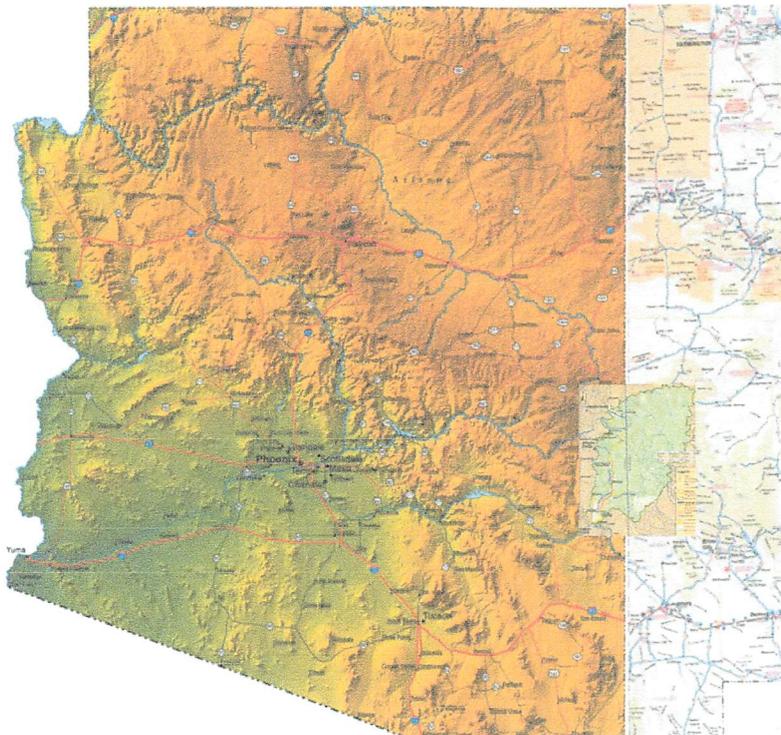


Fig. 3 Map of Land Ownership and Uses

## The Watershed: Land Uses, Topography, Physical Setting and Hydrology

The 2,700 square-mile San Francisco-Blue Watershed is dominated by undeveloped mountainous tracts. It is forested with Ponderosa pine, spruce and fir at higher elevations, and juniper, cedar and piñon at lower elevations. Riparian areas are richly vegetated with cottonwoods, native willows, sedges and grasses. Grassy high pastures have evolved into semi-arid mixed high desert vegetation due to a combination of drought and historic overgrazing by cattle, sheep and goats. With elevations ranging from 3400 to 8000 feet, the county is served by a sparse network of two-lane highways traversing mountain ranges, often with tight switchbacks and severely low speed limits.

In pre-historic times, Native Americans lived along the rivers seasonally to take advantage of excellent hunting grounds, and their cave dwellings are easy to spot in rock mountain faces. European-Americans are first recorded in the watershed in 1824, when trapper James Ohio Pattie led a small band up the waterway, feeding on wild turkeys and killing beaver for their pelts. Pattie gave the San Francisco River the name it has today, but he left disappointed when beaver stocks proved not to be self-replenishing. Small Apache tribes dominated the area when European-Americans first arrived, but within a half-century the Apache were confined to reservations. Ironically the San Francisco River was contained within the borders of the White Mountain Apache Reservation in an 1872 map, but a map produced two years later shows that the reservation had shrunk to exclude the watershed, most likely because of the gold deposits discovered along the river.



**Fig. 4** The San Francisco-Blue Watershed in relationship to the State of Arizona

further impacted the mountainous reaches, which were deforested for building timbers and smelter and fire wood.

Pioneer ranchers were settling on both rivers by the mid 1880's, using the streambeds themselves as roadways. By the accounts of their descendents, these brave and willful entrepreneurs were passionate land stewards. Yet there is ample documentation of over-grazing – often blamed on some “Texas cattlemen” – that, compounded by severe drought that drove surviving livestock toward the shrinking streams, damaged some areas so profoundly that they are only now recovering.

In the same period that pioneers were arriving in the upper river valleys, the town of Clifton downstream arose as the hub of one of the Southwest's biggest copper mining districts. This

In the 1990's as the U.S. Forest Service radically reduced the numbers of cattle permitted to graze on lands they managed. Despite some resistance from local cattle growers, this policy remains in place.

Mining and cattle ranching remain the dominant land uses today in the watershed. Small-scale mining continues here and there along the lower San Francisco. The great pit mines at Morenci have hollowed out the slopes just beyond the high ridge that is one part of the San Francisco watershed's western boundary, but this activity is not visible from the watershed, nor is there any known environmental consequence to the river at this time.

The San Francisco watershed's hydrology dictates that its residents live in a state of disaster preparedness at all times, or face the consequences of being unprepared. High water events are common in the region as a heat wave suddenly melts an upstream snowpack, a fall hurricane arrives, or a big summer or winter rain sends a blast of water down the narrow river canyons. Tables 1 and 2 below will allow the reader to compare recorded flows during floods of the San Francisco River to 10-, 50- and 100-year flood flows calculated in various studies.

**Table 1. Peak discharges for 10-, 50- and 100-year floods**

From 1988 Greenlee County Design Memorandum, Hydrology section

**Discharge Frequency Comparison**

San Francisco River at Clifton, Arizona

	Planning Assistance Study (1977)	Upper Gila River Study (1982)	Present Study (1988)
Peak Discharges, ft <sup>3</sup> /s			
SPF	167,000	-----	167,000
100-Year	84,100	110,000	120,000 (130,000*)
50-Year	63,200	80,000	84,000 (89,000*)
10-Year	28,000	32,000	32,200 (33,000*)

\* Peak discharge based on expected probability adjustment.

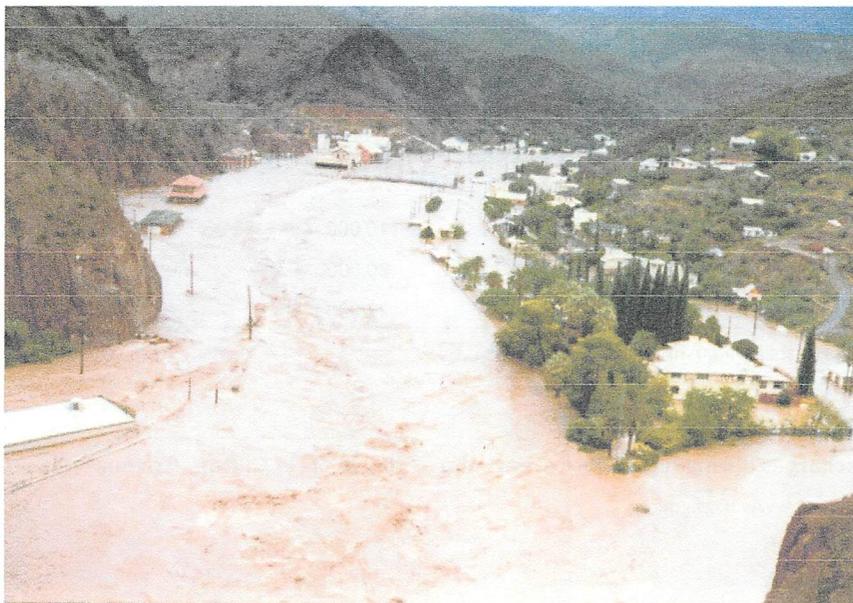
**Table 2. Highest recorded discharges during high water events above 20,000 cfs in Clifton, Arizona**

From U.S. Geological Survey records at [www.usgs.gov](http://www.usgs.gov)

12/3/1906	70,000 cfs
1/13/1949	24,100 cfs
12/23/1965	30,500 cfs
08/12/1967	34,700 cfs
12/19/1978	56,000 cfs
10/02/1983	90,900 cfs
1/11/1993	20,600 cfs
1/18/1993	42,900 cfs



**Fig. 5** Clifton on January 19, 1916, *Courtesy Greenlee County Historical Society*



**Fig. 6** Clifton on October 2, 1983, *Courtesy Greenlee County Historical Society*

## Impaired Waters

### *Impaired Waters Summary*

ADEQ initiated its Targeted Watersheds program in 2008 to empower local communities to determine and address the sources of water pollution in their areas. The Gila Watershed Partnership applied that year for one of the first Targeted Watershed grants, based on strong advocacy by the Greenlee County engineer and others who wished to ensure that thorough scientific research would drive any water quality improvement programs on the San Francisco and Blue Rivers. ADEQ awarded GWP a Target Watershed grant for the San Francisco and Blue Rivers in 2009, quoting its Acting Director in a press release, “Eventually we hope to remove the San Francisco and Blue rivers from ADEQ’s list of impaired waters.” That is exactly GWP’s goal.

As noted earlier in this document, *Escherichia coli*—*E. coli*—is the pollutant of concern in this watershed. No other suspected impairments arose in the course of GWP’s research. GWP’s field work confirmed both spatial and temporal patterns of *E. coli* exceedances that emerged from previous sampling data accumulated by ADEQ. GWP’s research also documented suspected non-point sources of the *E. coli* contamination, and ruled out other possible sources.

For its research, GWP used all of the San Francisco and Blue River exceedance sites in ADEQ’s records as starting points. Research over the next two years showed exceedances occurring regularly under conditions similar to those of nearly all exceedances recorded in the past, specifically the combination of recent surface flows and warm water temperatures.

GWP attempted to discern the boundaries of river reaches where *E. coli* exceedances were occurring. It was possible to show that exceedances were not normal in the Blue River above the area listed as impaired for *E. coli*, confirming ADEQ’s earlier data. It was not possible to sample in upstream reaches of the San Francisco River during the warm-water season, because high flows and dangerous weather patterns prevented access by vehicle or on foot. For that reason, GWP could not establish whether there was a reach of the San Francisco River between the Blue River confluence and the easily accessed areas above Clifton where exceedances did not occur in warm weather. However, our research did establish that exceedances were common, under warm weather conditions, as far downstream as the BLM lands that lie south and west of the popular recreation area at Morenci Gulch. Many warm-weather exceedances were also recorded at other points between Limestone Gulch and the BLM lands downstream, showing that the contamination issues did not abate downstream of Limestone Gulch.

#### #1 Concern: Human Sources

Our data and anecdotal research both establish clearly that there is a pattern of seasonal contamination of stream water by *E. coli* from human sources. This pattern of contamination is directly related to unmanaged recreation in multiple areas. While there has been concern about possible contamination from one or more faulty septic systems in the upper part of the watershed, there are no exceedances under normal conditions – meaning specifically no catastrophic forest fires destabilizing the drainages – in those stream reaches. Therefore, sampling data do not support attributions of exceedances to faulty septic systems.

Our scientific advisors Drs. Phil Guertin and Channah Rock, in reviewing our data, have stated that they do not believe *E. coli* exceedances in the lower Blue River can be attributed to faulty

septic systems in the upper Blue region because there are no habitations for at least 20 miles upriver from the points where we have observed exceedances with human markers. By comparison, the evidence of recreation-related non-point sources is extensive and compelling.

## #2 Concern: Livestock Sources

There are two main challenges regarding bovine contributions to *E. coli* exceedances. Consistent bovine markers in our lower Blue samples confounded our expert WIC, since all cattle were removed from that part of the watershed nearly 20 years ago. Our investigation ruled out the possibility of bovine fecal matter traveling 20 miles downstream from the upper Blue, where we do see cattle in the stream but do not have a history of *E. coli* exceedances. But the mystery has now been solved: a new Forest Service investigation has resulted in an estimated 40 to 100 wild cattle ranging near or in the lower Blue River. The Forest Service has contracted with a local rancher for a three-phase round-up over 18 months beginning in the fall of 2012. All three round-ups will be supported from the air by volunteers from two different volunteer aviation associations.<sup>5</sup>

The other challenge is that cattle ranchers in the San Francisco-Blue watershed vary widely in their land stewardship practices. Some are active in our Targeted Watershed program, and have long practiced pasturing and watering regimens that do not harm riparian areas. Some have been opposed to our research and unwilling to cooperate; one of those consistently has cattle in the stream. Yet even in this case we have remained confident for some collaboration in the future. We work with unwilling ranchers not directly but through those who are interested in collaborating. The process, while slow, progresses.

## Standards and Designated Uses

The Clean Water Act, passed by the U.S. Congress in 1972, is the cornerstone of surface water quality protection in the United States. The statute employs a variety of regulatory and non-regulatory tools with the goal of restoring and maintaining the chemical, physical, and biological integrity of the nation's waters so that they can support "the protection and propagation of fish, shellfish, and wildlife and recreation in and on the water." The Act required that each state establish water quality standards, determine which waters within their boundaries require protection or restoration, and define "designated uses" for each water body.

The Clean Water Act requires that each water body include "fishable/swimmable" among its dedicated uses, and that the states provide for protection of native aquatic life and for safe recreation in its surface waters. The Act also spelled out three interrelated aspects of setting water quality standards for surface water bodies: 1) designating uses, 2) establishing water quality criteria (such as the maximum concentration of a pollutant allowable), and 3) developing and implementing anti-degradation policies and procedures.

Table 3 below shows the results of ADEQ's analysis of the San Francisco and Blue Rivers and their tributaries.

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<sup>5</sup> This Forest Service round-up plan for the lower Blue River watershed was described to the GWP project coordinator by Clifton Ranger District Rangelands Manager Ben Goodin on April 27, 2012.

**Table 3. ADEQ Designated Uses for the San Francisco River and Its Tributaries<sup>6</sup>**

<b>Creek</b>	<b>Designated Uses</b>	<b>Description</b>
<b>San Francisco River</b> <i>New Mexico Border to the Gila River</i>	<b>A&amp;Ww</b> <b>FBC</b> <b>FC</b> <b>AgI</b> <b>AgL</b>	Aquatic & Wildlife warm water Full Body Contact Fish Consumption Agriculture Irrigation Agriculture Livestock Watering
<b>Tributary: Little Creek</b>	<b>A&amp;Wc</b> <b>FBC</b> <b>FC</b>	Aquatic & Wildlife cold water Full Body Contact Fish Consumption
<b>Tributary: Stone Creek</b>	<b>A&amp;Wc</b> <b>FBC</b> <b>FC</b> <b>AgI</b> <b>AgL</b>	Aquatic & Wildlife cold water Full Body Contact Fish Consumption Agriculture Irrigation Agriculture Livestock Watering
<b>Blue River</b> <i>Headwaters to confluence with Strayhorse Creek</i>	<b>A&amp;Wc</b> <b>FBC</b> <b>FC</b> <b>AgI</b> <b>AgL</b>	Aquatic & Wildlife cold water Full Body Contact Fish Consumption Agriculture Irrigation Agriculture Livestock Watering
<b>Blue River</b> <i>Below confluence with Strayhorse Creek to San Francisco River</i>	<b>A&amp;Ww</b> <b>FBC</b> <b>FC</b> <b>AgI</b> <b>AgL</b>	Aquatic & Wildlife warm water Full Body Contact Fish Consumption Agriculture Irrigation Agriculture Livestock Watering
<b>Tributaries: Campbell Blue, Castle Creek, Coleman Creek, Fishhook Creek, Foote Creek, Grant Creek, Turkey Creek, Thomas Creek headwaters to Rousensock Creek, Raspberry Creek (no AgL), Strayhorse Creek (no AgL)</b>	<b>A&amp;Wc</b> <b>FBC</b> <b>FC</b> <b>AgL</b>	Aquatic & Wildlife cold water Full Body Contact Fish Consumption Agriculture Livestock Watering
<b>Tributaries: Pidgeon Creek, Thomas Creek below confluence with Rousensock Creek to Blue River</b>	<b>A&amp;Ww</b> <b>FBC</b> <b>FC</b> <b>AgL</b>	Aquatic & Wildlife warm water Full Body Contact Fish Consumption Agriculture Livestock Watering

<sup>6</sup> From Arizona Administrative Code Title 18, Chapter 11, Appendix B.

The State of Arizona sets narrative and numeric surface water standards for water quality based on the uses people and wildlife make of the water. These “designated uses” are specified in the standards for individual surface waters. Water quality is judged acceptable or impaired based on standards established to protect each designated use.<sup>7</sup> Arizona’s designated uses include:

Aquatic Wildlife (coldwater, warmwater, effluent-dependent, or ephemeral)  
Fish Consumption  
Body Contact (Full or Partial)  
Domestic Water Source  
Agricultural Irrigation  
Agricultural Livestock Watering

Every two years, ADEQ is required by the federal Clean Water Act to conduct a comprehensive analysis of water quality data associated with Arizona’s surface waters to determine whether state surface water quality standards are being met and designated uses are being supported. Monitoring data used in assessments come from a variety of sources: ADEQ’s field staff, federal agencies, state agencies, permitted discharge facilities and volunteer monitoring groups. Because the objective of collecting the data and data quality varies, ADEQ reviews all readily available surface water quality related data, determines if it meets credible data requirements in the Impaired Water Identification Rule, and uses the scientifically supported data for assessment determinations. EPA created five categories for reporting assessments to provide a clearer summary of states’ water quality status to Congress.

Category 1: Attaining all designated uses.

Category 2: Attaining some designated uses, and no use is threatened or impaired.

Category 3: Insufficient or no data and information to determine if any designated use is attained.

Category 4: Impaired or threatened for one or more designated uses but a TMDL is not necessary because:

4A – A TMDL has already been completed;

4B – Other pollution control requirements are reasonably expected to result in the attainment of the water quality standard;

4C – The impairment is caused by pollution but not a pollutant.

Category 5: Impaired or threatened for one or more designated uses by a pollutant, and a TMDL needs to be developed or revised.

ADEQ’s concern about *E. coli* levels in the San Francisco and Blue Rivers draws on exceedances recorded as far back as 1996. However, the “impaired for *E. coli*” listings for portions of the San Francisco and Blue Rivers, published by ADEQ in 2008, refer specifically to exceedances recorded in 2006-2008.

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<sup>7</sup> The aquatic and wildlife and body contact designated uses are exclusive. There cannot be both partial and full body contact designated uses on one stream; it is one or the other.

Table 4 below shows each reach of the San Francisco and Blue Rivers that ADEQ is monitoring for *E. coli* impairment, and the status of those reaches in several other monitoring categories. “Attaining” means that a reach is meeting standards, “impaired” means that it is not, “inconclusive” is neither attaining nor impaired based on available data.

**Table 4. ADEQ Parameters of Interest and Applicable State Surface Water Quality Standards (Showing only those reaches where *E. coli* impairment is a parameter of interest)**

Parameter	Grab Sample	Annual or Geometric Mean	Impairment Status Based on Draft 2010 Listing
San Francisco River <i>New Mexico Border to Blue River</i>	<i>E. coli</i>	235 cfu/100 ml	FC is attaining. FBC is inconclusive. A&Ww is inconclusive. AgL is attaining. Agl is attaining.
San Francisco River <i>Blue River to Limestone Gulch</i>	<i>E. coli</i>	235 cfu/100 ml	FC is attaining. FBC is impaired. A&Ww is attaining. AgL is inconclusive. Agl is attaining.
San Francisco River <i>Limestone Gulch to Gila River</i>	<i>E. coli</i>	235 cfu/100 ml	FC is attaining. FBC is impaired. A&Ww is attaining. AgL is inconclusive. Agl is attaining.
Blue River <i>Strayhorse Creek to San Francisco River</i>	<i>E. coli</i>	235 cfu/100 ml	FC is attaining. FBC is impaired. A&Ww is inconclusive. AgL is attaining. Agl is attaining.

Source: [www.azdeq.gov](http://www.azdeq.gov)

FC - fish consumption  
 FBC - full-body contact  
 A&Ww - aquatic and wildlife warm water  
 Agl - agriculture irrigation  
 AgL - agriculture livestock watering

### Critical Conditions

Based on water sample tests on the San Francisco and Blue Rivers between 2004 and 2008, ADEQ placed reaches of those rivers on the Clean Water Act 303(d) Impaired Waters List as impaired for *E. coli*. Essential data are shown in Table 5 on the following page.

ADEQ was not able to conduct on-the-ground investigations into possible non-point sources of those exceedance events. But field personnel had noted the presence of cattle in or near the streams. For that reason, there was interest on ADEQ’s part in researching the role of livestock watering both in the mainstem streams and in drainages to those streams.

As GWP prepared its Targeted Watershed Grant application, it stressed a second factor well-known to residents of the area: unmanaged recreation on the rivers which could produce significant seasonal impacts.

Both ADEQ and GWP were concerned to know whether any aging, faulty septic systems at older, non-urban domestic sites might also contribute to *E. coli* exceedances.

Finally, wildlife are abundant on both rivers, so it would be necessary to use modern scientific testing methods to show whether human or livestock fecal contributions were significant parts of the overall *E. coli* presence in the streams.

**Table 5. ADEQ Water Quality Assessment Listings for E. coli on the San Francisco and Blue Rivers 2004-2008**

*E. coli* applicable standard 235 cfu/100 ml

Blue River, Strayhorse Creek-San Francisco River			
7/28/2004	14,400 cfu/100 ml	At Juan Miller Road	FBC remains impaired. No geomean exceedances. Note: ADEQ listed this reach as Impaired for E. coli in its 2008 Integrated 305(b) Assessment and 303(d) Listing Report.
10/27/2004	750 cfu/100 ml	At Juan Miller Road	
8/9/2005	620 cfu/100 ml	At Juan Miller Road	
San Francisco River, Limestone Gulch-Gila River			
9/5/2006	1020 cfu/100 ml	Below Clifton	FBC is impaired. 4 single sample maximum exceedances in 3 year period. No geomean exceedances. Note: ADEQ has listed this reach as Impaired for E. coli in its draft 2010 Integrated 305(b) Assessment and 303(d) Listing Report.
8/7/2007	3629.4 cfu/100 ml	Below Clifton	
12/9/2007	816.4 cfu/100 ml	Below Clifton	
8/27/2008	620 cfu/100 ml	Above Morenci Gulch	
San Francisco River, Blue River-Limestone Gulch			
7/27/2004	480 cfu/100 ml	Above Clifton	FBC remains impaired (2006/8). For current assessment, impaired with 2 single sample maximum exceedances over last 3 year period, 3 over course of assessment. No geomean exceedances. Note: ADEQ listed this reach as Impaired for E. coli in its 2008 Integrated 305(b) Assessment and 303(d) Listing Report.
9/5/2006	602 cfu/100 ml	Above Clifton	
10/15/2008	640 cfu/100 ml	Above Clifton	
San Francisco River, New Mexico Border to Blue River			
8/8/2005	576 cfu/100 ml	Near Martinez Ranch	FBC is impaired. 2 single sample maximum exceedances in last 3 year period but both storm related, 3 over course of assessment. No geomean exceedances.
5/18/2006	480 cfu/100 ml	Near Martinez Ranch	
10/15/2008	980 cfu/100 ml	Near Martinez Ranch	

Sources: ADEQ Water Quality Assessment by Watershed; Upper Gila; ADEQ database produced for project

## Past and Ongoing Efforts to Reduce Pollutant Loading

### Water Quality Improvement Projects and BMPs

#### Community River Clean-ups

Under the Targeted Watershed grant, GWP has organized four community river clean-up events on the San Francisco River. Each of these has had a structured component of outreach to people camping or otherwise recreating on the river. Since the first clean-up event in October of 2010, each event has produced anecdotal evidence that more and more residents out on the river are aware of these clean-up efforts, often associating them with the local community group Friends of the Frisco (which arose as a result of GWP's public outreach). Clean-up teams have also observed a steady increase in well-groomed campsites, along with a decrease in quantity of trash and obvious open toilet areas.

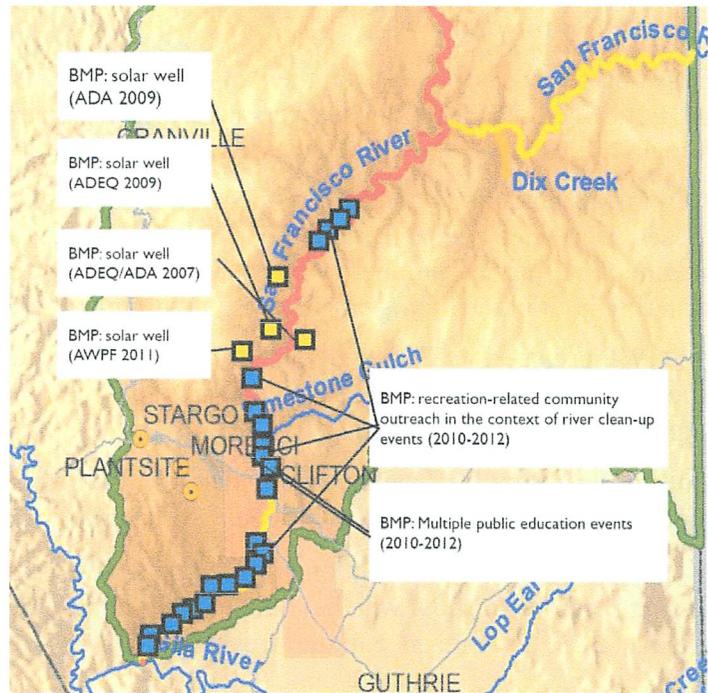
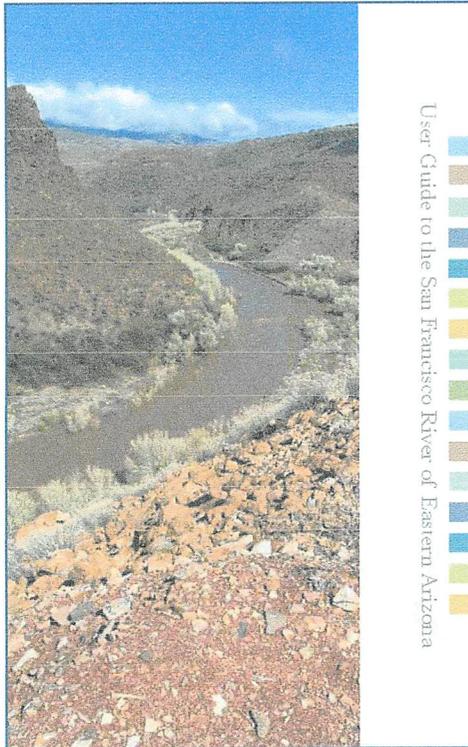


Fig. 7. Map of existing BMP sites

Though it is certain that the Wallow fire also has played a role by virtue of causing temporary decreases in recreation on the river, it is clear that many in the community are at least aware of an often very positive about a culture of river stewardship. The attendance at each major clean-up event and the support forthcoming from local businesses, organizations and governments is proof of that claim. It will be necessary to “keep the pressure on” in the near-term to reap the full benefits of this increase in awareness.



**User Guide to the San Francisco River of Southeastern Arizona**

In June of 2011, Gila Watershed Partnership published and began distributing a guidebook it created with help from BLM and Forest Service personnel and other local experts. The full-color 68-page book was funded through the Targeted Watershed grant and it was therefore possible to distribute it to the public at no charge. Filled with photographs and detailed maps, the guidebook covers every important aspect of recreation on the San Francisco: property ownership, wildlife, hiking, camping, swimming, boating, OHV use, fishing and hunting and more. It highlights to responsible toilet habits while recreating, explaining how to avoid contributing to fecal contamination and detailing why such contamination is potentially hazardous to health. Ten thousand copies were printed and are on display at locations across Greenlee and Graham Counties. These include all four Greenlee County Libraries, the Greenlee County Courthouse, Clifton Town Hall, the Chambers of Commerce in both counties, the Clifton Ranger District

Station, the Greenlee County Historical Society Museum and the popular Chase Creek Marketplace in Clifton, and the BLM Safford District office in Safford.

**Master Watershed Steward course for the San Francisco and Blue Rivers**

In February of this year, GWP launched a Clifton-based MWS course specific to the sub-watershed, tapping lecturers from U of A, BLM, U.S. Fish & Wildlife Service, and the Greenlee and Graham County agricultural and environmental communities. The course includes two day-long field trips. Enrollment, with 22 fulltime students plus numerous weekly drop-ins, is higher than any of the organizers



Fig. 9. Master Watershed Steward class, Spring 2012

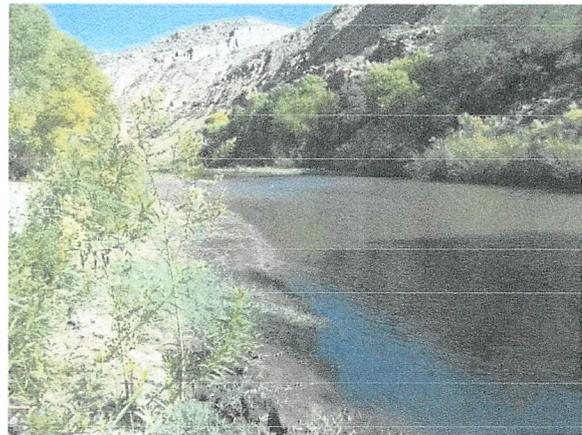
expected, a notable achievement in light of Greenlee County's being the least populated county in Arizona. The response to this MWS course is an indicator of rising public interest in surface water quality issues of the San Francisco-Blue watershed communities.

### *Off-riparian solar wells*

The Kaler Ranch on the San Francisco River above Clifton, a combination of deeded land and adjacent lands leased for grazing from Freeport McMoRan, Arizona State Lands and the BLM, is the site of an ambitious, multi-stage project to create solar-powered wells and watering tanks



November 2010

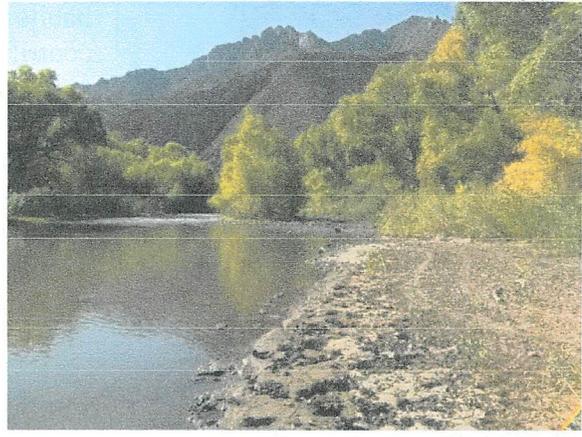


Looking upriver



October 2011

**Fig. 10.** Before and after, Kaler Ranch lease at the State Lands/BLM line



Looking downriver

**Fig. 11.** Two views from one point, bottom of Kaler Ranch, Oct, 2011

outside the riparian area. Well-drilling and tank construction is now complete. The impacts to the affected riparian area were immediate and dramatic.

Recreation-related sources of *E. coli* contamination continue to enter the stream in several reaches that the Kaler Ranch has under lease, and some bovine fecal matter left in the riparian area through the fall of 2011 is still present on the surface and will be washed into the stream in future heavy rains. For these reasons the load reductions from the Kaler Wells projects will not be measurable until tests performed *after* significant surface flows and flushing are analyzed for bovine and human markers and relative contributions between the two. Dr. Channah Rock's opinion is that it may take some years for *E. coli* issues to resolve after the implementation of successful BMPs.

In the meantime, cattle on the Kaler Ranch have been removed from the stream except when crossing to a different grazing area. The vegetative recruitment for recovery on the affected reaches is captured in the photos above, both in comparative shots of one point taken in November 2010 and October 2011 and a 180° contrast from one photo point looking upriver into the Kaler Ranch and then downriver into the next reach.

### ***Road Signage***

Freeport McMoRan Copper & Gold management has expressed interest in coordinating with GWP on signage relating to recreation on the San Francisco River. We have been informed that FMI is considering improvements to river recreation sites on its properties. Since the beginning of this project, FMI has become much more supportive of the project, and we anticipate that their support will continue.

Together with Greenlee County and FMI, we will place high-quality, long-lasting signage along access roads, to target *everyone* headed into the river, including those who inflict the worst damage. Such people are identified in the social marketing terms as “laggards” and are at the other end of the spectrum from the “early adopters.” No one expects the laggards to change overnight into good citizens. But the sign will make people aware that their behavior is under scrutiny... and that the idea that “anything goes” on the San Francisco is changing.

To finalize the content of these graffiti-resistant metal signs, GWP studied successful social marketing campaigns that addressed situations like ours, with help from the county epidemiologist who has a strong public health background.

### ***Junior Ranger Activity Book for the San Francisco and Blue Rivers***

This project is based on the great success of BLM’s Junior Ranger Activity Book for the Gila Box Riparian Area. Every time our volunteer teams have gone onto the rivers to hand out trash bags and copies of our guidebook, we have also offered the BLM’s Junior Ranger book to children. This colorful book, full of information and activities, was very obviously a hit with both children and parents. Our similar activity book for the San Francisco and Blue Rivers will be distributed at future clean-up events and other water quality related public education events. The BLM field office in Safford, the Forest Service Ranger Station near Clifton, and Chase Creek Marketplace in Clifton will hand out Junior Ranger badges to any child who brings in completed activity book pages. The badges will be paid for by Friends of the Frisco.

### ***In-classroom Instruction for Elementary Students***

GWP is collaborating with Graham County Cooperative Extension in presenting a group of five classroom units on surface water quality and sources of fecal and other contamination in streams in the four sixth grade classes in Morenci. There is a possibility as of this writing that the same units may be taught on the same days to the third grades in Morenci.

### **General Permit BMPs Normally Applied in the Watershed**

In the past several years, both the Forest Service and the BLM have been fencing off areas of the watershed to prevent cattle from entering while allowing wildlife to pass over or through fences. While this has had significant impacts, some areas are still affected by wild or “trespass” cattle.

## Plan development

### The Background



Fig. 12. Sign on the San Francisco River Road

The San Francisco-Blue watershed is vast: 2,700 square miles spread over Arizona and New Mexico. As noted earlier, it is thinly populated, with its 4,000+ Arizona residents concentrated almost entirely in Clifton and Morenci. Most of the watershed is difficult to access under ideal conditions and impossible to reach during heavy rain or snow. Road closures and flooding are annual events. Our team also faced suspicions and fear that our project might adversely affect the lives of people in our watershed.

With ADEQ's consent, we focused from the beginning on building community involvement in the *E. coli* Targeted Watershed project, to ensure that the sources of the contamination in the rivers were correctly identified before Best

Management Practices were devised. We wanted to make sure that any actions that might eventually be taken relative to surface water quality issues would be backed up by scientific facts that were fully transparent to local people, and that local people would have had a hand in designing them. We set out to achieve this by involving land owners and many other residents to the greatest extent possible in research, analysis and the long process of thinking about subsequent actions.

Our watershed's population is widely identified with cattle ranching, and in particular with wilderness ranching and its land stewardship practices that have often been passed down through generations. Because of past grazing reductions by land management agencies, any project targeting the source of *E. coli* in the San Francisco and Blue Rivers would be understandably met with some suspicion.

Another key social aspect of our project is the growing popularity of off-highway vehicles (OHVs). OHV riding is an increasingly common way to use a day off when weather permits, and the San Francisco River is a favorite destination. While many OHV riders in our watershed are clearly respectful of public lands, there are also some who damage the streambeds and banks, and leave behind open toilets and used diapers along with other trash. Open toilets and dirty diapers occur up and down the river; OHV use extends the range in which they occur.

The laws governing vehicular use of the streambed are contradictory and are fraught with political and social tensions. Several Western states are involved in controversy and litigation over applications of "RS 2477" law to user-created trails on public lands. The status of streambeds that historically served as roads until actual roads were created—as is the case for the San Francisco and the Blue—is an especially murky and contentious legal area. The Forest Service restricts vehicles on roads like the established San Francisco-Blue River trails to those with less than a 50" wheel base, but at this time they do not enforce the rule on the San Francisco (there are many vehicles that are out of compliance driving up the river on holiday weekends).

The BLM's travel management plan is still under development and there is at present no enforcement on the San Francisco.

The only sensible way to approach this complex discussion is to bring OHV riders to the process of designing solutions, along with private land owners, public land managers and other affected users of the watershed. In doing so, it will be important to reach both local OHV riders and those who travel from other areas to enjoy the San Francisco River.

### **How We Proceeded**

Because our Targeted Watershed project was controversial, GWP moved with caution in recruiting and training volunteers and forming a WIC, always showing respect for the knowledge of those who have spent years of their lives on the rivers. After two years-plus of workshops and trainings and increasingly frank discussions, we had a group of regulars that any watershed council would envy. U of A's Dr. Channah Rock said at the end of a one workshop: "Of all the places I visit, these people ask the most stimulating questions and seem the most engaged."

Our WIC was instrumental in devising this WIP. The process for structuring the WIP was of course grounded in reviewing the results of our own research as well as the microbial source tracking tests run at the Water Quality Lab at Maricopa Ag Center. Dr. Channah Rock has continuously been a key resource to the WIC as it has undergone its reviews of our research. Dr. Phil Guertin also has been an important resource to project staff.

### **Important Insights**

Our WIC has identified some conditions and ongoing questions, as follows:

- 1) In recent years the San Francisco River has become a destination for large numbers of recreationalists, and some of them have been observed by the project coordinator and several volunteers to be reckless and destructive.
- 2) It is generally known in the community that, due to the wild and remote nature of the area, there is little law enforcement on the rivers.
- 3) It appears that the San Francisco may be known outside the community as a place where "anything goes." This is the conclusion of several different local people who have studied vehicles connected to some of the worst conduct.
- 4) Some local people may perceive that there is no problem with the health of the riparian zone. Many locals are opposed to any kind of action regarding surface water quality in the San Francisco River. Our evidence shows that these attitudes are improving now as community outreach and education continues.
- 5) There are significant historical barriers to cooperation between some land owners—ranchers in particular—and federal and state agencies. It is essential to continue our successful on-the-ground collaborations, but this work must be approached with great care or overtures will be rebuffed.
- 6) Successful behavior change will need to be supported through *public pride* in a resource and *peer pressure* on those who abuse it.
- 7) It is essential that we widely disseminate information on the basics of good sanitation practices and trash disposal on the rivers, and reward people for their river stewardship.

## Chapter 2 Watershed Investigations and Findings

### Field Survey

The focus of investigations began with all sites on the San Francisco and Blue Rivers where *E. coli* exceedances were recorded prior to the Targeted Watershed project. Additional survey sites upstream were added to help establish where contaminants intensified or receded. At every stage of field research, the project team was concurrently accumulating observations and anecdotal information on land uses, particularly recreation and livestock watering, which also influenced target sampling site choices as the project developed.

#### General methods and focus of investigations

- Stream water samples: primary and control (1 liter), upstream and downstream brackets (100 ml.) tested in our local project lab using the Colilert-18<sup>8</sup> method for an *Escherichia coli* most probable number (mpn) of colony forming units (cfu) per 100 ml. At the project coordinator's discretion, some one-liter samples were forwarded to Dr. Channah Rock for microbial source tracking<sup>9</sup> (also referred to as genotyping).
- Field measurements: water and air temperature, pH, turbidity, stream width, flow.
- Conditions: weather and snowmelt (local and upstream); baseline, low flow, normal flow or high water.
- Field observations: basic topography, depth of flow and pools, dominant substrate, refuse in or near channel, algae, water clarity, vegetation density and composition, livestock watering, wildlife watering, beaver activity, stream bank erosion, fencing, habitations, camping, streambed motor crossings, and livestock, human and pet fecal waste.

Other inputs to interpretation of data and observations include the following:

- Maps supplied by NEMO's Automated Geospatial Watershed Analysis (AGWA): sediment yield and water yield.
- The observations and anecdotal material of ranchers and other land owners, as well as of those recreating on the rivers in the past and present.
- Regional field knowledge acquired over years by individuals within U.S. Bureau of Land Management and Forest Service.

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<sup>8</sup> Colilert-18, a product of IDEXXX Laboratories, is a test used for the detection of coliforms and *E. coli* in water samples. Colilert-18 provides results after 18-24 hours of incubation.

<sup>9</sup> Microbiologist Dr. Channah Rock of the University of Arizona explains the microbial source tracking aspect of this project as follows: "Microbial source tracking (MST) includes a group of methodologies aimed at ascertaining the dominant source(s) of fecal contamination in resource waters. Over the past several years, methods focused on members of the genus *Bacteroides* have been increasingly utilized in MST studies for identifying and quantifying sources of non-point fecal contaminations (Fiksdal et al 1985, Kreader 1995). *Bacteroides* have several attributes that increase their MST utility, including short survival rates outside the hosts and minimal potential for proliferation in the environment (Salyers 1984, Sghir et al 2000). *Bacteroides* also have a high degree of host specificity that likely reflects differences in host animal digestive systems (Bernhard and Field 2000, Dick et al 2005, Simpson et al 2004), and several recent studies have proposed the existence of human-specific genetic markers in *Bacteroides* and developed methods for their detection by conventional and quantitative PCR (Bernhard and Field 2000, Layton et al 2006, Seurinck et al 2005). Because PCR does not require culturing bacterial isolates, these recently developed methods have the advantage of being less labor intensive and more rapid, and consequently less expensive, than other MST approaches to the identification of human fecal pollution."

- Photographic and anecdotal documentation of seasonal recreation on the rivers by project staff and volunteers.

Since June of 2010, GWP has processed 214 water samples in Colilert-18 tests for *E. coli*. Of those, 63 samples exceeded the state water quality standard of 235 cfu/100 ml. All exceedances occurred in warm weather conditions after summer rains had begun. In areas affected by moderate to heavy recreation or livestock watering, *E. coli* levels generally remained in the exceedance range while temperatures were high, even when no rain had fallen for up to several weeks. Samples taken in cool or cold seasons invariably showed low *E. coli* levels. This suggests that, while surface runoff carrying fecal matter into the stream in warm weather appears to be causal to the seasonal jumps in *E. coli* numbers, the decline of rain in weeks following heavy summer surface run-off does not necessarily mean the end of exceedances for that season. It appears that exceedances continue to occur, though decreasingly so, when summer rains end until cool temperature cause them to fall off steeply.

*E. coli* numbers were higher in the summer of 2011 than in the previous summer, and exceedances were seen in more locations in 2011. This is believed to result from increased sedimentation and nutrient loading of the streams from summer rain run-off following the Wallow fire. Several severe burn areas drained and still drain directly into the upper Blue River and into the San Francisco River around Luna, New Mexico. When temperatures cooled in October of 2011, *E. coli* numbers fell as they did in the previous year.

The trends derived from GWP's field research for the presence of *E. coli* are as follows:

- One hundred percent of *E. coli* exceedances recorded by GWP occurred in the summer monsoon months between July and September, in both 2010 and 2011.
- A total of 120 samples taken in the months of October through June in 2010 through 2012 consistently produced low *E. coli* numbers regardless of location. The range of *E. coli* results from samples taken October through June in both years was 2.0 to 87.2 cfu.
- *E. coli* exceedances occurred in 29.4% of all samples taken in 2010 through 2012 (214 total samples successfully processed).
- *E. coli* exceedances occurred in 67.0% of samples taken during the months of July through September in 2010 and 2011 (94 total samples successfully processed).
- *E. coli* numbers remained low in early summer until the onset of summer monsoon rains.
- *E. coli* numbers remained high after monsoon rains tapered off, until cooler temperatures occurred in mid to late September.
- Contamination from recreation is clearly established as a cause of seasonal *E. coli* exceedances on the San Francisco River from State Lands to Morenci Gulch, based on combined Microbial Source Tracking results and field observations.
- Contamination from livestock watering in the stream is clearly established as a cause of seasonal *E. coli* exceedances on the lower Blue River in the area of Juan Miller Crossing and on the San Francisco River from just upstream of Hole in the Rock on State Lands through the Town of Clifton, based on combined Microbial Source Tracking results and field observations.
- Contamination from livestock watering in the stream is less clearly established as a cause of seasonal *E. coli* exceedances on State Lands above the upper Hole in the Rock sampling site.

Table 6. ADEQ and GWP *E. coli* Exceedance Records Overview

ADEQ Water Quality Assessment Listings for *E. coli* on the San Francisco and Blue Rivers 2004-2008

*E. coli* applicable standard 235 cfu/100 ml

Blue River, Strayhorse Creek-San Francisco River			
7/28/2004	14,400 cfu/100 ml	At Juan Miller Road	FBC remains impaired. No geometric exceedances. (Note: ADEQ listed this reach as Impaired for <i>E. coli</i> in its 2008 Integrated 305(b) Assessment and 303(d) Listing Report.)
10/27/2004	750 cfu/100 ml	At Juan Miller Road	
8/9/2005	620 cfu/100 ml	At Juan Miller Road	
San Francisco River, Limestone Gulch-Gila River			
9/5/2006	1020 cfu/100 ml	Below Clifton	FBC is impaired. 4 single sample maximum exceedances in 3 year period. No geometric exceedances. (Note: ADEQ has listed this reach as Impaired for <i>E. coli</i> in its draft 2010 Integrated 305(b) Assessment and 303(d) Listing Report.)
8/7/2007	3629.4 cfu/100 ml	Below Clifton	
12/9/2007	816.4 cfu/100 ml	Below Clifton	
8/27/2008	620 cfu/100 ml	Above Morenci Gulch	
San Francisco River, Blue River-Limestone Gulch			
7/27/2004	480 cfu/100 ml	Above Clifton	FBC remains impaired (2006/8). For current assessment, impaired with 2 single sample maximum exceedances over last 3 year period, 3 over course of assessment. No geometric exceedances. (Note: ADEQ listed this reach as Impaired for <i>E. coli</i> in its 2008 Integrated 305(b) Assessment and 303(d) Listing Report.)
9/5/2006	602 cfu/100 ml	Above Clifton	
10/15/2008	640 cfu/100 ml	Above Clifton	
San Francisco River, New Mexico Border to Blue River			
8/8/2005	576 cfu/100 ml	Near Martinez Ranch	FBC is impaired. 2 single sample maximum exceedances in last 3 year period but both storm related, 3 over course of a assessment. No geometric exceedances.
5/18/2006	480 cfu/100 ml	Near Martinez Ranch	
10/15/2008	980 cfu/100 ml	Near Martinez Ranch	

Sources: ADEQ Water Quality Assessment by Watershed; Upper Gila; ADEQ database produced for project

GWP Results for *E. coli* Exceedances on the San Francisco and Blue Rivers 2010-2011

*E. coli* applicable standard 235 cfu/100 ml

Upper Blue River				
7/16/2011	290.9 cfu/100 ml	At Steeple Creek 1	Influenced by Wallow Fire aftermath.	
7/16/2011	307.6 cfu/100 ml	At Steeple Creek 2	Influenced by Wallow Fire aftermath.	
7/16/2011	579.4 cfu/100 ml	At Steeple Creek 3	Influenced by Wallow Fire aftermath.	
7/16/2011	272.3 cfu/100 ml	At Steeple Creek 4	Influenced by Wallow fire aftermath.	
Blue River, Strayhorse Creek-San Francisco River				
7/18/2010	410.6 cfu/100 ml	Below Juan Miller Road 1	Influenced by Wallow Fire aftermath.	
7/10/2011	248.1 cfu/100 ml	Below Juan Miller Road 1		
7/10/2011	344.8 cfu/100 ml	Below Juan Miller Road 3		
7/10/2011	248.1 cfu/100 ml	Below Juan Miller Road 4		
8/15/2011	>2419.6 cfu/100 ml	Above Juan Miller Road 1		
8/15/2011	>2419.6 cfu/100 ml	Above Juan Miller Road 2		
8/15/2011	>2419.6 cfu/100 ml	Above Juan Miller Road 3		
8/15/2011	>2419.6 cfu/100 ml	Above Juan Miller Road 4		
San Francisco River, Blue River-Limestone Gulch				
7/12/2010	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 1		Influenced by Wallow Fire aftermath.
7/12/2010	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 2		
7/12/2010	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 3		
7/12/2010	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 4		
7/21/2010	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 1		
7/21/2010	2419.6 cfu/100 ml	State Lands at Hole in the Rock 2		
7/21/2010	1732.9 cfu/100 ml	State Lands at Hole in the Rock 3		
7/21/2010	1732.9 cfu/100 ml	State Lands at Hole in the Rock 4		
7/21/2010	1553.1 cfu/100 ml	State Lands Main Crossing 1		
7/21/2010	1413.6 cfu/100 ml	State Lands Main Crossing 2		
7/21/2010	1413.6 cfu/100 ml	State Lands Main Crossing 3		
7/21/2010	1413.6 cfu/100 ml	State Lands Main Crossing 4		
7/24/2010	727 cfu/100 ml	State Lands/BLM line		
7/24/2010	1203.3 cfu/100 ml	Bottom Kaler Deeded Land 1		
7/24/2010	1119.9 cfu/100 ml	Bottom Kaler Deeded Land 2		
7/24/2010	920.8 cfu/100 ml	Bottom Kaler Deeded Land 3		
7/24/2010	1553.1 cfu/100 ml	Bottom Kaler Deeded Land 4		
7/6/2011	>2419.6 cfu/100 ml	State Lands Main Crossing 1		
7/6/2011	>2419.6 cfu/100 ml	State Lands Main Crossing 2		
7/6/2011	>2419.6 cfu/100 ml	State Lands Main Crossing 3		
7/6/2011	>2419.6 cfu/100 ml	State Lands Main Crossing 4		
8/1/2011	1986.3 cfu/100 ml	State Lands Main Crossing 1		
8/1/2011	1732.9 cfu/100 ml	State Lands Main Crossing 2		
8/1/2011	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 1		
8/1/2011	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 2		
8/1/2011	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 3		
8/1/2011	>2419.6 cfu/100 ml	State Lands at Hole in the Rock 4		
9/11/2011	816.4 cfu/100 ml	State Lands Main Crossing 1		
9/11/2011	686.7 cfu/100 ml	State Lands Main Crossing 2		
9/11/2011	648.8 cfu/100 ml	State Lands Main Crossing 3		
9/11/2011	727.0 cfu/100 ml	State Lands Main Crossing 4		

(continued)

(continued)

San Francisco River, Below Limestone Gulch			
7/1/2010	261.3 cfu/100 ml	Clifton Below Old Dump	
7/21/2010	1986.3 cfu/100 ml	Below Morenci Gulch 1	
7/21/2010	1299.7 cfu/100 ml	Below Morenci Gulch 2	
7/21/2010	2419.6 cfu/100 ml	Below Morenci Gulch 3	
7/21/2010	1732.9 cfu/100 ml	Below Morenci Gulch 4	
7/23/2010	866.4 cfu/100 ml	Clifton Below Old Dump 1	
7/23/2010	686.7 cfu/100 ml	Clifton Below Old Dump 2	
7/23/2010	770.1 cfu/100 ml	Clifton Below Old Dump 3	
7/23/2010	1046.2 cfu/100 ml	Clifton Below Old Dump 4	
7/23/2010	866.4 cfu/100 ml	Clifton at North End Bridge 1	
7/23/2010	686.7 cfu/100 ml	Clifton at North End Bridge 2	
7/23/2010	770.1 cfu/100 ml	Clifton at North End Bridge 3	
7/23/2010	1046.2 cfu/100 ml	Clifton at North End Bridge 4	
8/5/2010	275.5 cfu/100 ml	Below Morenci Gulch 4	
7/5/2011	>2419.6 cfu/100 ml	At Swimming Hole Above Clifton 1	Influenced by Wallow Fire aftermath.
7/5/2011	>2419.6 cfu/100 ml	At Swimming Hole Above Clifton 2	Influenced by Wallow Fire aftermath.
8/1/2011	>2419.6 cfu/100 ml	Clifton Below Old Dump 1	Influenced by Wallow Fire aftermath.
8/1/2011	>2419.6 cfu/100 ml	Clifton Below Old Dump 2	Influenced by Wallow Fire aftermath.
8/1/2011	>2419.6 cfu/100 ml	Clifton Below Old Dump 3	Influenced by Wallow Fire aftermath.
8/1/2011	>2419.6 cfu/100 ml	Clifton Below Old Dump 4	Influenced by Wallow Fire aftermath.

Source: GWP records

## Summary of findings of survey work

Prior to conducting field sampling, several preliminary activities were completed: (1) researching property ownership and land uses (2) recruiting and training both volunteers and the “community advisors” who would eventually form the project’s WIC, and (3) interviewing scores of people who had knowledge of some aspect of the watershed and its streams.

A body of knowledge was assembled, corroborated by many eye-witnesses, which described sites and events to be targeted in identifying sources of bacterial contamination. There were four categories of potential contributors: wildlife, livestock, recreating people (and their pets), and old septic systems leaching sewage into the stream. By the time sampling began, the project coordinator had traveled by vehicle, on foot or by kayak through many reaches of both rivers, and had identified survey locations for the first three categories. The fourth was going to be a more difficult task: any properties that might be harboring a faulty septic system (entirely on the upper Blue River) were exactly those whose owners were unwilling to allow a sampling team through their gates. This situation has not changed, though the project’s scientific advisors have recently determined that faulty septic systems on the upper Blue would not cause exceedances with human markers some 20 miles downstream on the lower Blue. Our WIC is now certain that there are no suspect septic systems affecting either the lower Blue or the San Francisco River.

When survey work began in June of 2010, flows were often too low to allow for water sampling. The earliest sampling events that month produced very low *E. coli* test numbers despite warming temperatures. Early summer rains at the beginning of July created a brief window of ideal conditions (and exceedance readings in multiple locations) before a monsoon season of violent intensity overtook the region. Several survey trips had to be canceled because of high waters or flooded roads or danger from electrical storms. Others were cut short as thunder and lightning suddenly rolled in from upriver. By the time a series of sampling trips was completed in early August, the project coordinator and volunteers needed a break and the project suspended its field work until mid-October.

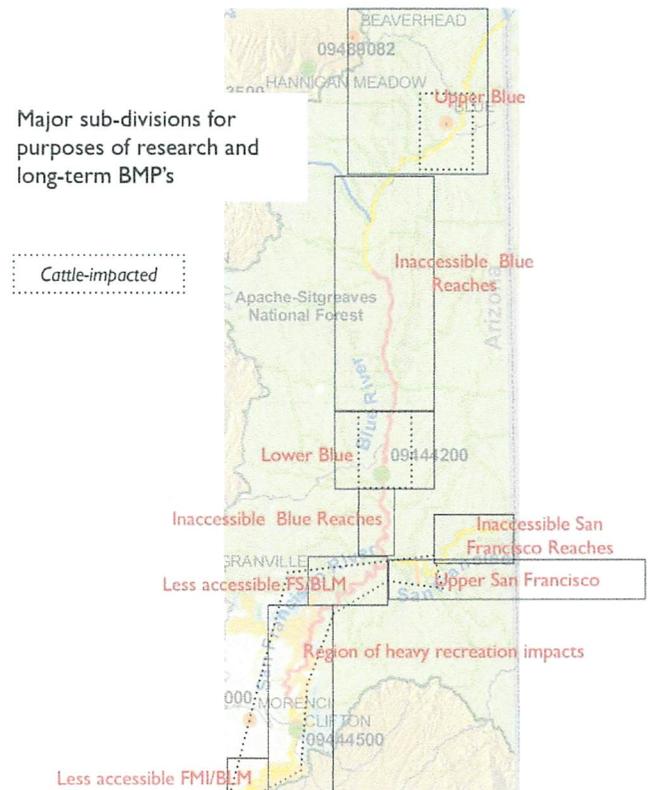


Fig. 13. Watershed sub-divisions

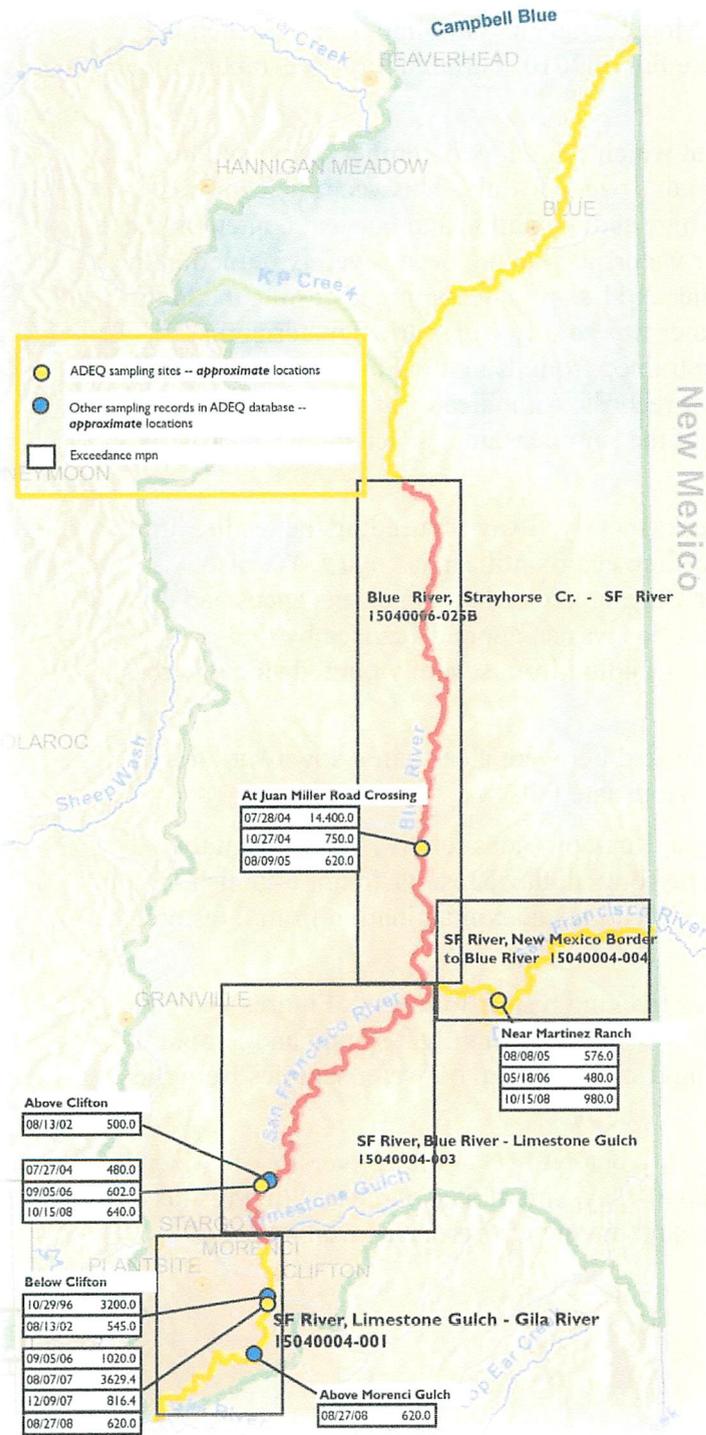


Fig. 14. E. coli exceedances in ADEQ records 1996-2008

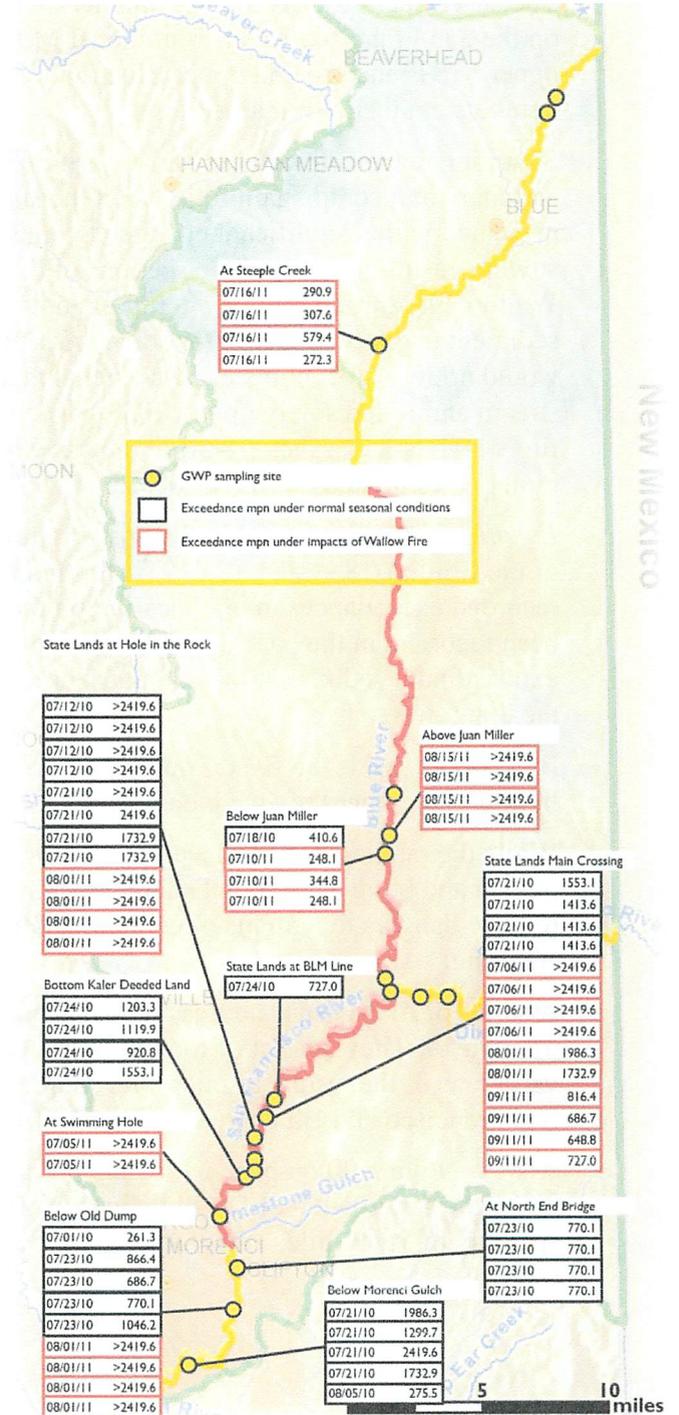


Fig. 15. Map of exceedances recorded by GWP 2010-11

The survey activity has focused mainly on the Blue River in the Juan Miller Crossing area and on the San Francisco River from the BLM line to Morenci Gulch. Sampling teams reached the upper San Francisco and upper Blue in the very late fall of 2010. Through mid-December, *E. coli* numbers at all sites remained low.

Sampling resumed briefly in early April of 2011, at which time *E. coli* numbers remained low, and then ramped up again fully when the summer rains began in July. This year the team was presented with a significant change in conditions: high sedimentation and nutrient content in the streams resulting from whole sections of the upper watershed having been severely burned in the Wallow Fire throughout the month of June. Summer 2011 sampling continued despite the high sediment and ash content—for some weeks the water was so oily with burned material that would not wash off boots or instruments that we refrained from using the FloMate wand in the stream and relied solely upon USGS gages for flow records. An indicator of the severity of the fire's effects was a fish die-off in the early weeks of the summer rains, which the BLM fisheries biologist estimated at nearly 100%.

*E. coli* numbers increased in the post-fire rainy weeks, nearly always exceeding the testing limit of the Colilert-18 system (2,419.6 cfu) and not receding again until early August. We also recorded exceedances in one location on the upper Blue, an area where no exceedances had ever been recorded in the past. The WIC determined that this was an anomaly caused by the extraordinary sedimentation and nutrient content descending from severely burned slopes across the upper watershed.

By October 2011, the *E. coli* numbers were still elevated but were clearly in a downward trend. In mid-November they were comparable to the previous late fall.

While the ranking system developed by Dr. Channah Rock provides relative values from the human and bovine microbial source tracking tests performed, those results do not establish the relative dangers to humans of contamination from recreation and contamination from livestock watering.

A series of four visuals addressing microbial source tracking results follows as Figures 16 through 19. They consist of four map-and-graph sets designed to highlight spatial and temporal variations in the results of microbial source tracking tests performed on water samples from the San Francisco and Blue Rivers in 2010-11.

Also see Figure 20 on page 34, a map produced by Arizona NEMO at the University of Arizona under the supervision of Dr. Phil Guertin. This map displays microbial source tracking results spatially by river miles and graphs those by human and bovine test results as well as *E. coli* CFUs.

To the immediate right of each site/date sampling event appears the "colony forming unit" (cfu) count resulting from the Colilert-18 tests performed in the project lab in Greenlee County.

The third through sixth columns display the results of tests performed by Dr. Channah Rock's staff and graduate students in the water quality lab at the University of Arizona Maricopa Agricultural Center. Each sample was tested three times. The number of "+" signs appearing represents the number of times that a positive test result occurred, i.e. one, two or three times out of three.

Allbac296 is a polymerase chain reaction (PCR) assay targeting Bacteroides species present in human, cattle, and equine feces.

Human HF183 is the test performed to detect human genetic markers.

Bovine Bac2 is a test performed to detect bovine genetic markers. This test was no longer used on our samples as of 8/15/11 (designated by "n/t" for "not taken").

Bovine CowM2 is a different test performed to detect bovine genetic markers, used on all samples.

Site and date	Colilert-18 results (cfu)	Bacteroides molecular genes			
		All-bac296	Human HF183	Bovine Bac2	Bovine CowM2
SFR State Lands at BLM Line 07/24/10	727.0	+++	-	-	-
SFR State Lands Main Crossing 07/21/10	1413.6	+++	-	-	-
SFR State Lands at Hole in the Rock 07/12/10	>2419.6	+++	-	-	-
SFR State Lands at Hole in the Rock 07/21/10	1732.9	+++	+	-	-
SFR Kaler Deeded Land South End 7/24/10	920.8	+++	+	-	-
SFR Clifton at North End Bridge 07/23/10	770.1	+++	-	-	-
SFR Clifton Below Old Dump 07/01/10	261.3	+++	+	-	-
SFR Below Morenci Gulch 07/21/10	2419.6	+++	+	-	+

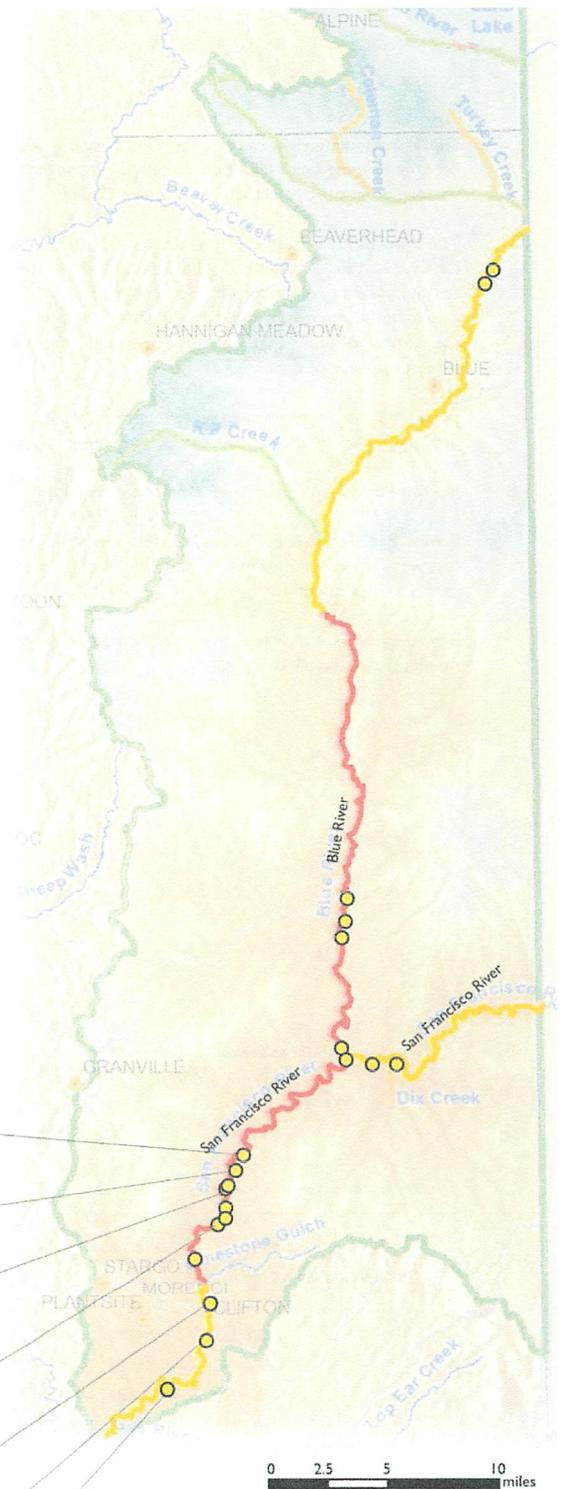


Fig. 16. microbial source tracking results under exceedance conditions in 2010

To the immediate right of each site/date sampling event appears the "colony forming unit" (cfu) count resulting from the Colilert-18 tests performed in the project lab in Greenlee County.

The third through sixth columns display the results of tests performed by Dr. Channah Rock's staff and graduate students in the water quality lab at the University of Arizona Maricopa Agricultural Center. Each sample was tested three times. The number of "+" signs appearing represents the number of times that a positive test result occurred, i.e. one, two or three times out of three.

Allbac296 is a polymerase chain reaction (PCR) assay targeting Bacteroides species present in human, cattle, and equine feces.

Human HF183 is the test performed to detect human genetic markers.

Bovine Bac2 is a test performed to detect bovine genetic markers. This test was no longer used on our samples as of 8/15/11 (designated by "n/t" for "not taken").

Bovine CowM2 is a different test performed to detect bovine genetic markers, used on all samples.

Site and date	Colilert-18 results (cfu)	Bacteroides molecular genes			
		All-bac296	Human HF183	Bovine Bac2	Bovine CowM2
BR at Steeple Creek					
07/16/11	307.6	+++	-	-	++
07/16/11	579.4	+++	++	-	++
BR Juan Miller Above Crossing					
08/15/11	>2419.6	+++	-	-	+++
08/15/11	>2419.6	+++	-	-	+++
SFR State Lands Main Crossing					
07/06/11	>2419.6	+++	-	-	++
07/06/11	>2419.6	+++	-	-	+
08/01/11	1986.3	+++	-	-	-
08/01/11	1732.9	+++	-	-	-
09/11/11	648.8	+++	-	-	++
09/11/11	686.7	+++	+	-	-
SFR State Lands at Hole in the Rock					
08/01/11	>2419.6	+++	++	-	+++
08/01/11	>2419.6	+++	+	-	+++
SFR Clifton Below Old Dump					
08/01/11	>2419.6	+++	+	-	+
08/01/11	>2419.6	+++	+	-	++

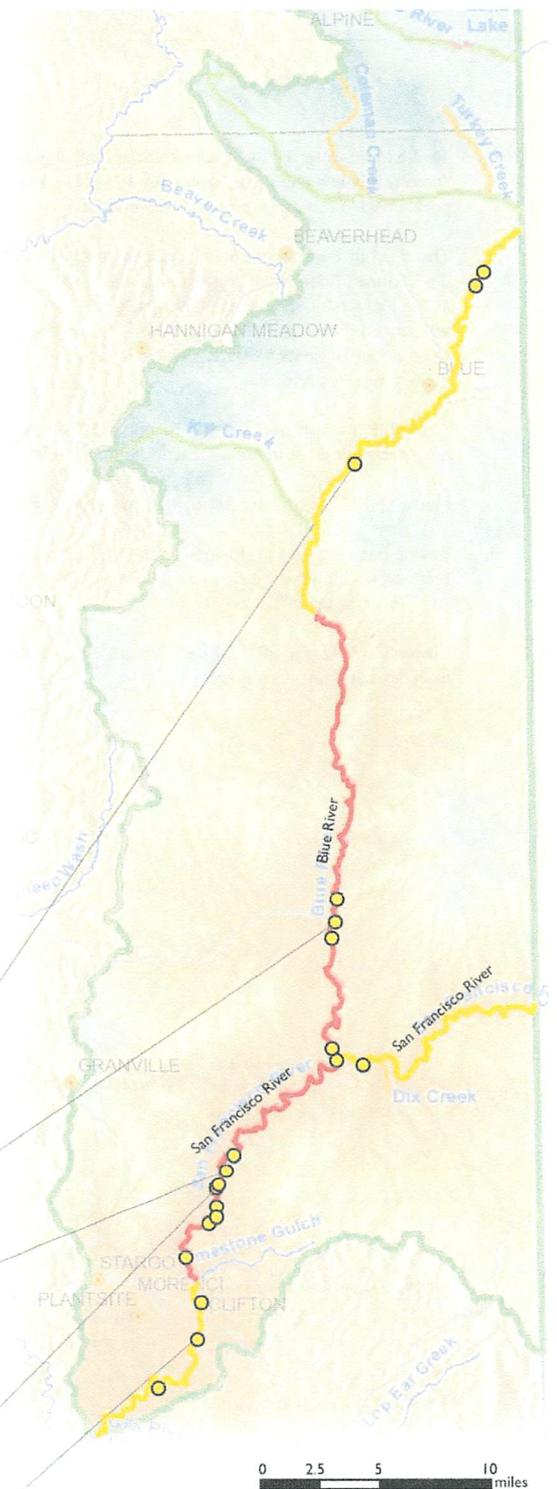


Fig. 17. microbial source tracking results under exceedance conditions in 2011

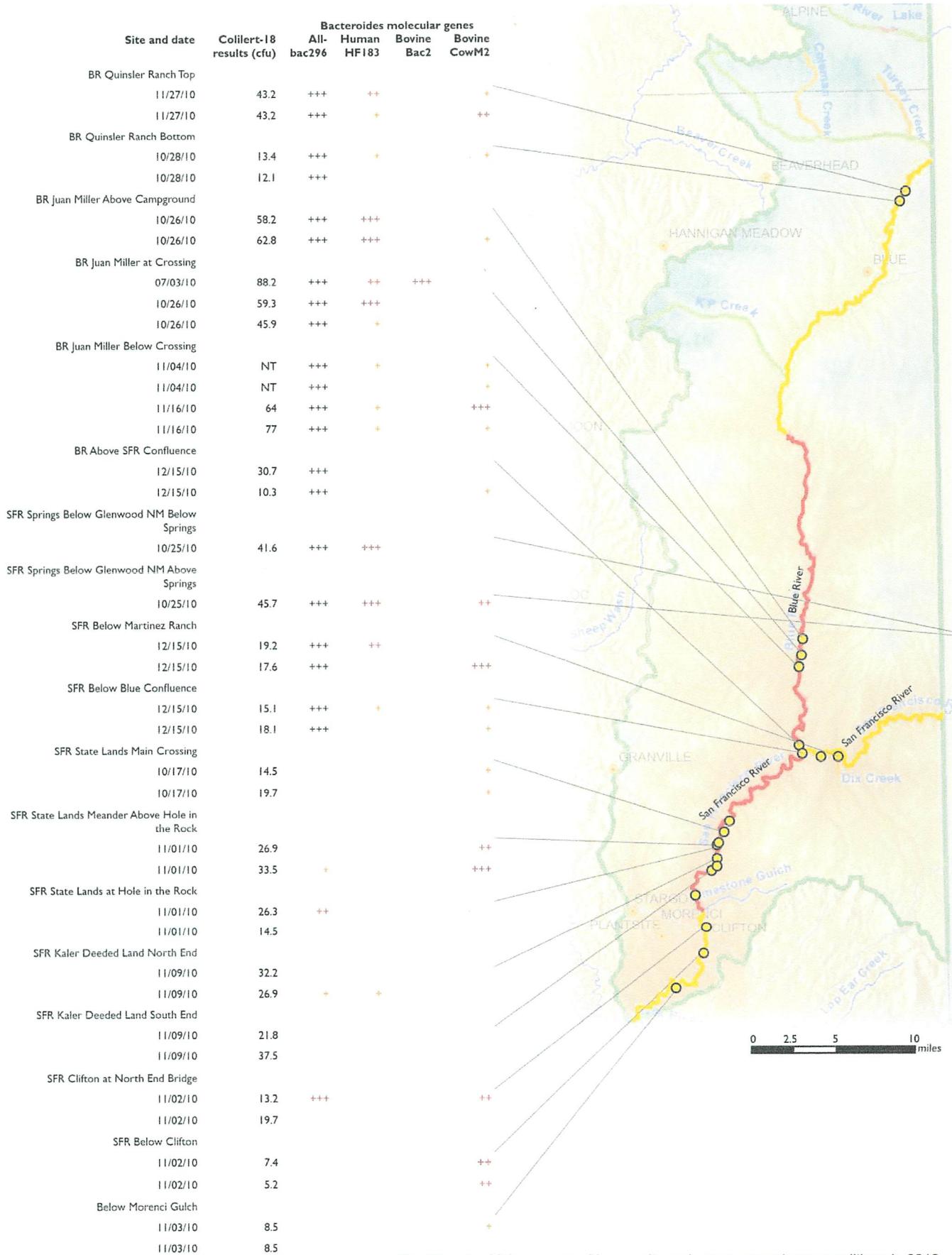


Fig. 18. microbial source tracking results under non-exceedance conditions in 2010  
Please see previous page for explanation.

To the immediate right of each site/date sampling event appears the "colony forming unit" (cfu) count resulting from the Colilert-18 tests performed in the project lab in Greenlee County.

The third through sixth columns display the results of tests performed by Dr. Channah Rock's staff and graduate students in the water quality lab at the University of Arizona Maricopa Agricultural Center. Each sample was tested three times. The number of "+" signs appearing represents the number of times that a positive test result occurred, i.e. one, two or three times out of three.

Allbac296 is a polymerase chain reaction (PCR) assay targeting Bacteroides species present in human, cattle, and equine feces.

Human HF183 is the test performed to detect human genetic markers.

Bovine Bac2 is a test performed to detect bovine genetic markers. This test was no longer used on our samples as of 8/15/11 (designated by "n/t" for "not taken").

Bovine CowM2 is a different test performed to detect bovine genetic markers, used on all samples.

Site and date	Colilert-18 results (cfu)	Bacteroides molecular genes			
		All-bac296	Human HF183	Bovine Bac2	Bovine CowM2
SFR State Lands Main Crossing					
11/19/11	46.1	+++	-	n/t	-
11/19/11	37.6	+++	-	n/t	-
SFR State Lands at Hole in the Rock					
11/19/11	47.4	+++	+++	n/t	+++
11/19/11	41.6	+++	+	n/t	+
SFR Clifton Below Old Dump					
11/19/11	23.1	+++	+++	n/t	+++
11/19/11	24.9	+++	-	n/t	+

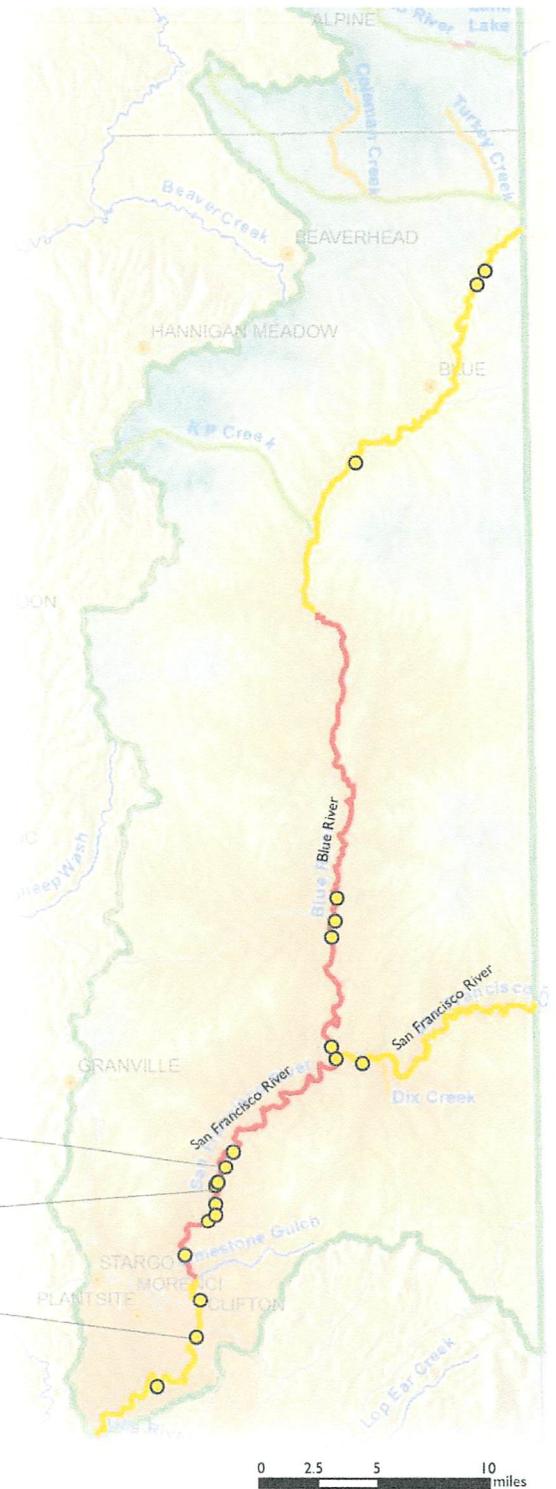
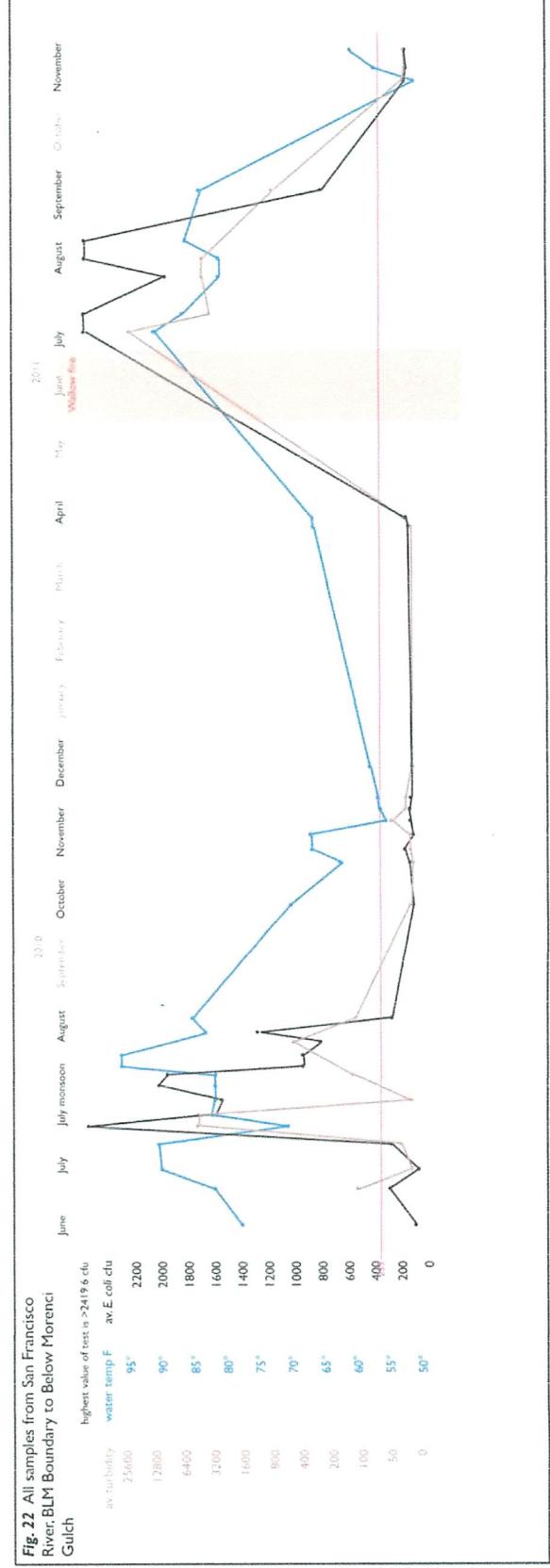
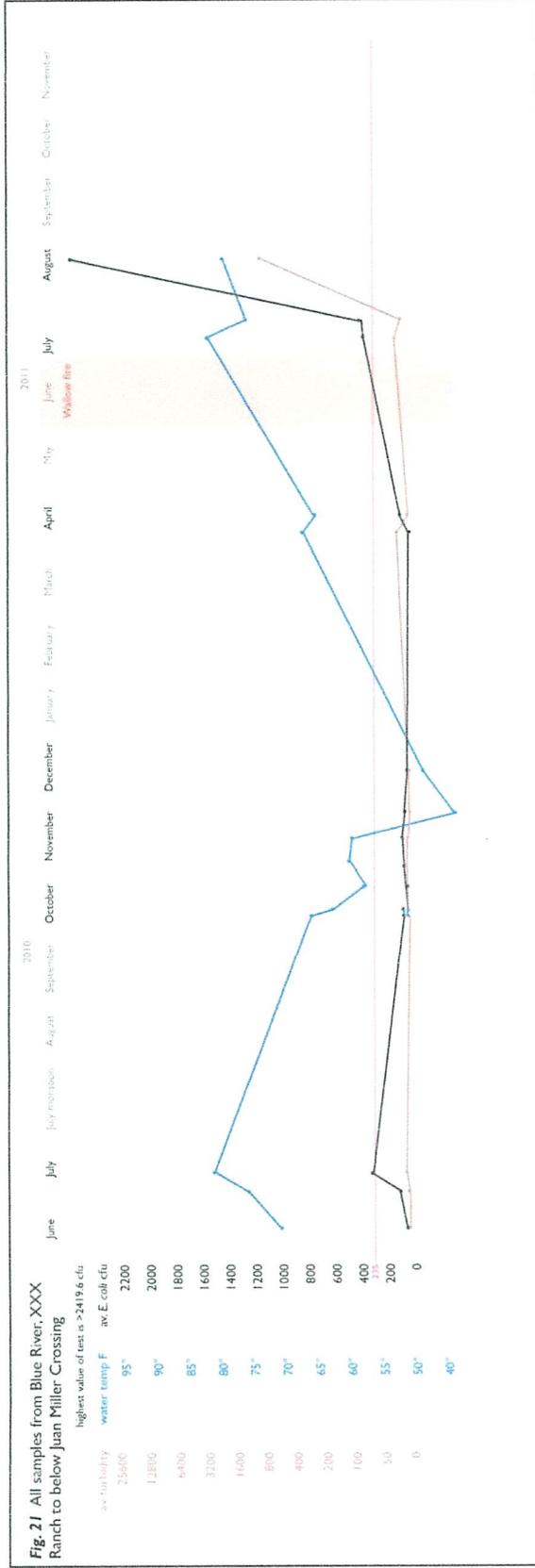


Fig. 19. microbial source tracking results under non-exceedance conditions in 2011

The two graphs below – Figures 21 and 22 – show at a glance the relationships among turbidity, water temperature, and E. coli levels in samples taken by GWP in 2010-11. The top graph comprises all samples taken on the lower Blue River in 2010-11. The bottom graph comprises all samples taken on the lower San Francisco River in 2010.



## Chapter 3 Watershed Improvement Strategy

### Watershed Improvement Plan Development

#### Goals and Objectives

The goal of the Watershed Improvement Plan for the San Francisco and Blue Rivers is to achieve full-body contact compliance for *E. coli* in the listed impaired reaches. The plan's objectives include the following:

- 1) Demonstrate that field research has satisfactorily identified sources of *E. coli* exceedances in both rivers;
- 2) Clarify social factors pertinent to *E. coli* contamination and to measures to reduce *E. coli* loads;
- 3) Detail and prioritize Best Management Practices to reduce loads.
- 4) Recommend future monitoring and evaluation disciplines sufficient to measure reductions in *E. coli* levels in the listed reaches, and to characterize the relationships of those reductions to changes in human and/or bovine fecal inputs.

#### Methods

The Watershed Improvement Plan for the San Francisco-Blue Rivers watershed has been in development since the fall of 2009. Field research began in 2010 and was conducted with the ongoing involvement of community members. The field work itself involved volunteers in virtually every instance, and the data and observations were reviewed regularly by community members (see Watershed Improvement Council, below). Technical experts were recruited for training and education to help build public participation in and understanding of the project's surveys.

Because the sources of *E. coli* contamination appeared from the beginning to be related in large part to the conduct of visitors to the rivers, GWP also emphasized broad engagement of the community in river issues. A local volunteer group, Friends of the Frisco, was organized in response to GWP's outreach. Their 200+ volunteer members participate in clean up events, and distribute GWP's *User Guide to the San Francisco River* and trash bags. GWP's extensive outreach has been a key component to the behavior change this project has produced.

#### Watershed Improvement Council

The Watershed Improvement Council first met in 2009 as an advisory group to the Targeted Watershed project. Representation included private land owners and other concerned residents, municipal and county governments and management, and federal land management agencies. Training was provided by Dr. Channah Rock and Kristine Uhlman of Arizona NEMO. Table 7 on the following page shows the current WIC membership.

**Table 7.**

**San Francisco-Blue Rivers Watershed Improvement Council 2012**

<b>Name</b>	<b>Title</b>	<b>Organization</b>
Jaime Aguilar	Retired investigator, Sheriff's Dept.	Greenlee County
Barbara Ahmann	Councilwoman	Town of Clifton
Steve Ahmann	Educator	Clifton Schools
Dave Arthun	Rangeland management specialist	BLM
Bill Brandau	Director	Graham County Coop. Extension
Dr. Matt Bolinger	Deputy Health Dept. Director	Greenlee County
David Gomez	Supervisor, District 2	Greenlee County
Frank Hayes	Retired District Ranger, consultant	Heart and Horn Ecological Services
Terry Johnson	Wildlife educator	Reptilist.com
Richard Law	Park and river ranger	BLM
Richard Lunt	Chair, Board of Supervisors	Greenlee County
Chandler McElroy	Health services provider	Gila Health Services
Dr. Suzanne Menges	Education consultant	various
Christopher Morris	Hydrologist	BLM
Philip Ronnerud	Engineer	Greenlee County
Steve Rutherford	Health Dept. Director	Greenlee County
Susan Snyder	Principal	Clifton Schools

**Priority Water Quality Improvement Projects**

GWP has determined three types of BMPs necessary to bring water quality in the San Francisco and Blue Rivers. These include the following: 1) toilet facilities in key recreation areas, augmented by prominent visitor information and public outreach; 2) off-riparian solar wells that will remove a ranchers livestock out of the riparian area, augmented by public outreach; 3) targeted signage that includes general keep-it-clean and specific pit toilet-related signage in recreation areas, augmented by public outreach.

While microbial source tracking results show bovine and human contributions to *E. coli* in the watershed in roughly comparable measures, the scientific advisors to this project, Drs. Channah Rock and Phil Guertin, both state that human contributions constitute a more serious threat to human health than bovine contributions. According to Dr. Channah Rock's analysis, bovine markers are more significant in the fall months while human markers are more significant in the summer, when most of the recreation in the stream occurs. Because of this information, GWP is prioritizing BMPs addressing human contributions above those addressing bovine contributions, though the latter are no less important to load reduction overall.

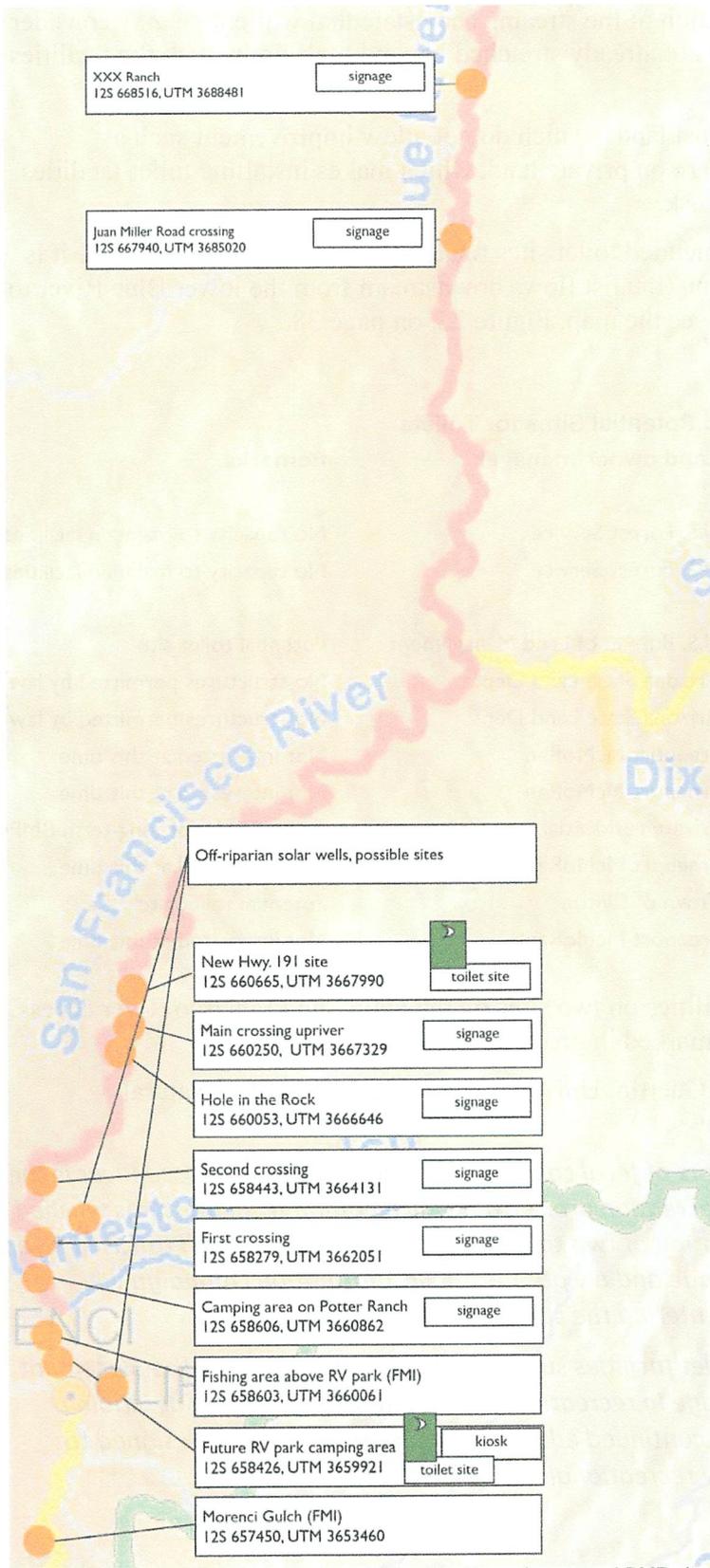


Fig. 22. Map of proposed BMP sites

## BMP Type I: Toilet Facilities

### Overview

The most significant contributions to fecal contamination of the lower San Francisco and Blue Rivers result from the numerous open toilet sites in recreation areas, from which human fecal matter is flushed into the streams by surface flows. Recreation on both rivers is wholly unmanaged. It occurs on private, municipal, state and federal lands, with major impacts to all. GWP has documented visible human fecal inputs, especially during the summer months, as a regular occurrence on the San Francisco. While open toilet sites are not so easily discovered on the lower Blue River, research data show that human fecal inputs are also in evidence there.

Overall, nine sites on the San Francisco River and two on the Blue River suffer from heavy recreational use with no facilities of any kind. We have identified 11 toilet sites that would be used by recreationists, however, all but two cannot be addressed at this time.

The two sites on the Blue, XXX Ranch and Juan Miller Road Crossing, are on Forest Service property and are a four-hour round trip, which is too far and costly to be maintained at this time. U.S. Forest Service personnel at the Clifton Ranger District and at Apache-Sitgreaves National Forest offices in Springerville agree that lack of toilet facilities at two locations on the lower Blue River – XXX Ranch, and the Juan Miller Road crossing – undoubtedly

contributes to human fecal contamination of the stream. They state that while they may consider new toilet facilities in the future, they are already stretched beyond their limits with the facilities they currently maintain.

Two more sites are located on state trust lands, which do not allow improvement such as restrooms by state statute. Five more are on private land, which makes installing toilet facilities an extremely difficult and expensive task.

Table 8 below shows how the recommended toilet sites relate spatially to other sites where it is not possible to install toilets at this time (the list flows downstream from the lower Blue River to the lower San Francisco River). Also see the map, Figure 22, on page 38.

**Table 8. Heavy Recreation Areas and Potential Sites for Toilets**

<b>Site name</b>	<b>Land owner/manager</b>	<b>Remarks</b>
<b>Blue River</b>		
XXX Ranch (aka Fritz Ranch)	U.S. Forest Service	No capacity to maintain facilities
Juan Miller Road crossing	U.S. Forest Service	No capacity to maintain facilities
<b>San Francisco River</b>		
Site on route of new Highway 191	U.S. Bureau of Land Management	Potential toilet site
Main crossing upriver	Arizona State Land Dept.	No structures permitted by law
Hole in the Rock	Arizona State Land Dept.	No structures permitted by law
Upper fishing area	Freeport McMoRan	Not interested at this time
First Crossing	Freeport McMoRan	Not interested at this time
Swimming Area on Potter Ranch	Private residential	Not suitable for long-term BMPs
Fishing area above RV Park	Freeport McMoRan	Not interested at this time
Clifton RV Park future campground	Town of Clifton	Potential toilet site
Morenci Gulch	Freeport McMoRan	Not interested at this time

However, the installation of toilet facilities on two sites on the main San Francisco River access road is possible. Please see locations marked in green on above map.

A load reduction analysis by Dr. Phil Guertin, University of Arizona School of Natural Resources and the Environment, follows:

*One of the most significant contributors of fecal contamination on the San Francisco River is the use of numerous open toilet sites in recreation areas from which human fecal matter is washed into streams by surface flows. Installation of two toilet facilities on the main San Francisco River access road in combination with signage and a vigorous public information campaign will reduce the amount of human waste entering the stream.*

*The installation of ADA-compliant toilet facilities suitable for arid environments, the placement of permanent trash receptacles, signage in recreation sites, an information kiosk describing recreation settings and facilities, and continued education and outreach are all designed to eliminate the pollution contributed by recreational use of the river.*

Toilet Site #1 is located in a large cleared area owned by the Town of Clifton that is 0.2 miles north of Rosenbaum Bridge. Toilet Site #2 is located seven miles up the San Francisco River Road, near the northernmost road-accessible recreation sites.

There are an estimated 6,120 visitors annually to the San Francisco Recreation area (see Table 9, this page). A University of North Dakota study for the U.S. Department of Agriculture regarding human waste distributions reveals the average stool produced is 95.5 grams per day, and 2066 ml of urine per day (Parker and Gallagher 1988). The average number of bowel movements per day was 2.54 (Parker and Gallagher 1988), but the number times a person urinates is variable based on the volume of fluid they consume, with a range of 4-10 times per day based on an Internet search. An urination rate of 7 per day will be used in this analysis.

Assuming 60% of the potential visitors use the toilets once for urination and 30% of the potential visitors use the toilets for bowel movements, instead of relieving themselves into the environment, the load reductions for urine and fecal material are:

**Urine (l) = 6120 visitors/year \* 0.6 \* 2066 ml/day \* day/7 urinations \* 1 liter/1000 ml = 1052 liters**

**Fecal Material (kg) = 6120 visitors/year \* 0.3 \* 95.5 g/day \* day/2.54 movements \* 1 kg/1000 g = 69 kg**

The Fecal Material estimate is more important in regard to *E. coli*. *E. coli*, as member of the intestinal flora, is part of the digestive process and is excreted in feces. The CFU of *E. coli* in feces averages from  $10^7$  to  $10^9$  per gram (Tenailon et al. 2010). **Consequently, if 10% (6.9 kg) of fecal material that is now captured by the toilet facilities would have reached the river environment it would result in the potential *E. coli* load of  $6.9 \times 10^{10}$  to  $6.9 \times 10^{12}$  CFU, representing a 100% load reduction compared to not having the toilet facilities.**

Table 9. Estimated numbers of people recreating on the San Francisco River by month

Source: Gila Watershed Partnership

	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
normal	80	100	140	400	600	600	800	800	400	200	120	80
holiday weekend addl.					600		600		600			
total	80	100	140	400	1200	600	1400	800	1000	200	120	80
numbers with camp toilets	0	0	10	20	40	40	40	40	20	10	0	0
balance	80	100	130	380	1160	560	1360	760	980	190	120	80

## References

Parker, D. and S. K. Gallagher, 1988. Distribution of human waste samples in relation to sizing waste processing in space. In: The Second Conference on Lunar Bases and Space Activities of the 21<sup>st</sup> Century, NASA Conference Publication 3166, Vol. 1, pp. 563-568.

Tenailon, O., D. Skurnik, B. Picard, and E. Denamur, 2010. The population genetics of commensal *Escherichia coli*. Nature Reviews – Microbiology 8 (March): 207-217.

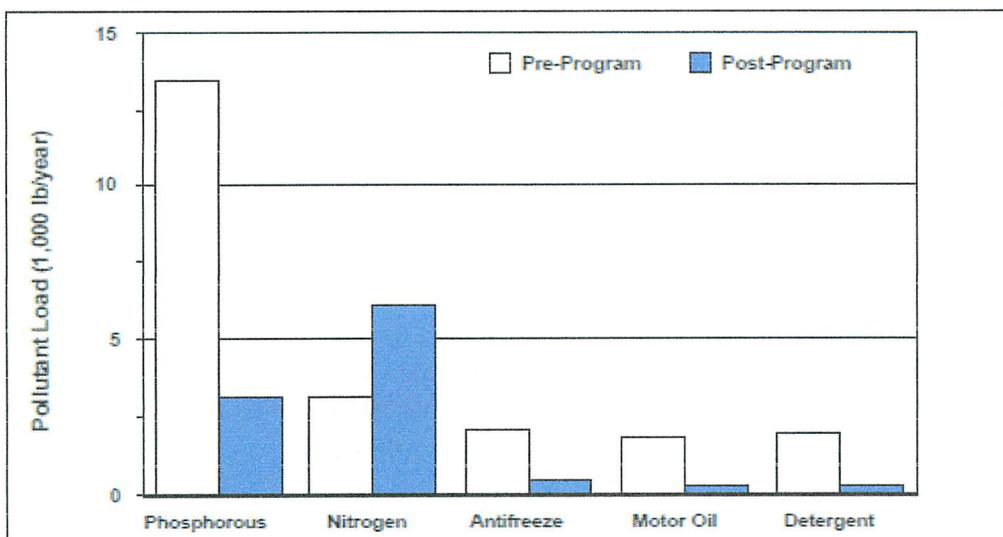
Outreach and education components linked to toilet installations will greatly increase the effectiveness of public toilets in reducing fecal pollution loads, as discussed by Dr. Phil Guertin:

*Recreational visitors to the San Francisco River can be an important source of fecal material to the river environment. Over 6,000 people are expected to visit the San Francisco River area annually (Table 9, previous page). Human fecal material is an important source of enteric pathogenic protozoa and viruses. The concentration of protozoan parasites (Giardia or Cryptosporidium) in feces of infected persons can range from 10<sup>5</sup> to 10<sup>7</sup> per gram and enteric viruses (enteroviruses, adenoviruses, rotavirus) from 10<sup>5</sup> to 10<sup>12</sup> per gram (Gerba 2000). Consequently, preventing human contamination of water resources is an important water quality management objective.*

*Non-structural best management practices that promote behavior modification (education, interpretation, and signage) are an important, if not the only, practice that can address diffuse human activities. Although behavior modification practices have the intended benefit of raising public awareness and therefore creating support of environmental programs, it is difficult to quantify actual pollutant reductions associated with education efforts.*

*Public attitudes can be used as a gauge of how these programs perform, however. In Prince George’s County, Maryland, a public survey was used in combination with modeling to estimate pollutant load reductions associated with public education (from U.S. EPA 1999; Figure 23). An initial study was conducted to estimate pollution from field application of fertilizers, and use of detergents, oil and antifreeze. Pollutant reductions were then completed assuming that 70 percent of the population complied with recommendations of the public education program. A follow-up survey was used to assess the effectiveness of the program. The follow-up survey indicated that educational programs influenced many citizen behaviors, such as recycling. They were unsuccessful, however, at changing the rate at which citizens apply lawn fertilizers.*

Fig. 23. Changes in pollutant load associated with a public education program based on a public survey (from U.S. EPA 1999).



Use the example, based on the load reduction computation from the Toilet BMP, assume that the Behavior Modification BMPs increase the number of potential visitors using the toilet facilities for bowel movements from 30% to 60% the new load reduction would be:

**Fecal Material (kg) = 6120 visitors/year\*0.6\*95.5 g/day\*day/2.54 movements\*1 kg/1000 g = 138 kg**

Given that CFU of *E. coli* in feces averages from  $10^7$  to  $10^9$  per gram (Tenailon et al. 2010). **Consequently, if 10% (13.8 kg) of fecal material that is now captured by the toilet facilities would have reached the river environment it would result in the potential *E. coli* load of  $1.38 \times 10^{11}$  to  $1.38 \times 10^{13}$  CFU, representing a 200% load reduction compared to not having the educational program.**

Education programs also have the potential of increasing volunteers to work on pollution control efforts (Department of Conservation & Recreation 2001).

#### References

Department of Conservation & Recreation, 2001. *The Economic Benefits of Protecting Virginia's Streams, Lakes and Wetlands and the Economic Benefits of Better Site Design in Virginia*. State of Virginia, Richmond, Virginia, 23219.

Gerba, C.P., 2000. *Assessment of enteric pathogen shedding by bathers during recreational activity and its impact of water quality*. *Quantitative Microbiology 2*: 55-68.

U.S. EPA, 1999. *Preliminary Data Summary of Urban Storm Water Best Management Practices*. EPA-821-R-99-012.

#### Toilet Site #1 – New Highway.

##### Site description:

This site on BLM land is near the northernmost road-accessible recreation sites. It will be located on the soon-to-be-moved U.S. Highway 191. Freeport McMoRan is actively planning this project with Arizona Department of Transportation and BLM. The new road will travel up the existing San Francisco River road on the east side of the river through its terminus on BLM lands, and then bridge over the river to rejoin the existing highway on BLM lands south of the National Forest. This new construction will provide access to an ideal location for a restroom facility.

##### Features:

- Double-vault ADA-compliant CXT “Tioga” toilet (a model suitable for arid climates)
- Permanent trash receptacles
- Signage

##### Technical assistance/resources required:

Greenlee County, BLM, Freeport McMoRan involvement.

##### Barriers:

In the event GWP would not be able to obtain the necessary environmental clearances, and the new highway will not be approved, we are confident that an appropriate alternate site will be found. However, the ongoing maintenance of new toilets must be addressed. The BLM does not have it in their budget to provide maintenance. They have been supportive of the issue, and they have indicated may be able to put it in their future long term maintenance budget, depending on the federal budgeting process. However, that may take five or more years to put into place. Greenlee County is very supportive of the project, but they do not own the equipment required for remote toilet maintenance and do not have the funds to purchase it. Providing the county with funding for equipment will be crucial to enable them to commit to long-term maintenance.

Financial assistance:

- 1) Funding for installation of all components: toilets, trash receptacles, signage
- 2) Funding for large equipment for long-term maintenance
- 3) Funding for supervised public education and outreach by trained volunteers to support use of public facilities and to monitor their effectiveness

Associated costs:

Labor		
Engineering		3,300
Environmental clearances		3,500
Archeological clearances		1,500
Permitting and general coordination		2,000
Installation of walkways, railings and signs		4,400
General coordination		4,200
Education/outreach/monitoring		20,430
Equipment		
CXT double-vault toilet, "Tioga," fully installed		42,000
PowerPoint projector (Education and Outreach)		850
Materials and Supplies		
Concrete, lumber, rebar		2,200
Backhoe, truck and trailer		1,650
Trash receptacles		550
Signs and bases, with shipping		1,025
Education/outreach classroom materials/supplies		2,088
Miscellaneous		
Mileage, advertising		2,100
	TOTAL	91,793

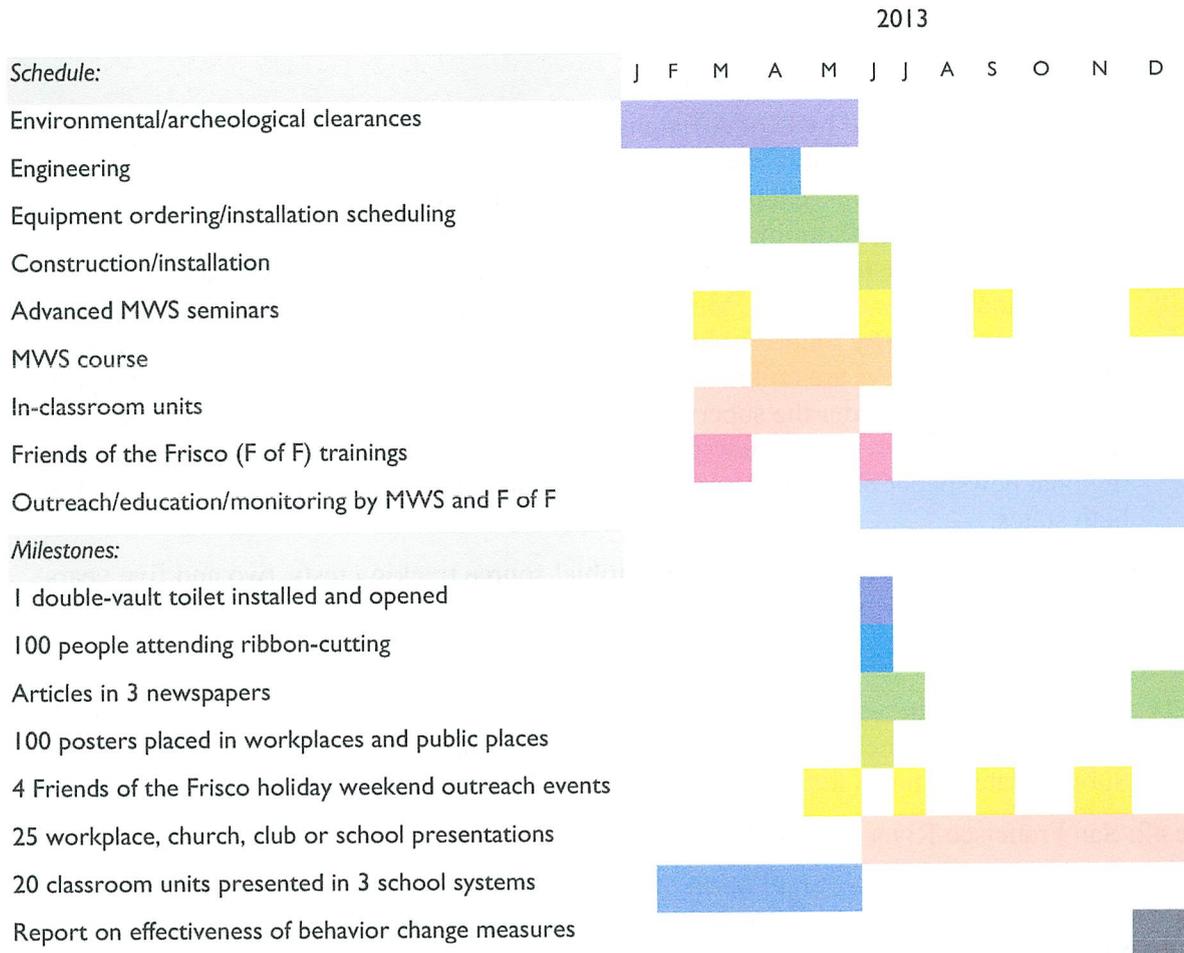
Additional costs:

Maintenance equipment for Greenlee County		
One-ton pick-up truck with water tank and sprayer		34,850
	TOTAL	34,850

Notes: 1) As with the education and outreach components, the purchase of maintenance equipment is a one-time cost, covering either or both toilet installations. It is shown in both budgets to make certain it is not overlooked. Please see page 61 for a breakdown of education/outreach/monitoring costs. 2) The installation package price for the Tioga

vault toilets is higher for this site because of its more remote location.

### Project schedule and milestones:



### Monitoring and Evaluating Effectiveness

Criteria to determine long-term effectiveness of toilet installations on the San Francisco River include the following:

- Reduction in seasonal *E. coli* exceedances linked to increased recreation and human fecal contributions.
- Reduction in open toilet sites in recreation areas.
- Pre- and post-surveys of persons engaged in recreation on the San Francisco River demonstrating both use of toilet facilities and increased awareness of fecal contamination issues.

Monitoring should take two forms: I.) monitoring of behavior changes, conducted by trained volunteers, and II.) *E. coli* and microbial source tracking tests, using methods outlined below two years and five years after the installation of toilets (the later monitoring is important to because residual effects of earlier open toilet sites may still influence results at the two-year point).

Monitoring of behavioral changes will be accomplished by GWP within the BMP implementation period, *if* education and training funds are included in the BMP award. *E. coli* and MST testing should be conducted by ADEQ or a qualified contractor; GWP does not have discretionary funding to conduct this two-pronged phase of monitoring two and five years after toilet installations.

#### I. Methods for monitoring of behavior changes:

- 1) MWS students, guided by U of A Extension faculty, devise pre- and post-surveys to conduct with the public at recreation sites on the San Francisco River and in schools, workplaces, social clubs, churches and other sites in northern Greenlee County.
- 2) Pre-surveys are carried out by MWS and Friends of the Frisco volunteers in early summer, just before toilets are installed. Post-surveys are conducted in mid and late summer and early and late fall. Much of the surveying will occur in the context of presentations made by trained volunteers in the locations listed in the previous item.
- 3) The results of surveys are collated and formatted at the end of the implementation period by MWS students, under the supervision of U of A Extension faculty. A summary of the findings will be presented in newspapers in Graham and Greenlee Counties as well as a regional newspaper based in Glenwood, NM, that serves the entire watershed region in both states.

#### II. Methods for monitoring with *E. coli* and microbial source tracking tests, two and five years after toilet installations:

##### Site #1: San Francisco River at Arizona State Lands/BLM Line

- 1) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 2) Submit water samples for microbial source tracking for human markers.

##### Site #2: San Francisco River at Main Crossing on State Lands

- 1) Between Memorial Day and Fourth of July weekends, perform a physical survey of camping areas, especially at the bottoms of cliffs, and count open toilet sites.
- 2) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 3) Submit water samples for microbial source tracking for human markers.

##### Site #3: San Francisco River at Hole in the Rock

- 1) Between Memorial Day and Fourth of July weekends, perform a physical survey of camping areas, especially at the bottoms of cliffs, and count open toilet sites.
- 2) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 3) Submit water samples for microbial source tracking for human markers.

##### Site #4: San Francisco River in Clifton below Old Dump

- 1) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 2) Submit water samples for microbial source tracking for human markers.

ADEQ, working with the Water Quality Lab at the University of Arizona Maricopa Agricultural Center, should analyze the results of *E. coli* tests and MST tests to determine whether there is any increase in human fecal contamination as the river flows through some of the heaviest recreation zones, and to compare *E. coli* levels to previous sampling results.

*Toilet Site #2 - Future RV park camping area.*

Site Description:

This site is located at the gateway to the San Francisco River in a large cleared area along the river. It is owned by the Town of Clifton, and is .2 miles north of Rosenbaum Bridge, which crosses the river at the Clifton RV Park. All traffic to the San Francisco River above Clifton passes this site; the relocated segment of U.S. Highway 191 will also pass this location. In the last year, the Town of Clifton has cleared this site in preparation for a planned new campground.

The road that passes through this site, which is soon to become a section of the Coronado Trail, U.S. Highway 191, is the only way to reach nearly all the popular recreation areas on the San Francisco around Clifton. Currently there is no signage informing visitors about land ownership, rules and regulations, availability of toilet and trash facilities (at this time only in Clifton), dangers near recreation sites, attractions, etc.

An interpretive kiosk at this gateway site in Clifton, like educational kiosks commonly utilized on federal lands, would serve as a location for valuable visitor information. Having a range of displays – birds, reptiles, mammals, endangered species, history, geology, legal fishing and hunting areas, legal OHV trails, etc. – will increase the number of people who stop. The kiosk will include information on how not to be a contributor of fecal contamination. This will include



Fig. 23. Sites for visitors kiosk and toilets in Clifton

details on various kinds of camp toilets as well as instructions on digging and covering a pit toilet.

Features:

- Double-vault ADA-compliant CXT “Tioga” toilet (a model suitable for arid climates)
- Permanent trash receptacles
- A covered outdoor kiosk displaying six 36” x 48” digital laminate educational signs

Financial assistance required:

- 1) Funding for installation of all components: toilets, walkways, trash receptacles, kiosk
- 2) Funding for the large equipment needed for long-term maintenance
- 3) Funding for supervised public education and outreach by trained volunteers to support use of public facilities and to monitor their effectiveness

Technical assistance/resources required: Greenlee County, BLM, Town of Clifton involvement.

Barriers:

In the event GWP would not be able to obtain the necessary environmental clearances, we are confident that an appropriate alternate site will be found. However, the ongoing maintenance of new toilets must be addressed. Although the site is located within the boundaries of the Town of Clifton, they do not have the budget, or equipment necessary for the on-going maintenance. Greenlee County is very supportive of the project, but they do not own the equipment required for remote toilet maintenance and do not have the funds to purchase it. Providing the county with funding for equipment will be crucial to enable them to commit to long-term maintenance.

Associated costs:

Labor

Engineering	4,000
Environmental clearances	3,500
Archeological clearances	1,500
Permitting and general coordination	6,800
Installation of walkways and kiosk	2,400
Design of information panels	3,600
Education/outreach/monitoring	20,430

Equipment

CXT double-vault toilet, "Tioga," fully installed	39,000
PowerPoint projector (Education and Outreach)	850
Outdoor six-panel roofed kiosk, with shipping	18,000

Materials and Supplies

Concrete, lumber, rebar	3,000
Backhoe, truck and trailer	1,650
Trash receptacles	550
Panels (6) with shipping	2,280
Education/outreach/monitoring materials/supplies	2,088

Miscellaneous

Mileage, advertising	2,100
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TOTAL

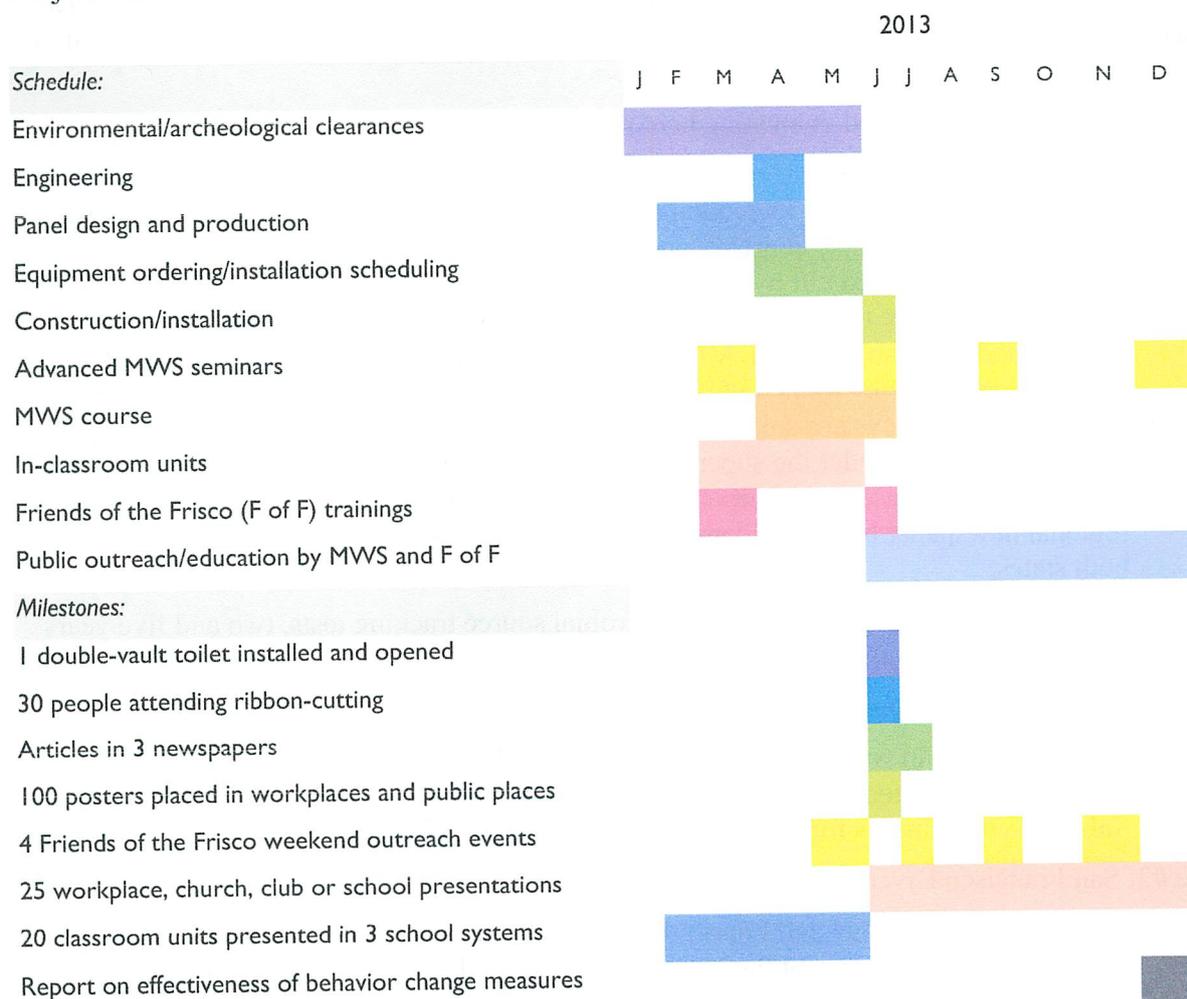
111,748

Additional costs:

Maintenance equipment for Greenlee County	
One-ton pick-up truck with water tank and sprayer	34,850
TOTAL	34,850

Note: As with the education and outreach components, the purchase of maintenance equipment is a one-time cost, covering either or both toilet installations. It is shown in both budgets to make certain it is not overlooked. Please see page 63 for a breakdown of education/outreach/monitoring costs.

Project schedule and milestones:



Monitoring and Evaluating Effectiveness

Criteria to determine long-term effectiveness of toilet installations on the San Francisco River include the following:

- Reduction in seasonal *E. coli* exceedances linked to increased recreation and human fecal contributions.
- Reduction in open toilet sites in recreation areas.
- Pre- and post-surveys of persons engaged in recreation on the San Francisco River demonstrating both use of toilet facilities and increased awareness of fecal contamination issues.

Monitoring should take two forms: I.) monitoring of behavior changes, conducted by trained volunteers, and II.) *E. coli* and microbial source tracking tests, using methods outlined below two years and five years after the installation of toilets (the later monitoring is important to because residual effects of earlier open toilet sites may still influence results at the two-year point). Monitoring of behavioral changes will be accomplished by GWP within the BMP implementation period, *if* education and training funds are included in the BMP award. *E. coli* and MST testing should be conducted by ADEQ or a qualified contractor; GWP does not have discretionary funding to conduct this two-pronged phase of monitoring two and five years after toilet installations.

#### I. Methods for monitoring and evaluating behavior changes:

- 1) MWS students, guided by U of A Extension faculty, devise pre- and post-surveys to conduct with the public at recreation sites on the San Francisco River and in schools, workplaces, social clubs, churches and other sites in northern Greenlee County.
- 2) Pre-surveys are carried out by MWS and Friends of the Frisco volunteers in early summer, just before toilets are installed. Post-surveys are conducted in mid and late summer and early and late fall. Much of the surveying will occur in the context of presentations made by trained volunteers in the locations listed in the previous item.
- 3) The results of surveys are collated and formatted at the end of the implementation period by MWS students, under the supervision of U of A Extension faculty. A summary of the findings will be presented in newspapers in Graham and Greenlee Counties as well as a regional newspaper based in Glenwood, NM, that serves the entire watershed region in both states.

#### II. Methods for monitoring with *E. coli* and microbial source tracking tests, two and five years after toilet installations:

##### Site #1: San Francisco River at Arizona State Lands/BLM Line

- 1) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 2) Submit water samples for microbial source tracking for human markers.

##### Site #2: San Francisco River at Main Crossing on State Lands

- 1) Between Memorial Day and Fourth of July weekends, perform a physical survey of camping areas, especially at the bottoms of cliffs, and count open toilet sites.
- 2) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 3) Submit water samples for microbial source tracking for human markers.

##### Site #3: San Francisco River at Hole in the Rock

- 1) Between Memorial Day and Fourth of July weekends, perform a physical survey of camping areas, especially at the bottoms of cliffs, and count open toilet sites.
- 2) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 3) Submit water samples for microbial source tracking for human markers.

Site #4: San Francisco River in Clifton below Old Dump

- 3) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 4) Submit water samples for microbial source tracking for human markers.

ADEQ, working with the Water Quality Lab at the University of Arizona Maricopa Agricultural Center, should analyze the results of *E. coli* tests and MST tests to determine whether there is any increase in human fecal contamination as the river flows through some of the heaviest recreation zones, and to compare *E. coli* levels to previous sampling results.

#### BMP Type II: Off-riparian Livestock Watering and Fencing

A ranch located on the San Francisco River less than one mile upstream of the Town of Clifton has grazing leases for 29 cattle with BLM, Forest Service, State Lands and Freeport McMoRan Copper & Gold. The rancher has water right to water his livestock in the San Francisco River year-round, often trespassing downstream within the town limits as well as upstream. The impacts of these cattle on the riparian area are now accentuated by the contrast with vegetative recovery on the Kaler Ranch (now the property of FMI), which shares a boundary with the most upstream lease of the ranch under discussion. See Figure 11 on page 19.

The ranch owner has not been a supporter of the Targeted Watershed project, nor does he agree that there is a problem with livestock fecal material in the river. However, Safford BLM rangeland personnel are willing to approach the rancher about off-riparian solar wells, which would serve their own goal of removing cattle from sensitive riparian habitat that hosts threatened & endangered species. With BLM's support, we believe we can remove the rancher's livestock permanently from the riparian area, which will successfully eliminate 100% of the *E. coli* contribution from livestock in this area of the San Francisco River.

Site Description: Both wells would be situated on the east side of the river on BLM property. We would need a relatively small amount of fencing due to the rocky, steep topography. Cattle guards and gates will be required.

Outreach by trained volunteers will be essential to presenting these improvements throughout different sectors of the community. There are segments of the community that believe that grazing the riparian areas reduce the risk of flooding.

By training and deploying volunteers from the local community to educate people in their workplaces, schools, clubs and other locations, the benefits of off-riparian wells can be highlighted and public support for riparian recovery enhanced. The same volunteers will be able to monitor changes in perception of the river due to widespread awareness of the solar wells

project, including to what extent those changes involve individuals' feeling more of a sense of personal responsibility for the riparian area.

Features:

- Two solar wells in uplands east of the San Francisco River
- Fencing to prevent livestock from entering the mainstem stream

Technical assistance/resources required: BLM and/or Forest Service coordination with land owner; BLM and/or Forest Service involvement in environmental and archeological clearances.

Financial assistance required: all costs of well drilling and installation and fencing installation; costs of volunteer training for outreach and monitoring.

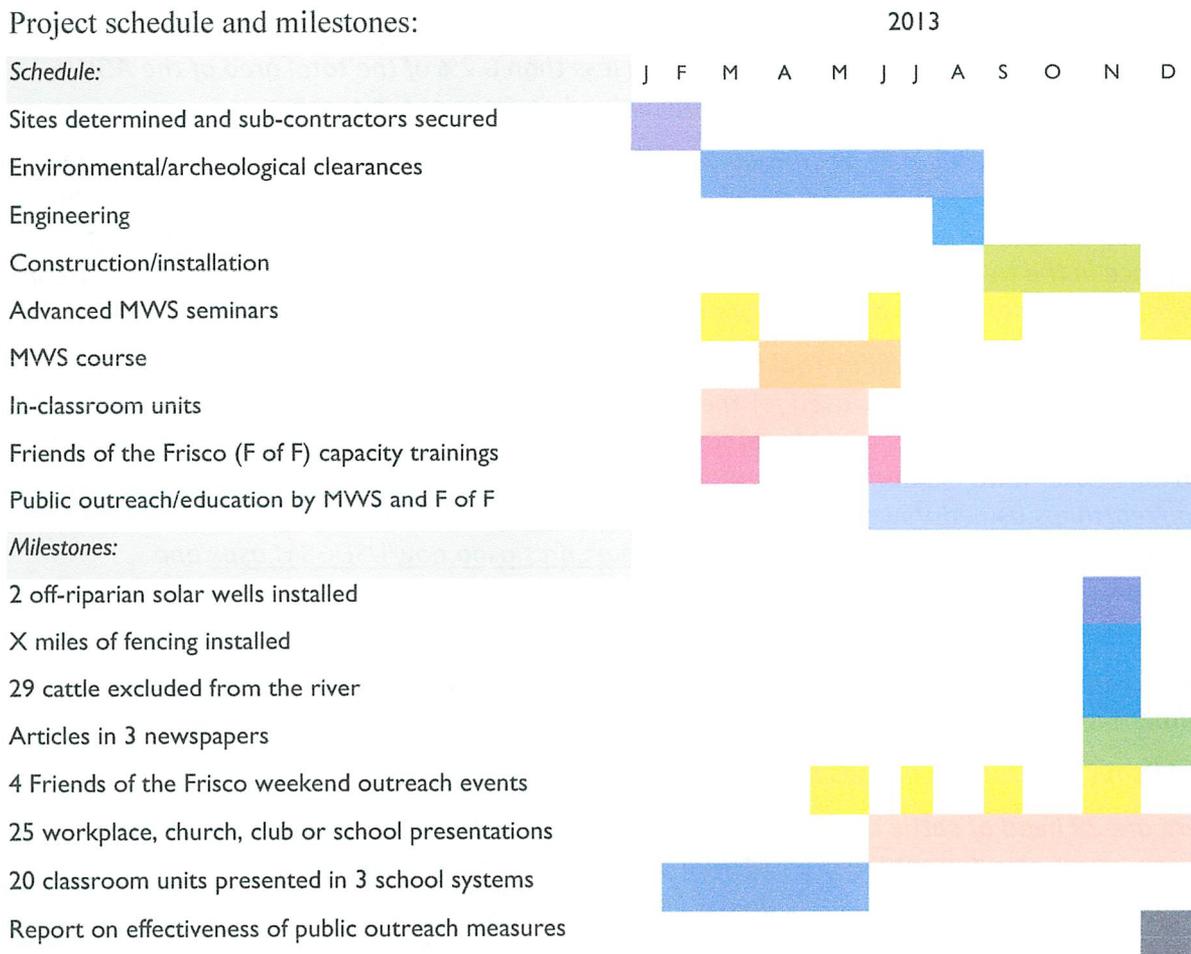
Associated costs:

Labor	
Well driller	6,750
Solar installer	3,050
Fence labor	8,190
Fence take-down labor	1,345
Wildlife jump labor	364
Cattle guard labor	800
Coordination	7,000
Education/outreach/monitoring	20,430
Equipment	
Well equipment	10,000
Drill rig	4,000
Back hoe	1,000
Submersible motor	2,925
Solar modules	38,135
Mounting poles	1,469
Control system	6,175
Other	728
Fencing vehicle	182
Punjar/rock drill/gas/oil-day	455
Chainsaw/oil/gas/safety equip-day	205
PowerPoint projector	850
Materials and Supplies	
Well casing	1,475
Down rod & discharge pipe	1,275
Down wire & pump cable	2,142
Misc. well supplies	4,972
Freight (mule)	273
Steel posts	1,922

Barb and smooth wire	1,402
Brace posts	910
Stays, staples, stay wire and nails	529
Rails and posts for wildlife jumps	612
Gates	900
Cattle guards	6,400
Misc. supplies	1,600
Education/outreach/monitoring supplies	2,088
Miscellaneous	
Mileage	300
Reports	1,750
Photo monitoring	200
<b>TOTAL</b>	<b>142,802</b>

Barriers: lack of cooperation of ranch owner.

Project schedule and milestones:



Estimated load reduction by Dr. Phil Guertin, University of Arizona School of Natural Resources and the Environment:

*The development of alternative livestock water infrastructure will have two effects on E. coli levels in the San Francisco River reach just north of Clifton, Arizona. First, removing the cattle from the riparian area will improve vegetation conditions near the river creating sediment filter. The result will be a reduction in sediment, including manure, to the river. Second, the new water infrastructure will allow the rancher to remove his cattle from the near river environment. Currently, the river is the ranch's primary water source which results in the cattle being within the near river environment most of the year. With the new water infrastructure the cattle will only be in the near river environment for short periods of time during their movement between pastures and short periods of grazing.*

#### *Sediment Load Reduction Due to Riparian Buffer*

*The Gila Watershed Partnership has determined that this ranch may be a major contributing factor to the E. coli impairment of the San Francisco River. The purpose of the modeling effort is to determine the sediment load reduction that can be expected by limiting bovine access to the stream and the subsequent reestablishment of normal riparian vegetation. Riparian areas affected are a 3.3 mile reach of the San Francisco River which cattle from the ranch are able to access. The modeled riparian areas represented less than 0.2% of the total area of the AGWA-delineated sub-watershed which includes the upland portions of the ranch.*

*The GIS-based modeling was performed using land cover data that had been modified in order to reflect the disturbed soils in the riparian areas due to ungulate activity. The model was then performed using land cover data that represents normal riparian vegetation. The resulting difference in the two models reflects the optimal load reduction in sediment entering the stream as a result of the exclusion of cattle from the stream.*

*The Soil and Water Assessment Tool (SWAT) within the Automated Geospatial Watershed Assessment tool (AGWA) was used for the hydrology and erosion modeling. The data sources including: 10m Digital Elevation Model (DEM) acquired from USGS at <http://seamless.usgs.gov>; 30m land cover data acquired from Southwest Regional GAP (SWReGAP) <http://earth.gis.usu.edu/swgap/mapserver/>; soil data acquired from Natural Resources Conservation Service (NRCS) at <http://soiladatamart.nrcs.usda.gov/USDGSM.aspx> and precipitation data acquired from National Climatic Data Center (NCDC) at <http://www.ncdc.noaa.gov/oa/ncdc.html>*

***The average sediment load reduction for the 3.3 mile reach was 46.4 tons/year or a 1.4% sediment load reduction for the entire subwatershed section.***

#### *Load Reduction Due to Changes in Animal Movement*

*There are 29 head of cattle currently grazing on the privately owned ranch above Clifton, with grazing leases on adjacent Freeport McMoRan, BLM and State Lands properties. Watering facilities are currently not available on the upland section of the ranch resulting in cattle spending considerable amount time in the near river environment (9 months or 75% of the*

time). The new livestock water infrastructure will allow the ranch to move the cattle to the upland portions of the ranch and avoid the near river environment except when the cattle are moved between pastures and short periods of grazing (2 months or 17% of the time).

A mature cow weighting 1000 lbs produces an average of 8.7 lbs/day of manure (NRCS, 2012)

Assuming an average weight of 850 lbs per cow the annual manure production for 29 cows is:

Manure Production (tons/year) = 29 cows \* 8.7 lbs/day \* 850 lbs/cow \* 352 days/year \*  
ton/2000 lbs Manure Production (tons/year) = 37,744 tons/year

**Pre-treatment Manure Production (tons/year) = 0.75 \* 37,744 tons/year = 28,308 tons/year**

**Post-treatment Manure Production (tons/year) = 0.17 \* 37,744 tons/year = 6,416 tons/year**

**Percent Reduction = 23%**

Wang et al. 2004 showed that *E. coli* populations extracted from fresh cow manure ranging from  $6.55 \times 10^6$  to  $7.6 \times 10^6$  cfu per gram of manure. Using an average of  $7.1 \times 10^6$  cfu per gram of fresh manure the potential *E. coli* contributions to the river are:

**Pre-Treatment *E. coli* Contribution (CFU/year) = 28,308 tons/year \* 907,184.74 grams/ton \*  
7,100,000 cfu/gram =  $1.8 \times 10^{17}$  CFU of *E. coli* /year**

**Post-Treatment *E. coli* Contribution (CFU/year) = 6,416 tons/year \* 907,184.74 grams/ton \*  
7,100,000 cfu/gram =  $4.1 \times 10^{16}$  CFU of *E. coli* /year**

**Percent Reduction = 23%**

#### References:

Natural Resource Conservation Service (NRCS), access on June 25, 2012. Wyoming Comprehensive Nutrient Management Plan Workbook located at <http://www.wy.nrcs.usda.gov/technical/wyncmp/>

Wang, L., K.R. Mankin, and G.L. Marchin, 2004. Survival of Fecal Bacteria in Dairy Cow Manure. Transactions of the ASAE 47(4): 1239-1246.

#### Monitoring and Evaluating Effectiveness

Criteria to determine long-term effectiveness of off-riparian solar well installations on the San Francisco River include the following:

- Elimination of *E. coli* exceedances linked to livestock watering and bovine fecal contributions.
- Elimination of livestock from the San Francisco River near Clifton.
- Pre- and post-surveys of persons recreating on the San Francisco River demonstrating favorable public perception of restricting livestock from the stream and increased awareness of fecal contamination issues.

Monitoring should take two forms: I.) monitoring of changes in public perception, conducted by trained volunteers, and II.) *E. coli* and microbial source tracking tests, using methods outlined below two years and five years after the installation of toilets (the later monitoring is important

to because residual effects of earlier open toilet sites may still influence results at the two-year point). Monitoring of behavioral changes will be accomplished by GWP within the BMP implementation period, *if* education and training funds are included in the BMP award. *E. coli* and MST testing should be conducted by ADEQ or a qualified contractor; GWP does not have discretionary funding to conduct this two-pronged phase of monitoring two and five years after toilet installations.

I. Methods for monitoring and evaluating changes in public perception:

- 1) MWS students, guided by U of A Extension faculty, devise pre- and post-surveys to conduct with the public in schools, workplaces, social clubs, churches and other sites in northern Greenlee County.
- 2) Pre-surveys are carried out by MWS and Friends of the Frisco volunteers in summer and fall, before wells and fencing are installed. Post-surveys are conducted in late fall. Much of the surveying will occur in the context of presentations made by trained volunteers in the locations listed in the previous item.
- 3) The results of surveys are collated and formatted at the end of the implementation period by MWS students, under the supervision of U of A Extension faculty. A summary of the findings will be presented in newspapers in Graham and Greenlee Counties as well as a regional newspaper based in Glenwood, NM, that serves the entire watershed region in both states.

II. Methods for monitoring with *E. coli* and microbial source tracking tests, two and five years after toilet installations:

Monitoring should be done by the following methods two years and five years after the installation of one or more solar wells (the later monitoring is important to because residual effects of earlier livestock watering may still influence results at the two-year point):

Site #1: San Francisco River at Hole in the Rock

- 1) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 2) Submit water samples for microbial source tracking for bovine markers.

Site #2: San Francisco River in Clifton below Old Dump

- 1) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 2) Submit water samples for microbial source tracking for bovine markers.

Site #3: San Francisco River on BLM land below Morenci Gulch

- 1) Measure *E. coli* in water within one week of initial surface flows of the summer monsoon season, when any fecal matter from the surface will have been flushed into the stream.
- 2) Submit water samples for microbial source tracking for bovine markers.

ADEQ, working with the Water Quality Lab at the University of Arizona Maricopa Agricultural Center, should analyze the results of *E. coli* tests and MST tests to determine whether there is any bovine fecal contamination of the river appearing between these two points after two and five years.

### BMP Type III: Signage

Dr. Phil Guertin’s remarks on outreach and education components (pages 41-42) apply equally to this area of BMPs. Some signage was created under the Targeted Watershed grant. However, to be effective, we need more to create a widespread sense of surveillance and further reduce the *E.coli* exceedances. Additional signage on both the Blue and San Francisco Rivers, augmented by vigorous outreach by trained volunteers, is another essential component of a comprehensive plan to improve water quality by reducing human fecal contributions.

See Table 10 below for estimates of potential visitor impacts on both rivers, by month.

The proposed additional signage will have two focus areas: the lower Blue River, at the XXX Ranch and Juan Miller Road crossing sites, and five popular recreation areas on the San Francisco River above and below Clifton, Arizona. All of these areas suffer the effects of heavy recreation and none is a candidate for public toilets and trash facilities. See Figure 21 on page 38 for locations of the various sites.

Table 10. Estimated of potential visitors on the San Francisco and Blue Rivers, Arizona, based on local information. Source: Gila Watershed Partnership.

Estimated numbers of people recreating on the San Francisco River by month												
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Normal Use	80	100	140	400	600	600	800	800	400	200	120	80
Holiday weekend addl.					600		600		600			
<b>Total</b>	<b>80</b>	<b>100</b>	<b>140</b>	<b>400</b>	<b>1200</b>	<b>600</b>	<b>1400</b>	<b>800</b>	<b>1000</b>	<b>200</b>	<b>120</b>	<b>80</b>
Numbers with Camp Toilets	0	0	10	20	40	40	40	40	20	10	0	0
<b>Balance</b>	<b>80</b>	<b>100</b>	<b>130</b>	<b>380</b>	<b>1160</b>	<b>560</b>	<b>1360</b>	<b>760</b>	<b>980</b>	<b>190</b>	<b>120</b>	<b>80</b>
Estimated numbers of people recreating on the lower Blue River by month												
	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Normal	10	10	15	25	50	80	100	100	75	50	35	10
Holiday weekend addl.					25		25		25			
<b>Total</b>	<b>10</b>	<b>10</b>	<b>15</b>	<b>25</b>	<b>75</b>	<b>80</b>	<b>125</b>	<b>100</b>	<b>100</b>	<b>50</b>	<b>35</b>	<b>10</b>
Numbers with Camp Toilets	2	2	3	5	12	15	20	18	18	10	6	2
<b>Balance</b>	<b>8</b>	<b>8</b>	<b>12</b>	<b>20</b>	<b>63</b>	<b>65</b>	<b>105</b>	<b>82</b>	<b>82</b>	<b>40</b>	<b>29</b>	<b>8</b>

The signage campaign proposed here has been guided by past programs that have tested to successfully change behavior. The nationally recognized “Don’t Mess with Texas” campaign,<sup>10</sup>

<sup>10</sup> <http://dontmesswithtexas.org/>

has been proven to reduce litter on Texas highways by 72% between 1986 and 1990. The campaign's target market is 18-35 year old males, who are shown statistically be the most likely demographic to engage in littering. Field observations on the San Francisco and Blue Rivers tell us that this is also our number one target population. Although the Greenlee County Sheriff does not have adequate staffing in this time of tight budgets to patrol the rivers, placing signs in numerous locations throughout the recreation areas sends a strong message that their behavior is being monitored. As documented in the extensive market research in the Don't Mess with Texas anti-littering campaign,<sup>11</sup> putting signage in remote areas where people previously littered heavily resulted in steep drops in littering.

Two types of signs are indicated. The first and larger sign will feature a photograph of a local child at the San Francisco River, with the words "keep our river clean." A second kind of sign, smaller and geared to people on foot, gives detailed instructions on how to dig and cover a pit latrine so that it will compost properly. These will be located where open toilets tend to occur. The smaller signs will be manufactured and mounted in such a way as to deter both graffiti and bullet damage.

#### Blue River Sites

On the lower Blue River where exceedances have proven to be caused in part by human fecal contributions, signage is the only option. The Apache-Sitgreaves National Forest and Clifton Ranger District are both stretched to their limits on recreational site maintenance and cannot add long round trips to lower Blue River sites. Forest Service personnel have indicated that signage has helped reduce recreation issues in other areas

Forest Service managers agree that both the Juan Miller Road crossing and XXX Ranch, about three miles upstream of the Juan Miller Road crossing, must be targeted for signage. Although XXX Ranch is much more difficult to access than the Juan Miller Road crossing, it has periods of intensive use by campers.

#### Signage Site #1 – XXX Ranch

Location: camping area near the Blue River on XXX Ranch

#### Features:

One set of two thick, digital laminate signs mounted on custom extruded aluminum low-profile bases angled at 30° to the ground to discourage graffiti and shooting, asking visitors to keep the river clean and describing the proper steps to create and cover a pit toilet. One sign is a general "keep it clean" message, the other is instructions for digging and covering a pit toilet that will compost and not get washed into the stream by surface flows.

Technical assistance/resources required: Apache-Sitgreaves Forest and Clifton Ranger District for site selection and oversight of installation

Financial assistance required: costs of designing, manufacturing and shipping signs, concrete for setting signs; costs of volunteer-based public outreach and monitoring components.

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<sup>11</sup> McClure, Tim and Spence, Roy. *Don't Mess with Texas: The Story Behind the Legend*. Idea City Press, 2006.

Associated costs: see combined budget at the end of this section.

Resources: Forest Service collaboration, MWS and Friends of the Frisco volunteer labor.

Barriers: None.

Project schedule and milestones: see end of section.

Signage Sites #2 and #3 – Juan Miller Road Crossing on the Lower Blue River

Locations: two popular camping areas on either side of the Blue River at Juan Miller Road crossing.

Features:

Two sets of two thick, digital laminate signs mounted on custom extruded aluminum low-profile bases angled at 30° to the ground to discourage graffiti and shooting, asking visitors to keep the river clean and describing the proper steps to create and cover a pit toilet. One sign is a general “keep it clean” message, the other is instructions for digging and covering a pit toilet that will compost and not get washed into the stream by surface flows.

Technical assistance/resources required: Apache-Sitgreaves Forest and Clifton Ranger District for site selection and oversight of installation

Financial assistance required: costs of manufacturing and shipping signs, concrete for setting signs; costs of volunteer-based public outreach and monitoring components.

Associated costs: see combined budget at the end of this section.

Resources: Forest Service collaboration, MWS and Friends of the Frisco volunteer involvement.

Barriers: None.

Project schedule and milestones: see end of section.

San Francisco River Sites

Popular camping, OHV-riding and fishing sites on Freeport McMoRan property will benefit from signage designed by GWP in consultation with FMI, to be purchased and installed in the near future by FMI. There remain five heavily used camping areas where signage describing the proper way to dig and cover pit toilets is needed. Where signs cannot be placed in the camping areas – i.e. on State Lands – they will be placed along county right-of-ways on access roads.

Features:

Thick, digital laminate signs mounted on custom extruded aluminum low-profile bases angled at 30° to the ground to discourage graffiti and shooting, describing the proper steps to create and cover a pit toilet that will compost and not get washed into the stream by surface flows.

Technical assistance/resources required: Greenlee County for site selection and oversight of installation.

Financial assistance required: costs of manufacturing and shipping signs, concrete for setting signs, costs of volunteer-based public outreach and monitoring components.

Associated costs: see combined budget at the end of this section.

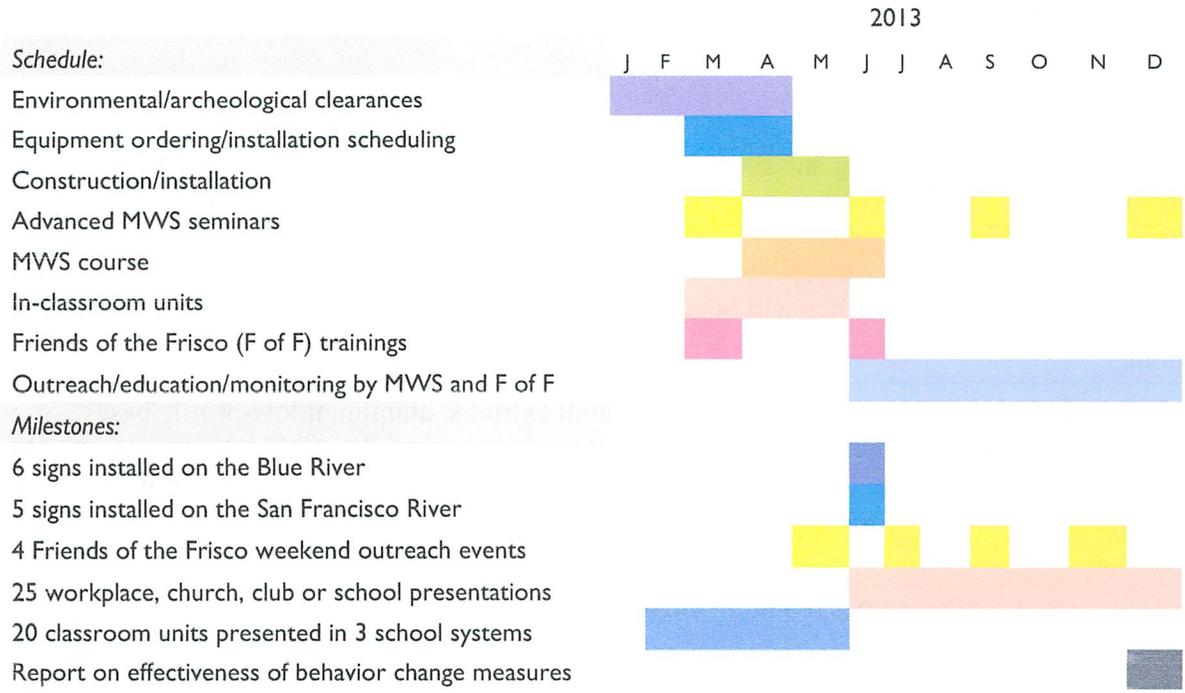
Resources: Forest Service collaboration, Friends of the Frisco volunteer involvement.

Barriers: None.

Associated costs for all signage:

Labor		
Design services		900
Coordination		2,720
Education and Outreach		20,430
Equipment		
PowerPoint projector (Education and Outreach)		850
Materials and Supplies		
11 digital laminate signs with shipping		3,450
11 custom extruded aluminum bases with shipping		6,750
Concrete		300
Education/outreach classroom materials/supplies		2,088
Miscellaneous		
Mileage, advertising		2,100
	<b>Total</b>	<b>39,588</b>

Project schedule and milestones: (all signage projects together)



## Education/Outreach/Monitoring Components of Proposed BMPs

### Overview

GWP's education and outreach campaign in its Targeted Watershed program has been very successful in educating the community in water quality issues. A high degree of behavior change is occurring. Measurement of those impacts includes the following milestones that have occurred since the campaign began in 2009.

- To date, more than 250 men, women and children have volunteered in GWP activities on the San Francisco and Blue Rivers, and several hundred more have been exposed to community outreach activities.
- Among the MWS graduates, five are teachers in Clifton or Morenci schools and are integrating river and water quality material into their courses. A graduate has just been elected to the Clifton Town Council, where she plans to make surface water quality a priority issue. A graduate who is running for the Greenlee County Board of Supervisors plans to champion water quality issues. Another, who is a candidate for county sheriff in the upcoming election, pledged to begin regular patrols of the river if he wins office. Another is a young employee of the Forest Service. Another is a retired District Forest Ranger and an environmental consultant. Four are mid- or upper-level employees of Freeport McMoRan, the largest employer in the region, who are interested in helping create orientation material for mine employees regarding conduct on the rivers. All of the MWS students left the class committed to working to improve the riparian environment and the water quality of the rivers.
- The Master Watershed Steward course used local expertise, in addition to inviting lecturers from the University of Arizona. Importantly to those on all sides of the controversies surrounding grazing in the area, several influential members of the cattle community served as presenters.
- In cooperation with Graham County Cooperative Extension, third graders in Clifton and Morenci and sixth through ninth graders in Clifton had a series of classroom units on river water quality, including a field trip for a water sampling experiment on the river. Some 50 students were included, along with teachers, parent volunteers, and several visiting U of A graduate students. Numerous teachers have asked that the program be repeated every year.
- The Clifton and Morenci school systems, Freeport McMoRan, Gila Health Resources and other prominent community organizations have become increasingly supportive of GWP's activity, inviting us to be present at their teen and adult health fairs in Morenci and to be represented at meetings of local leaders with FMI management.
- The Target Watershed program spawned Friends of the Frisco, a highly effective volunteer community organization whose focus is improving the water quality and the environment of the San Francisco River.
- The Friends of the Frisco river clean-ups often have more than 50 volunteers in attendance, which is a high turnout for sparsely populated Greenlee County.
- GWP, with Friends of the Frisco, held the First Annual San Francisco River Festival in late 2011, providing a range of educational programs so that people could learn while they helped with keeping river areas clean.
- Clean-up volunteers distribute the *User Guide to the San Francisco River of Southeast Arizona*, along with trash bags, when they communicate with people during clean-up

events. Soon they will also distribute the *San Francisco River Junior Ranger Workbook*, now under development by GWP.

- Volunteers have consistently noted improvements in the behavior of visitors to the river since Friends of the Frisco began its regular clean-ups and outreach. Volunteers are noting less trash, and more portable camp toilets.
- All of our activities are covered in *The Copper Era*, Greenlee County’s weekly newspaper.

#### How Public Outreach and Education Will Reduce the *E.coli* Exceedances

Please see Dr. Phil Guertin’s remarks on pages 41-42 regarding behavior change.

Public behavior is the #1 factor in human fecal contamination of the streams. Unfortunately the areas on the San Francisco River where GWP has documented the greatest number of open toilets are owned by Arizona State Lands and are not available as sites for toilet structures. And, unfortunately, The State Land Department does not have the capacity to enforce its camping and day-use regulations.

As a result, to successfully reduce the human fecal load on State Lands’ river reaches, as well as on other sites that are similarly impacted, it is crucial to continue the public outreach and education program. Increasing the numbers of citizens who have knowledge of contamination issues and the solutions, penetrating further into the different communities from which river visitors come, will greatly reinforce good behavior as a new social norm, replacing the “anything goes” attitude that has led to the volume of human fecal contamination seen in GWP’s surveys.

In light of the above, GWP has combined intensive, targeted public outreach with each of its proposed BMPs, a component of which will be monitoring for project effectiveness. (Note: this does not include long-term monitoring of *E. coli* levels or microbial source tracking recommended in this WIP as a second phase of project monitoring and evaluation.)

Associated costs for entire education/outreach/monitoring program (costs of individual components are broken out on the following pages):

Labor	20,430
Equipment	850
Materials and Supplies	2,088
Miscellaneous	2,100
<b>Total</b>	<b>25,468</b>

#### ***Specific Public Education and Outreach BMPs***

##### Master Watershed Steward Course

Master Watershed Steward course in Clifton has educated and motivated a significant group of local citizens whose influence penetrates wide segments of the community, but it needs to continue. The MWS graduates were unanimous in asking GWP to continue the course so that

others could understand water quality issues and help change public attitudes and behavior. The sales force for continuing MWS education is already in place.

MWS students and graduates will provide exceptional leadership in surveys of public attitudes that will help evaluate BMP projects. Graduates can be uniquely effective in working on BMPs, such as toilets, off-riparian wells and signage, as well as community outreach activities such as employee seminars in workplaces, parent education on safe recreation through the schools, and church-based water quality education projects.

Through the structure of the MWS course, more students will be able to consult with U of A Cooperative Extension faculty and assist in designing surveys for measuring changes in public behavior and attitudes. Current and future MWS graduates will serve as captains of volunteer teams interacting with the public in multiple locations and gathering survey information for project monitoring and evaluation.

#### Advanced Seminars

The Spring 2012 MWS grads requested that GWP organize occasional day-long Saturday seminars to go into greater depth the specific water quality and other riparian issues introduced in the regular course. These advanced seminars will serve as training sessions for volunteer leaders in surveys and other on-the-ground projects in which a sound grasp of scientific facts is essential.

Growing this motivated volunteer workforce will have lasting and far-reaching impacts. Target populations: all adults and teenagers in Greenlee County, with emphasized outreach to county and municipal officials and employees, local educators and Freeport McMoRan employees.

#### Associated costs:

Labor	
Coordination	5,100
Instructor honoraria	3,600
Equipment	
PowerPoint projector	850
Materials and Supplies	
Binders and dividers	160
Ink and paper	500
White board and pens	175
Large pads	120
High-quality map printing	200
Miscellaneous	
Mileage	700
Advertising	400
Drinking water for field work	200
Total	12,005

#### In-school Surface Water Quality Education

Water quality units taught by Graham County Cooperative Extension's Cindy Pearson to third graders and some high school students were popular and effective. They should continue until the great majority of school-aged children in northern Greenlee County are reached. This should include the small school in Blue Village, on the upper Blue River. In addition, making school children aware of other BMPs in progress in the area and of their impacts on water quality will ensure that the next generation's positive behavior in relation to our rivers, water and water quality continues.

Target populations: high school students and third and sixth graders in Clifton, third and sixth graders in Clifton, all students in Blue Village.

Associated costs:

Labor		
	Coordination	850
	Teacher and assistant	4,800
Equipment		0
Materials and Supplies		
	Misc.	400
Miscellaneous		
	Mileage	500
	Total	6,550

#### Friends of the Frisco Training

Friends of the Frisco has high visibility now in northern Greenlee County. Its activity is regularly featured in The Copper Era, Greenlee County's weekly newspaper. The group has outstanding and unflagging volunteer spirit and continues to attract new faces of all ages at every event. Friends of the Frisco plans to continue organizing clean-up events three times a year, including the annual San Francisco River Festival.

Friends of the Frisco volunteers, like MWS graduates, can be uniquely effective in introducing other BMPs, such as toilets or off-riparian wells, to their circles in the community, representing such BMPs as the direct result of community involvement rather than something introduced by authorities in other places. They will also be a key support in keeping toilet facilities and signage looking well-groomed. Finally, Friends of the Frisco can perform the essential on-the-ground activities of monitoring and evaluation created in the context of MWS.

GWP has kept its supporting role in Friends of the Frisco low-key. However, the support of professional staff has been essential to the success of the volunteer organization, along with funding for many of the community group's costs. Members of the group are not prepared at this time to take over the leadership functions that GWP has provided. Training in the scientific basics of the watershed's issues and in techniques of community outreach will help Friends of the Frisco take on role assumed over the last two years by Targeted Watershed program staff.

Target populations: ten to twelve committed volunteers in Friends of the Frisco.

Associated costs:

Labor		
	Coordination and research	4,080
	Additional trainers	2,000
Equipment		
	PowerPoint projector*	850
Materials and Supplies		
	Binders and dividers	48
	Ink and paper	250
	White board and pens	175
	Large pad	60
Miscellaneous		
	Mileage	300
	Total	7,763

\* duplicative cost -- see MWS and Advanced Seminars. Only one PowerPoint projector purchase is required.

## Cost Effectiveness Comparison

### Cost Effectiveness Comparison

BMP	Cost without education/outreach/monitoring component		Cost of additional benefits of education/outreach/volunteer monitoring component	
	Estimated load reduction	Estimated load reduction	Estimated load reduction	Estimated load reduction
Toilet #1	$6.9 \times 10^{10}$ to $6.9 \times 10^{12}$ CFU or 100%	\$68,425	\$23,368	$1.38 \times 10^{11}$ to $1.38 \times 10^{13}$ CFU or 200%
Toilet #2	$6.9 \times 10^{10}$ to $6.9 \times 10^{12}$ CFU or 100%	\$58,800		
<i>add visitor kiosk</i>	(incl. at right)	\$29,580	\$23,368	$1.38 \times 10^{11}$ to $1.38 \times 10^{13}$ CFU or 200%
Off-riparian solar wells and fencing	$1.8 \times 10^{17}$ CFU to $4.1 \times 10^{16}$ CFU or 23%	\$119,434	\$23,368	$1.38 \times 10^{11}$ to $1.38 \times 10^{13}$ CFU or 200%
Signage	(unknown)	\$16,220	\$23,368	$1.38 \times 10^{11}$ to $1.38 \times 10^{13}$ CFU or 200%



# Monitoring the San Francisco and Blue Rivers

## Sampling Analysis and Quality Assurance Plan

*22 February 2010*

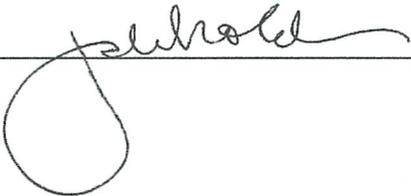
Prepared with the collaboration and support of



## Approvals

The following staff of the Gila Watershed Partnership attests that this Sampling Analysis and Quality Assurance Plan accurately documents the monitoring activities conducted by their staff and volunteers in the project *E.coli Reduction on the San Francisco River*. The elements of this plan will be followed when collecting and analyzing surface water quality samples.

Jan Holder  
Executive Director

Signed:  \_\_\_\_\_ Date 2/26/2010 \_\_\_\_\_

Distribution list:

ADEQ  
University of Arizona Maricopa Agricultural Center  
Greenlee County Engineer  
Greenlee County Health Department  
Gila Watershed Partnership

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## Overview

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### Background of This Project

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The Gila Watershed Partnership (GWP), in collaboration with groups and individuals located in the San Francisco and Blue Rivers watershed, has been awarded a grant by the Arizona Department of Environmental Quality (ADEQ) to identify biological changes in surface water quality in the San Francisco and the Blue. The object of this work is to determine the sources of *Escherichia coli* (*E. coli*) bacteria at exceedance sites and describe the conditions under which those sources produce exceedances. As these data are compiled, reviewed and interpreted, GWP with local partners – gathered under one or more watershed improvement council (WIC) types of community organization – will create a Watershed Improvement Plan with Best Management Practices prioritized for *E. coli* reduction. To the extent that project resources permit in the later part of the program's span, GWP, with the WIC(s), will enact mitigation programs.

The sampling and monitoring will have two thrusts, as follows:

- 1) Bacteroides and *E. coli* monitoring that targets one or more high-flow/run-off events and one or more lower flow period, the objectives of which are to quantify exceedances and differentiate among human, cattle and other animal sources of *E. coli*; and
- 2) Supporting documentation, including but not limited to flow, turbidity, temperature, pH and specific conductivity measurements; field observations; anecdotal information on land uses gathered from the different communities accessing the watershed; research on records of past and present human habitations, and research on seasonal/meteorological factors affecting all of the above.

This project takes as its point of departure the *E. coli* exceedances established by ADEQ in its ambient monitoring of 2002 through 2007, which identified background conditions and pointed to a need for comprehensive investigations of non-point source bacterial contamination<sup>1</sup>. Our sample gathering will not necessarily duplicate those sites monitored in the past by ADEQ, but will be determined by multi-layered gathering of information about recreation sites, wildlife and/or livestock watering spots, and both active and abandoned septic systems.

The parties that we expect to take an active interest in this program of monitoring include Greenlee County Engineer and Health Departments, the Town of Clifton, Freeport MacMoRan in Morenci, ranchers and other private land owners along the San Francisco and Blue Rivers, Greenlee County Cooperative Extension, elementary and high school teachers and students, the U.S. Forest Service, the Bureau of Land Management, the State Land Department, the Natural Resource Conservation Service, the Gila Valley Natural Resource Conservation District, the Coronado Resource and Conservation and Development Council, the Apache-Sitgreaves National Forest and the Clifton Ranger District. GWP has a strong commitment to helping communities manage their own surface water resources, in collaboration with federal, state and local agencies.

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<sup>1</sup> See table of San Francisco/Blue Rivers Watershed *E. coli* exceedances data gathered by ADEQ from 2002 to 2007 in Appendix B.

### ***Where We Will Sample***

Because of the complexity of the San Francisco-Blue Watershed, we have identified in advance some sites for field research on *E. coli*, and we expect other sites to emerge as we get out on the rivers to investigate. With much unknown area in the mountainous topography of the watershed, we have to be prepared at all times to respond to unexpected conditions and discoveries.

There are certain conditions that should trigger water sampling and other observations, both upstream and downstream of the suspected pollution source, wherever they occur in significant amounts within the stream channel or in close proximity to it. These include the following:

- Permanent or temporary human habitations
- Human feces from recreation
- Livestock feces
- Wildlife feces
- Domestic animal feces
- Garbage from recreation, compost piles or dumping sites that may attract wildlife; garbage containing disposable diapers
- Significant beaver activity
- Dumping sites that may attract wildlife
- Tributaries

Wherever any of these conditions occur, teams will take stream water samples and, using the field forms GWP has developed, will also record various measurements and observations, including photos.

### ***Why We Are Sampling***

The sampling and observations GWP and community members are undertaking have several objectives, including:

- Estimate fecal bacteria contributions from three categories—human, cattle, and all others—to help direct further field investigations.
- Examine the distribution of bacterial populations during different hydrological conditions and seasons in the watershed to help direct further field investigations and source identification.
- Identify specific sources of the pollutants, and thereby, water quality improvement projects that will mitigate sources of bacteria and nutrients.
- Identify sites and document conditions at these sites so that these sites can be used as effectiveness monitoring sites.
- Determine if some easily measured physical parameters (turbidity, dissolved oxygen, pH, and temperature) can be used as environmental indicators of nutrient or bacteria loading.

Microbial detection methodologies and microbial source tracking, in conjunction with microbial genotyping techniques, will be used to determine the dominant sources of fecal contamination. To do this, members of the genus *Bacteroides* are used as an indicator of fecal contamination and to identify and quantify sources of fecal contamination. *Bacteroides* is used instead of *E. coli* bacteria because:

- They have short survival rates outside their hosts and minimal potential for proliferation in the environment. Therefore, their source must be close by.
- *Bacteroides* also has a high degree of host specificity, so the *Bacteroides* from a dog is different than from other animals.
- *Bacteroides* has human-specific genetic markers that can further differentiate human source from other animal sources.
- Methods for culturing bacterial isolates from the *Bacteroides* genus are less labor-intensive and more rapid, and consequently less expensive, than other microbial source tracking approaches.

*Bacteroides* DNA will be used will identify three sources of fecal contamination: human, cattle, and other. By utilizing these three groups we hope that we will be able to focus field survey work to identify critical water quality improvement projects in the watershed. Organisms that fall into the “other” category will include fecal coliform from dogs, horses, sheep and wildlife.

*E. coli*, physical conditions (dissolved oxygen, temperature, turbidity, pH), nutrients, and weather conditions will be documented when a *Bacteroides* sample is collected so that *Bacteroides* findings can be associated with critical conditions when exceedances of state water quality standards occur. Evaluation of monitoring data may determine an easily monitored environmental indicator of potential water quality exceedances. For example, exceedances may be associated with turbidity readings over 40 nephelometric units (NTUs). This would help us know that loadings are related to turbidity or suspended sediment and help direct source identification and priority projects. Inexpensive turbidity monitoring could also then be used to evaluate improvements or predict exceedances.

## Site Description

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(See map at the end of this document)

Because ADEQ’s ambient monitoring to date has not established the extent of *E. coli* contamination, but does establish that exceedances occur especially after high flow/run-off events, this project aims to test for *E. coli* exceedances initially at numerous locations on the San Francisco and Blue Rivers. Recreation sites observed wildlife and livestock watering sites and will be targeted for this general sampling. Most of these sites will be identified in advance; others may become evident as we get acquainted with the rivers. The sites identified for exceedances by ADEQ in the past will be included.

In addition, histories derived from county records, corroborated with anecdotal information gathered from community members, will be used to identify target sites for testing relative to possible contamination from septic systems. Any and all such testing targeting septic systems will be done only with property owners’ consent. Project staff and volunteers, with ADEQ’s understanding and support, are critically aware of the rights and concerns of property owners in regard to this project.

To the fullest extent possible, given conditions of access permits or fast-moving water, we will collect bracketing samples for each site of suspected contamination.

## Study Parameters

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The study has three general phases:

Phase I: sample collection for *Bacteroides* and *E. coli* testing will focus on beaver lodge areas and on active and abandoned septic tanks on inhabited sites primarily on the Blue and Campbell Blue Rivers,

contingent upon our identifying sites of recent (10 years or less) human habitations through county records and anecdotal evidence. This field work will focus on winter and spring 2010 sampling, timed to optimal points in the hydrograph to discover contaminants, if any, escaping septic systems and entering the streams. Sampling will continue until monsoon season. Follow-up baseline sampling will be done in the fall after monsoon season.

Phase II: consists of collecting samples for *Bacteroides* and *E. coli* testing from multiple locations on the San Francisco and Blue Rivers, to determine contamination resulting from human recreation and wildlife and livestock watering. Such testing will be performed as close as possible to high flow events in the summer of 2010, with baseline sampling done both before and after the monsoon weeks..

Phase III: running concurrent with the previous two phases, will consist of measurements to support scientific analysis of *Bacteroides* and *E. coli* samples, including flow, turbidity, temperature and pH. Flow tests will be performed routinely at those sites accessible by land with permission of the land owners. On occasion, observations may be made from small craft navigating public waters. All field testing will also be supported by field observation notes on such factors as hydrologic changes, unusual geologic features, observable signs of human and animal activity and other land use observations. Such observations will be tracked as comments on the data spreadsheets. The same discipline will apply with any equipment issues.

On each event of monitoring, the Project Coordinator will oversee completion of field forms developed for this project.

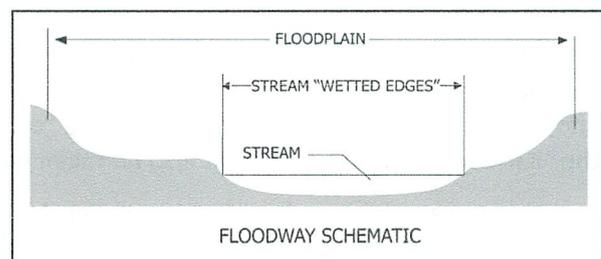
The primary objective of the monitoring under this project is to identify the sources of *E. coli* wherever it is found at exceedance levels. Bracketing potential sources of *E. coli* contamination, based on both known and newly observed sites of animal and human waste exposure, will help refine test results. The genetic typing to be performed by Dr. Channah Rock at the University of Arizona Water Quality Laboratory at the Maricopa Agricultural Center will differentiate among three categories of : *Bacteroides*: human, bovine and other animal. Dr. Rock's testing will use microbial detection methodologies and molecular source tracking, in conjunction with microbial genotyping techniques.

## Practical Information

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Understanding streambed structure the way that hydrologists do takes training and experience. To avoid confusion, our teams will consider the *wetted edge* of the channel as the "channel edge" when recording their observations. Those with prior training will understand that a "stream channel" is often wider than the stream that is running between wetted edges. We will not be seeking the technical "stream channel" edges for this project, but rather the wetted edges at the time of observation.

In each location, we will take three different kinds of samples:



- **Primary sample** (either one or two of these, as explained below)
- **Upstream bracket sample**, taken at a reasonable distance upstream of a suspected contamination source
- **Downstream bracket sample**, taken as close as possible to the same distance from the suspected source as the upstream sample

Primary samples will be taken in sterile one-litre polypropylene bottles, which will be transported in coolers with gel ice to our project laboratory in Loma Linda, near Clifton. At the lab, water from each sample bottle will be transferred to a special multi-celled container (a "Colilert tray"), which will then be placed in an incubator for 18 hours. At the end of that incubation period, each tray will be observed under an ultraviolet light specially designed to reveal *E. coli* colonies and to help us calibrate their concentration. The remaining sample water will be kept cool as this initial test phase is completed, in case further testing is indicated.

*Exceedance* for *E. coli* is defined by the State of Arizona as more than 235 "colony forming units" – CFU's for short – per 100 milliliter of sampled water. When our tests at our Greenlee County lab reveal CFU's of 235 or higher, the remaining water from those samples will be immediately transported to the University of Arizona Maricopa Agricultural Center for genetic testing to determine the source of the *E. coli*. Those tests will show whether the *E. coli* originate from human, bovine or "other" intestines. Should we find significant occurrences of "other" sources, the U of A staff will conduct further tests to isolate exactly which warm-blooded mammal(s) produced the bacteria. All of this work at the Maricopa Lab will be overseen by Dr. Channah Rock, who has expertise in mammalian intestinal bacteria entering our environment. At the discretion of the Project Coordinator, advised by Dr. Rock, samples reading less than 235 CFU may also be transported for genotyping.

We noted above that we will take a second primary sample at any location that is suspected of significant *E. coli* contamination. The second primary sample will function as a "control" sample for the Maricopa lab testing. It must also be taken in a one-liter bottle.

Bracket samples may be taken in smaller, 100-milliliter, sterile bottles.

### Why are we testing for *Escherichia coli* (*E. coli*)?

Portions of the San Francisco and Blue Rivers have been listed by the U.S. Environmental Protection Agency (EPA) as "impaired" for *E. coli*, meaning that enough *E. coli* bacteria to cause illness in human beings have been detected in those reaches. Some *exceedances* of *E. coli* have been found in our rivers during routine sampling by the Arizona Department of Environmental Quality (ADEQ), triggering an EPA listing of stretches of the San Francisco and Blue Rivers as "impaired for *E. coli*."

*E. coli* bacteria are relatively easy and cheap to detect and quantify. Both EPA and ADEQ therefore treat *E. coli* as an indicator for the presence of other pathogens harmful to humans – such as *giardia* – that are much more expensive to detect. So we test for *E. coli*, but we are assuming it points to the presence of other dangerous bacteria as well.

The impetus for this project is a potential public health hazard that both federal and state environmental agencies aim to correct. ADEQ has granted funds to the Gila Watershed Partnership to help our river communities become active managers of such programs. Our goals, working with ADEQ and community volunteers, are to determine the exact causes of *E. coli* exceedances in our rivers, to study all possible solutions, and to eliminate the exceedances through targeted projects in the future.

## Sample Collection and Processing

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### Methodology

#### *E. coli* Collection and Analysis

Water samples will be analyzed for *E. coli* exceedances at the project's lab in Loma Linda, near Clifton, using the enzyme substrate coliform (Colilert system) test according to Standard Methods for Examination of Water and Wastewater, 20th edition SM9223b.

#### Bacteroides Genotyping

The University of Arizona Water Quality Laboratory at the Maricopa Agricultural Center will follow developed protocols to collect, archive and confirm microbial samples to avoid false positives. The presence of DNA fragment will be used to positively indicate the presence of Bacteroides.

To detect and differentiate Bacteroides species from environmental water samples, 100ml's of each water sample will be filtered using the membrane filter technique. Total DNA extraction from water (directly from the filters) will be performed using the QIAamp DNA Stool Mini Kit (QIAGEN, West Sussex, UK) according to manufacturer's instructions. Conventional Polymerase Chain Reaction will then be carried out using the Bacteroides specific primers. Positive PCR samples will be further analyzed using Quantitative Real Time PCR using primers and probes specifically designed in our laboratory in order to verify whether the sequence of the human-specific Bacteroides genetic marker is found in the environmental samples.

## Observations and Other Measurements at Sampling Sites

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Collecting water samples is only one of several activities that we will undertake at each sampling site. In some cases, if the sites are within a three-hour drive of our lab and if we have enough personnel available, we will record fairly extensive observations *and* take water samples in one trip. In cases where distances are greater or other conditions make sampling and other observations difficult to complete in one trip, we will divide the tasks over two trips.

Each of these activities requires at least a small amount of orientation and training—a few of them require more extensive training and will be restricted to those individuals who have been duly trained. It is the Project Coordinator's job to determine who may perform each test or observation. All of this will be covered in the "tailgate meeting" at the beginning of each site visit.

In addition to taking water samples—by methods described below—we will take the following measurements at each sampling site:

- Temperature
- pH
- Specific conductivity (the water's ability to conduct electrical current, measured by instrument)
- Turbidity (density of suspended sediments in the water, measured by instrument)
- Width of stream
- Flow (cubic feet per second or CFS, measured by instrument)

Turbidity will be monitored according to Standard Methods for Examination of Water and Wastewater, 20<sup>th</sup> edition SM9223b Nephelometric method 2130b using a HACH Portable Turbidometer Model 2100P purchased by the project.

Temperature will be monitored by thermometer and recorded in Centigrade.

PH and specific conductivity will be monitored by a Eutech EC/TDS/SALT hand-held unit, the ECTestr11PLS.

## Data Processing, Quality Assurance, and Analytes

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Consulting with Dr. Channah Rock and with Kristine Uhlman of the U of A Water Resources Research Center, the Project Coordinator will provide oversight of data tracking, data validation, data analysis, and data reports. Volunteers doing sample collection and processing will be trained and thereafter required to record data that includes sample number, time, and results on the data sheets provided. It is the responsibility of the Project Coordinator to review the sheets.

At each sampling event, the Project Coordinator will ensure that a quality assurance (duplicate) water sample is taken, along with a field blank prepared with commercial bottled drinking water. Both will be processed under standard project protocols.

The analytes include stream water samples taken in prescribed containers at 6" depth mid-stream, and field blanks as described above.

The DNA analysis will be conducted by Dr. Rock at Maricopa Agricultural Center, 37860 West Smith-Enke Road, Maricopa, AZ 85238-3010, telephone (520) 568-2273. The Water Quality Laboratory at the Maricopa Agricultural Center has a main focus on the detection and isolation of microbial pathogens and indicators in the environment, mainly soils, potable water, wastewater, and biosolids. Equipped with an advanced molecular detection/quantification system, the facility is a certified BioSafety Level II Laboratory, outfitted with general purpose microbiology equipment (laminar-flow clean hood, centrifuges, microscopes, environmental chambers, shakers, and incubators) and equipment for enrichment, isolation, and handling of aerobic and anaerobic bacteria (anaerobic glove boxes, gas stations).

### *Coordination with ADEQ and Greenlee County Health Department*

Doug McCarty, a hydrologist with ADEQ, will review the data, look for exceedances, and validate the data according to the procedures in ADEQ's Data Entry Manual (Draft November 2006). If Doug identifies exceedances of bacterial standards, he will work with the Gila Watershed Partnership to notify the Greenlee County Health Department.

All data will be provided to ADEQ for further review, validation, analysis and interpretation. It is anticipated that this data is will be used by ADEQ to support Arizona's water quality assessment reports and impaired waters identification process.

Data analysis to identify sources of *E. coli* in sites of exceedances will be used by the Gila Watershed Partnership and the local Watershed Improvement Council to create a Watershed Improvement Plan with Best Management Practices prioritized for *E coli* reduction.

## Staff Expertise and Training Needs

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This document will be distributed to all project staff and volunteers and will be posted in full on GWP's website.

The Project Coordinator has undergone training by Dr. Channah Rock and Kelley Riley of the U of A Maricopa Agricultural Lab, Doug McCarty of ADEQ and Kristine Uhlman of the U of A Water Resources Research Center. Some project volunteers attended portions of this training. Further trainings in the late winter and spring of 2010 will leave project staff capable of ongoing training of volunteers.

At such time as the Project Coordinator assumes responsibility for training volunteers in fieldwork and safety protocols, she will follow the manual approved by the Project Manager. No fieldwork will commence without thorough review of sampling and safety protocols.

The initial training event, held on July 27<sup>th</sup>, provided the Project Coordinator, the GWP Project Manager, the Greenlee County Engineer, a Greenlee County Health Department worker, and one community volunteer with hands-on training in streambed measurement and flow meter use, taking samples for *E. coli* testing, and in the protocols for transferring sample material to Colilert-18 sample packs and sealing the packs. ADEQ's Doug McCarty joined Channah Rock in conducting the July 27<sup>th</sup> training.

A second training, conducted on October 13<sup>th</sup> by Dr. Rock and U of A Maricopa Lab Director Kelley Riley, covered some of the underlying science, preparing project staff and volunteers to address concerns raised by the public as to the validity of the testing program—specifically, which types of *E. coli* present a threat to human health and why the exceedances discovered in ADEQ monitoring may pose a health hazard, along with information on the ways that *E. coli* exceedances may occur. Afterwards all present put on lab gloves and learned how to handle sample bottles and transfer sampled water to Colilert packs for incubation.

Channah Rock and Doug McCarty trained the Project Coordinator in the calibration, care and field use of the Flo-Mate Model 2000 velocity meter. Dr. Rock or Kelley Riley trained the Project Coordinator in the use of the use of the Hach 2100P turbidometer, and the Eutech Instruments EC Testr 11+ for specific conductivity and pH readings.

All field data entry forms and the accompanying survey methods document were prepared by the Project Coordinator with the guidance of Diana Marsh, Dr. Channah Rock and Kristine Uhlman.

## References

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ADEQ. 2005. *A Manual of Procedures for the Sampling of Surface Waters*

ADEQ. 2008. *Writing Effective Monitoring Plans*

EPA. 2002. *Starting Out in Volunteer Water Monitoring*

<http://www.epa.gov/owow/monitoring/volunteer/startmon.html>

EPA. 2002. *The Volunteer Monitor's Guide to Quality Assurance Project Plans*

<http://www.epa.gov/owow/monitoring/volunteer/qappcovr.htm>

## Field Safety

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*First, no one under the age of 18 may participate in Gila Watershed Partnership field work unless accompanied by a parent or legal guardian. There must be a ratio of one such adult to each child.*

The personal safety of staff and volunteers engaged in any field work activity—in transit, walking or hiking, and any field activities while at the sample site—is of primary importance. Neither staff nor volunteers should ever place themselves in dangerous or risky situations. Any hazards (e.g. mine shafts, rattlesnake infested areas, etc.) that are known by field personnel should be communicated to other members of the field crew.

Field work should be postponed if there is indication that engagement in the field activity could cause bodily harm other than the normal risks associated with field work. Hazardous conditions not typically encountered in routine field work include the following:

- Lightning storms
- Flash flood conditions
- Snowy weather

The Project Coordinator shall not dismiss any person's spoken concerns that field conditions are too hazardous to complete the work assignment.

Road access and road condition to sample sites throughout the year will always be considered.

The "Rule of Nine" (maximum velocity x depth = <9) will be used as a guideline for entering flowing waters. (Doug McCarty advised us that anytime a flow meter rod starts to vibrate, it is time to exit the stream. This, he said, can occur even at a maximum velocity x depth factor of 7.)

One or more cell phones will be available to each field crew for emergency use. However, all personnel should be aware that cell phones are not likely to work on most parts of the San Francisco and Blue Rivers.

The Project Coordinator will have informed a GWP staff member of each team's planned route and the time of day by which they expect to return. That GWP staff member will call authorities in the event that a team does not return in a timely manner without making contact.

The project owns a field first aid kit, which the Project Coordinator will always carry to sampling sites. The Project Coordinator has had basic first aid training. Latex gloves, rubber waders, and antibacterial soap will be provided to minimize bacterial contamination.

Field sampling crews will always consist of at least two members.

The Project Coordinator will advise all volunteers in advance that it is their responsibility to wear proper clothing for the type of work to be performed and for expected weather conditions.

On each work assignment, volunteers will be advised by a project lead of the following:

- To be conscious of rattlesnakes, mountain lions and other dangerous animals.
- To be aware of the slip-and-fall conditions of stream banks.
- To wear waders or other appropriate footwear when entering streams.

The Project Coordinator will take responsibility for the proper cleansing and dressing of any open wounds to avoid infection.

Regarding strange or suspicious-looking people are in the work area, volunteers should either wait for them to leave or postpone the work to a later time. Under no circumstances will staff or volunteers force confrontations with strangers.

The Project Coordinator will provide drinking water at the work site to supplement personal drinking water supplies in the event that they should not be adequate. The recommended amount of water for summer work is two gallons per person in the field vehicle and at least one quart per person away from the vehicle.

Additional guidelines for storm water sampling:

- No sample or measurement is worth the risk of injury.
- Carefully evaluate a given on-site situation to determine if the task can be performed safely.
- Consider potential hazards to avoid and prepare for worst-case scenarios.
- Always respect the on-site opinions of co-workers regarding safety issues.
- Use a personal flotation device when working around swift or deep waters.
- Do not use chest waders when working around swift or deep waters.
- Do not enter waters deeper than just above the knee.
- Do not enter waters that have a depth-times-velocity factor greater than 9.

## Emergency Information

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### *Emergency numbers for Lower San Francisco and Blue Rivers:*

Morenci Healthcare Center      (928) 865-4511  
24 hours, helicopter transport available  
Coronado Boulevard at Burro Alley, behind Morenci Motel

Fire Department, Clifton      911 or (928) 865-4145

Police Department, Clifton      911 or (928) 865-2555

Greenlee County Sheriff      911 or (928) 865-4149

Ambulance      911

When working on the upper reaches of the Blue River, medical services in Springerville, Arizona, may be closer than those in Morenci. Springerville is 28 miles and about 40 minutes driving beyond Alpine. In some stretches of the Blue River, you will be considerably closer to Alpine than to Morenci. Know where you are on the map and time your drive into your sampling site from the main highway.

### *Emergency numbers for Upper San Francisco and Blue Rivers:*

White Mountain Regional      (928) 333-4368  
Medical Center  
118 South Mountain Avenue  
Springerville, AZ  
(24 hour)

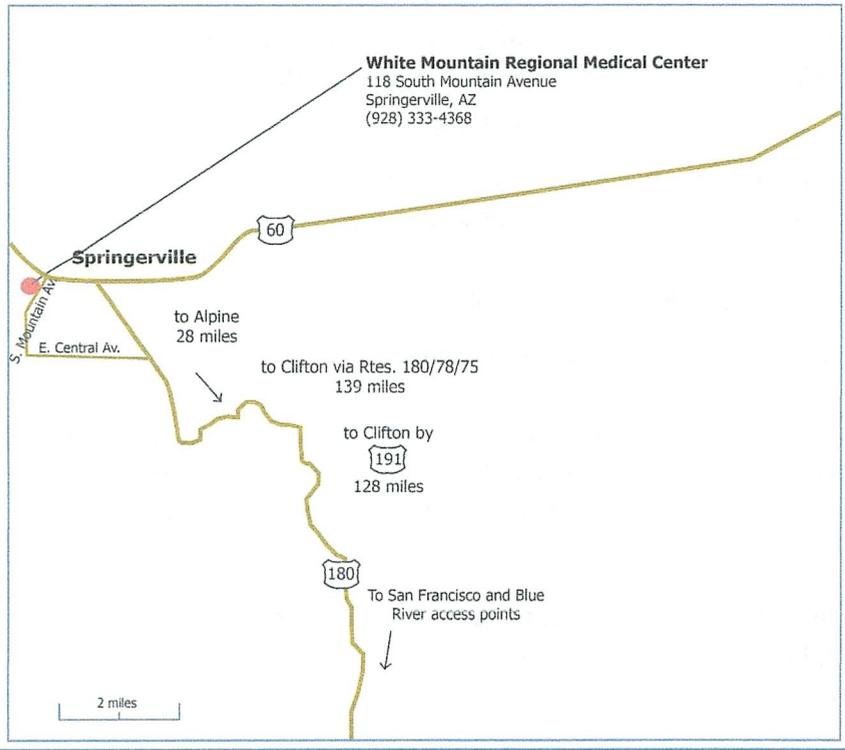
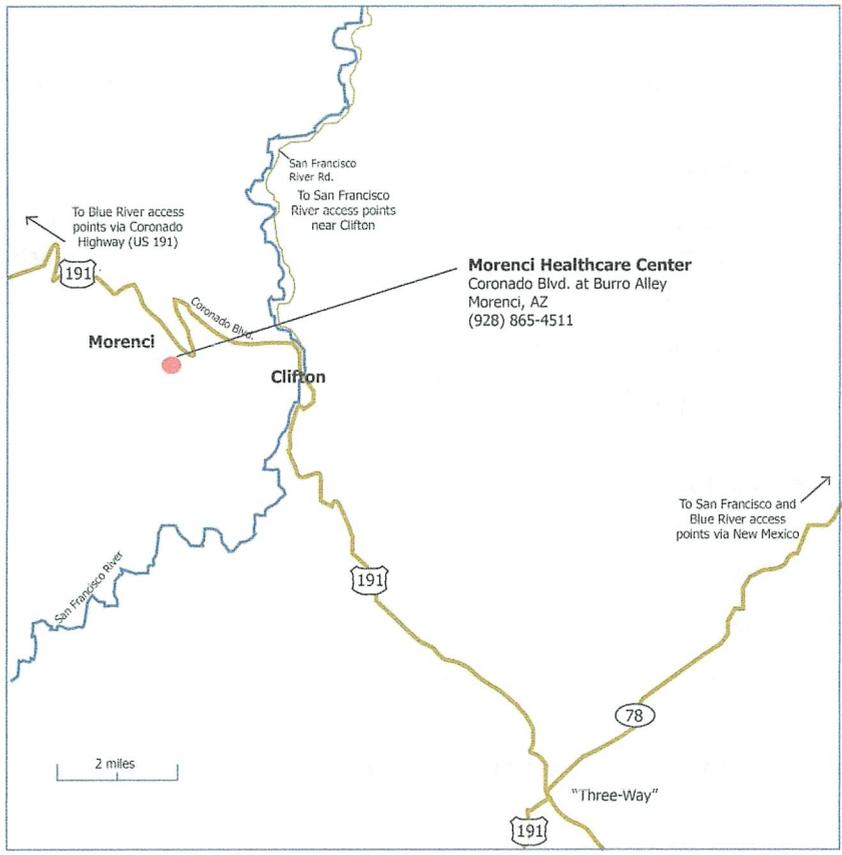
Apache County Emergency/  
Ambulance      911

Apache County Emergency      (928) 337-7630  
Management

    Arizona Highway Patrol      (928) 773-3600

    Apache County Sheriff      (928) 337-4321

***See maps on the following page.***



## Use of GPS Units

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Each field team will have one or more GPS units to use. These will be turned on and checked as part of the “tailgate meeting” at the site.

GPS readings are taken for three purposes:

- 1) To establish the locations of important features noted on Field Survey Forms, such as severe erosion, road crossings, wildlife and livestock watering sites, sites used for camping and fishing, evidence of faulty septic systems, etc.;
- 2) To establish the location of *every* photo point; and
- 3) To establish the location of *every* sample or measurement taken.

We will conform all our units on site to the following settings, which will maximize correlation with USGS maps of our region:

- UTM (Universal Transverse Mercator System)
- NAD 83 (North American Datum of 1983)
- UTM North (aka “grid north”) – *not* true north or magnetic north. On some units this will appear as “UTM UPS.”

The field data forms indicate at which points GPS readings are to be recorded.

## ID'ing Places, Photos and Samples

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At this time we don't have the means to determine river miles from the terminus of the streams we are concerned with. Therefore, we will use a “unique ID” method comprised of the following elements:

- 1) **River ID:** this will be either “SF” for San Francisco, “BL” for Blue, or “CBL” for Campbell Blue;
- 2) **Site ID number:** these two-digit numbers will be assigned arbitrarily by GWP and will have no geographical significance (for example, “CBL05” will introduce a site ID on the Campbell Blue River);
- 3) **Date:** in the format mmddyy (for example, 021290 for February 12, 2010);
- 4) **Time:** in the format XXXX—24-hour or military clock (for example 1425 for 2:45 in the afternoon).

Each water sample, each photo, and each significant site observation relating to a specific point will have such a “unique ID” recorded for it. These will be associated on the field data forms with GPS readings and with the initials of the persons taking samples or photos or noting observations.

Examples:

A San Francisco River photo point at Martinez Ranch, at the end of Dix Canyon Road, a site given an arbitrary number of “SF22” by GWP, taken at 2:25 pm on February 12, 2010, will be given the following unique ID: **SF220212101425**.

In field notes, **SF220212101425** will be associated with a GPS reading and with the name (in initials) of the person recording observations, or taking samples or photos.

We must write this unique ID on each sample bottle. In addition, for each site where water samples are taken, we must follow the unique ID number with "01," "02," "03" and "04" and note which is which on the Water Samples Taken. There is more explanation later in this guide.

*Obviously, the time of day must be kept current each time the ID number is written on a bottle or a field data form.*

## Equipment Prep

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### *Marsh-McBirney Flow Meter*

The Marsh-McBirney Flow Meter is to be zero-checked by the Project Coordinator immediately before each sampling event. If it reads +/- 0.05, no "calibration" is needed.

1. Clean the sensor (with a mild detergent) because a thin film of oil on the electrodes can generate inaccurate field measurements.

2. Suspend the sensor in a five gallon plastic bucket of water. Keep it at least three inches away from the sides and bottom of the bucket. Wait approximately 5 minutes to allow for any water cross currents to dissipate.

3. Use a filter value of 5 seconds. Take the reading. Zero stability is  $\pm 0.05$  ft/sec.

4. To zero adjust, position the sensor as described in the zero check procedure.

5. To initiate the zero start sequence, press the "STO" and "RCL" keys at the same time; a number "3" will be displayed.

6. Decrement to zero with the  $\square$  key and press the "STO" and "RCL" keys a second time.

NOTE: If the  $\square$  key is not depressed within one second from the time the number "3" is displayed, the unit will display "Err," and steps 5 & 6 will have to be repeated.

7. Turn the unit OFF and back ON. Press STO and RCL keys to reinstate zero start sequence. The number "32" will be displayed and the unit will decrement itself to zero and turn off. The unit is now zeroed.

### *The Hach Model 2100P Portable Turbidimeter*

#### Field Procedure for Measuring Turbidity

It is recommended that the meter be placed on a flat surface for taking measurements. Choose a Gelex Secondary Reference Standard that has a turbidity value close to that of the stream water. Thoroughly clean the outer surface of the Reference Standard vial of fingerprints, water spots, and evaporate by applying a thin coat of silicone oil with a soft cloth.

1. Insert the selected Reference Standard into the instrument cell compartment with the white triangle on the vial aligned to the raised orientation mark on the instrument and take the measurement. If the vials have been optically calibrated, align the orientation mark on the vial, which may not be the white diamond, to the raised orientation mark on the instrument. The displayed value should be within 5% of the calibration value.

If the difference between the measurement and the Reference Standard calibration value is greater than 5%, re-clean and re-oil the Gelex Reference Standard vial, and take another measurement. If the problem persists, record the values on the Field Data Sheet together with a description of the problem. The turbidity value should either not be entered into the water quality database or entered with qualifiers depending on the percent variation from the Reference Standard.

2. Rinse three empty sample vials several times with stream water. Fill the vials with stream water, replace the caps and wipe the outside surfaces clean and dry with a soft cotton cloth. For grab samples, the location of the samples should be representative of the entire flow. If there is any delay between when the vials are filled with stream water and the measurement, invert each vial several times before placing it into the instrument cell compartment.

3. The object of taking three samples is to obtain an average of three turbidity readings. Should it not be possible to take three separate samples, this can also be accomplished using only one sample with either of two methods; by the meter default or by use of the Signal Average Key. The default setting (Signal Average off) will internally average three measurements and display the result. The signal averaging (Signal Average on) mode averages 10 measurements every 1.2 seconds which compensates for measurement fluctuations caused by the drifting of sample particles through the light path. After 22 seconds, the average of the 10 measurements is displayed.

4. Record the displayed readings and measurement types onto the Field Data Sheet.

5. For very turbid waters, the meter may display a flashing "A1,000" value or E-3 error message. This indicates that the turbidity value is greater than 1,000 NTUs. Note this on the field data sheet before performing a dilution.

#### Performing a Dilution

a. We will use an initial dilution factor (DF) of 1 for the turbidity calculation when the meter reading exceeds 1000. One mL of deionized or distilled water will be mixed with 1 mL of sample water from a well-shaken bottle.

b. For samples that are extremely turbid, it may be necessary to make more than one dilution to obtain a meter reading less than 1,000. For multiple dilutions, the procedure is the same as described above; however, for the second dilution, the 1:1 diluted sample becomes the sample to be diluted. If this is the case, and a 1:1 dilution is performed a second time, the DF is 4. The turbidity value is simply the meter reading times 4.

## The Field Data Forms

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### Site General Information

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The Project Coordinator will fill out this form.

It is GWP's responsibility to have access permits on file for each observation and sampling location (observations done from the water—in water craft—do not require access permits since the rivers are United States Public Waters).

## Weather and Flood Conditions

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Field observations will be interpreted in part by comparing current and recent past weather conditions. Weather has multiple potential effects on the kinds of observations we are recording. For example, droughts and storms can intensify nutrient symptoms in the following ways:

- Algal blooms are likely to occur soon after a flood event due to brief periods of nutrient enrichment from the watershed.
- Nutrients may concentrate in surface water during droughts, especially if continued source contributions or in pooled water lacking adequate flow-through.
- Fecal matter deposited along the stream bank will be washed into the stream during heavy rains and flood flows.
- *E. coli* bacteria concentrations are normally above Arizona's water quality standards during first flush of flood waters.

The weather at the observation site is not the only weather to take into consideration, since stream flows can be affected by upstream rain or snowmelt. Therefore it's important to track upstream weather conditions, and take a look at upstream USGS gauges ([www.usgs.water](http://www.usgs.water)), online before setting out to do field work. Under certain conditions, a risky high water event could be on its way downstream toward your site. All of this will be covered in the "tailgate meeting" at the site.

## Riparian and Streambank Conditions

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It takes training and experience to be able to determine where the edges of a "stream channel" are, especially where both topology and flows vary as much as they do in the San Francisco and Blue Rivers. Well-trained observers look for a combination of geological and vegetation indicators, and even they must sometimes poke around under shrubs to arrive at an educated guess. Under low flow conditions, the edge of the stream will be some distance inside the stream channel edge.

In this volunteer-intensive project, we will use an arbitrary distance of 30 feet from the water's edge as the outermost boundary of our visual observations. In steep reaches of the river, there may not be 30 feet on each side before a sharp cliff rises. Just take good notes of what you are observing, including whether you were able or not to look 30 feet.

As part of the tailgate meeting, we'll learn how to pace off 30 feet so that we won't have to use a measuring tape each and every time.

Percent Ground Cover: the chart on the second page of the Riparian and Streambank Conditions form may help you to estimate the ground cover density on the streambanks.

## Evidence of Possible Pollutant Loading

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The options in this section are limited to those that we believe will occur on the Blue and Upper San Francisco Rivers. Do make notes if you see sources *not* included on these forms!

### ***Habitations***

If habitations are on private property (some are on Forest Service land), no one should enter the property without permission, and no investigation of any sort should proceed without the written

consent of the property owner. GWP has responsibility for obtaining permissions before any kind of sampling or observation is done on private property.

### ***Recreation***

Several kinds of recreation occur regularly on the rivers: hunting, camping, OHV riding, boating, partying. While most people who use the rivers are respectful of the land and water, some are not. Take thorough notes when you see evidence of disrespectful uses, especially if you see fecal matter that you suspect is human, including any used diapers.

Do make a note if a major holiday weekend has just occurred.

Do not risk angering campers or others who are present when you are taking observations.

### ***Illegal Dumping Sites***

In this project we are not looking for appliances or vehicles, but for trash that might contain pathogens (bacteria) dangerous to humans (and animals!). It's fine though to note any other significant kinds of dumping. Someone else may be interested to hear about it.

### ***Beaver Activity***

Even expert eyes have trouble determining in daylight whether a beaver area is active. Beavers are nocturnal—they may or may not be there when you are visiting. Don't think of them as harmless! An angry beaver can hurt you pretty badly. So don't pry into their lodges or otherwise try to rouse them.

Make notes of the number of dams and the depth and width of pools, along with the other information on the form.

### ***Livestock/Wildlife Watering***

We know that there are all kinds of animals drinking from the rivers. Our job here is to note what effects this watering is having on the stream. It's important to take good notes about fecal matter and to get good, clear photos of feces and accurate estimates of how much fecal matter there is. If there are prints, take photos and make notes of those.

Do whatever you can to locate and document the condition of any fencing. Breached fencing is a very important factor. Note, photograph, and draw on the site map.

## **Water Observations**

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Field personnel will record general observations and may take measurements of temperature, specific conductivity and pH. Only trained personnel may take flow and turbidity measurements.

### ***Water Temperature***

Submerge the shielded thermometer in a flowing section of the stream until the mercury stops moving, and record results in Centigrade .

### ***Specific Conductivity and pH***

Follow directions on the Eutech ECTestr.

### ***Acidity (pH)***

Follow directions on the Eutech ECTestr. Or dip strips provided by the Project Coordinator and record the pH reading.

## Flow Regime

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USGS and other gauging stations will provide flow measurements when samples are collected, and project staff will also have instruments to obtain flow measurements at the sampling sites.

The USGS water gauging station 09444200, on the Blue River at Juan Miller, can be viewed at <http://waterwatch.usgs.gov/?m=real&r=az&w=map>.

The USGS water gauging station at Clifton (09444500), located downstream of the town, can be viewed at <http://waterwatch.usgs.gov/?m=real&r=az&w=map>.

A new gauging station recently installed by Greenlee County at Polly Rosenbaum Bridge in Clifton, in anticipation of a bridge replacement project, can be viewed at [http://data.afws.org/sui/siteDetail.aspx?dbNm=alert&statn\\_id=560](http://data.afws.org/sui/siteDetail.aspx?dbNm=alert&statn_id=560).

The project has purchased a Marsh McBirney Flo Mate model 2000. Field teams, with the oversight of the Project Coordinator, will use the Flow-Mate at sampling sites, under the following protocol:

- The channel should have as much straight run as possible. Where the length of straight run is limited, the length upstream from the profile should be twice the downstream length.
- The channel should be free of flow disturbances. Look for protruding pipe joints, sudden changes in diameter, contributing sidestreams, outgoing sidestreams, or obstructions.
- The flow should be free of swirls, eddies, vortices, backward flow, or dead zones. Avoid areas that have visible swirls on the surface.
- Avoid areas immediately downstream from sharp bends or obstructions.
- Avoid converging or diverging flow and vertical drops.
- The project coordinator will perform the following maintenance tasks recommended by the manufacturer:
  - Batteries will be replaced every three months, or more often if necessary.
  - The sensor will be cleaned after each field event, and a zero check performed as per manufacturer's specifications.

### *Notes on Flow Measurements Field Form*

The first section is to be filled out in the field, the second section after returning from the field, by looking at online gauge data.

## Water Samples

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In the SF-Blue project we have two broad categories of *primary water samples*: 1) those to be used to test for *E. coli* occurrences (where we are checking for *exceedances*), and 2) those to be used to test

for genotype, to determine whether the *E. coli* found at exceedance levels originate from the digestive tracts of a) humans, b) cattle, or c) other.

In both cases, *bracket samples* should be taken both upstream and downstream of the primary sampling site. The upstream bracket sample should be taken a reasonable distance *above* the uppermost point where a suspected pollutant would enter a stream, e.g. upstream of a habitation, a fouled campsite, etc. The downstream bracket sample should be taken as close as possible to the same distance from the lowermost point of a suspected pollutant source.

In the case of samples taken for genotyping, there must also be a *control sample*, taken at the same time in the same location, for each primary sample. It isn't necessary to take control samples when no genotype testing will be performed. The Project Coordinator will decide whether or not to sample for genotyping.

Samples for simple *E. coli* tests may be taken in sterile 100 ml bottles. Samples for genotyping must be taken in one-liter bottles. In the latter case, the simple test may be done using part of the sample from the one-liter bottle.

The Project Coordinator is responsible for deciding which kinds of samples to take and where to take them.

The tests for exceedances are performed in a lab in Greenlee County by project staff. Genotyping procedures are done at U of A Maricopa Agricultural Center, as noted above.

The Project Coordinator is responsible for the timely transport of all samples to their destinations.

#### *Collecting Water Samples for E. coli Testing*

Samples of water may be taken at sites determined by the Project Coordinator, strictly observing the following protocol:

- Write the unique ID in waterproof ink on a piece of tape fixed to the sample bottle – *not* on the lid. At the end of the ID number, write “#1,” “#2,” “#3” or “#4.” These identifiers, which are also to be noted on the Water Samples Taken sheet, will ensure that we know at every stage whether a sample is a primary, a control or a bracket sample.
- Put on sterile gloves.
- Position yourself as close as possible to midstream, standing downstream of the spot where you will collect the sample. Avoid rocks, submerged branches or other conditions that would disturb or otherwise affect flow. Wait until any streambed disturbance from your feet has cleared.
- Open the container and hold the lid carefully, top side up, so that nothing will come in contact with it (including a cough or a sneeze).
- Holding the container upside down (open end down), submerge it to six inches, then turn it top side up. Fill, lift from the water, and immediately screw the lid on securely.
- Alternatively, attach the sample bottle to the extension rod, without its lid. Reach toward the middle of the stream, submerge the bottle approximately six inches, top side down. Turn upright to fill. As above, screw the lid on securely and remove from the rod.
- Record all parts of the “Water Samples Taken” Form for each sample.
- Store the sample in a cooler or with ice.